Annex 3 Equalities Impact Analysis

This Annex provides a summary of the equalities analysis for savings proposals that appear in the MTFP for 2015-20 set out by Directorate. Where there are new savings proposals which have been assessed as having potential equality implications, analysis has been completed and is included as part of this Annex. For savings which are ongoing and analysis was undertaken, copies are available on the Council's website.

1. DIRECTORATE SUMMARIES

- a. Adult Social Care
- b. Business Services
- c. Chief Executive's Office
- d. Children, Schools and Families
- e. Customer and Communities
- f. Environment and Infrastructure
- g. Surrey Fire and Rescue Service

a. Adult Social Care

As part of the development of the Council's Medium Term Financial Plan (MTFP) 2015/2020, Adult Social Care has undertaken an equalities analysis of the savings planned for 2015/16. The Directorate has identified 27 planned savings for 2015/16, a significant number of which are a continuation of those in the 2014/15 MTFP. The savings have been grouped into five themes and an equality impact assessment undertaken for each of the five themes. Each assessment includes a description of the individual savings and a clear indication of which of the positive and negative impacts relates to which saving. The five themes are:

- **Family, Friends & Communities** recognising the positive contribution people in local communities can make towards the provision of social care and support and how it can bring about positive outcomes for the individual and their community.
- **Demand Management** working with health, borough and district councils, families and friends, the voluntary, community and faith sector and other partners to support people to maintain their independence, so as to improve their wellbeing and to manage down the level of demand in the Surrey health and social care system.
- **Procurement & Commissioning** focussing on negotiating to achieve the most favourable price at the right quality and maximising the whole system benefits of the contracts and grants commissioned with external providers and the voluntary sector.
- New Models of Delivery looking for new ways to deliver services, a refocus of available resources and a collaborative approach with health partners to deliver integrated care and support services.
- Establishment Management managing the Adult Social Care staffing establishment to ensure the organisation structure is fit for the future and to ensure the efficient and effective deployment of staff at all levels.

Analysis has shown that the majority of the proposals will have a neutral or positive impact on people who use services and their carers as a result of the mitigating actions identified throughout the business planning process. These impacts include:

- Empowering people to shape their own lives using their family, friends and community support network, so they can continue to play an active part in their community, sustain their social networks and access services which reflect protected characteristics.
- Personal budgets for young people in transition, together with earlier identification, joint assessment and personalisation will give young people more choice and control, enable them to maximise their independence and to potentially live closer to family and friends.
- People with learning disabilities currently in residential care, for whom supported living is considered a viable option, will have the opportunity to live more independently, with support from family, friends and their community network.

- The growth of local community-based health and social care services will enable people to remain independent in their own homes for longer; benefit from more joined up services; and the growth of preventative services will enable people to stay fit and well for longer.
- Working with providers to secure better value for money, to encourage a more creative response to meeting assessed need and to stimulate a more diverse range of community based services to cater for the needs of Surrey people.
- Exploring new models for delivering service to improve quality of service which is more targeted at need.
- Local social care staff and services being more closely aligned with health and delivering more joined up, efficient and effective services for people.

A number of the savings may potentially have a negative impact on people who use services and their carers across one or more of the nine protected characteristics. A range of mitigating actions has therefore been developed and includes:

- Where care and support options involving family, friends and the local community do not prove possible, the local authority has a continuing duty to meet eligible assessed needs and will continue to do so.
- Ensuring practice continues to focus on the outcomes for the individual and that monitoring of outcomes, quality and equity continues to ensure this is happening.
- Continuing to promote carers assessments to ensure carers have adequate support.
- Ensuring friendship groups are considered as part of the re-assessment process and that individual's views are at the heart of any decisions around the viability of supported living
- Ensuring individuals, their family and carers are engaged and consulted throughout the process of change.
- Continuing to work as part of Local Joint Commissioning Groups to plan for the seamless implementation of local integrated community-based health and social care services.
- Continuing to work with providers and Surrey Care Association (SCA) to explore creative ways to optimise the rates paid for care whilst maintaining quality and choice of service
- Continuing to take a person centred approach to quality assurance eg regular visits and following up on any issues
- Targeting recruitment, by implementing an attraction strategy, maximising the pace and flexibility of recruitment, adopting a range of options to fill vacancies, exploring ways to attract back experienced staff etc.

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The table below summarised the equality assessment associated with each saving proposal.

	Family, Friends & Communities		Impact	Rationale	Page	
1.	Family, Friends and Communities	10,000	+/- impact	A development of our on-going commitment to personalisation which gives people choice and control over their lives. This is an on-going efficiency	28-66	
2.	FFC direct payment reclaims	4,000	+/- impact	This efficiency saving is associated with the administration of the direct payment scheme	28-66	
Dem	Demand Management					
3.	Section 256 client group savings	2,000	No impact	Decreasing care costs associated with a reducing Section 256 client	67-100	

				cohort. This is an on-going efficiency	
4.	Optimisation of Transition pathways	750	+/- impact	Optimising the way services are planned and delivered for young people will mean services can be delivered more efficiently. This is an on-going efficiency	67-100
5.	Targeted strategic shift from residential to community based provision	1,500	+/- impact	Identifying individuals who would benefit from moving from residential services to supported living, in line with the focus on friends, family and community, to maximise independence and wellbeing	67-100
6.	Over projection due to breaks / one-off reductions in care services	2,000	No impact	An accounting adjustment and thus will have no impacts for people who use services, carers or staff	67-100
7.	Under usage of call offs	1,000	No impact	An accounting adjustment and thus will have no impacts for people who use services, carers or staff	67-100
8.	Whole Systems Demand Management - New Demand	797	+/- impact	Collaborating with health, voluntary sector and other partners to promote wellbeing across local health and social care systems to prevent individuals developing long term substantial and critical care needs. This is an on-going efficiency	67-100
9.	Whole Systems Demand Management - Shift in Older People care pathway	441	+/- impact	Working with all partners across the health and social care system to promote wellbeing amongst older people so individuals are more able to stay in community services for longer thus leading to a shift in the care pathway. This is an on-going efficiency	67-100
Pro	curement/Commissioni	ng			
10.	Optimisation of spot care rates	927	+/- impact	Negotiate effectively with suppliers to minimise price increases	101-128
11.	Learning Disabilities Public Value Review	2,000	+/- impact	Concluding the Learning Disabilities Public Value Review to transfer financial responsibilities to other local authorities for clients that are ordinarily resident outside Surrey	101-128

				1	
12.	Other commissioning strategies	900	+/- impact	Efficiencies achieved through renegotiation of specific contracts and grants. This is an on-going efficiency	101-128
13.	Optimisation of main block contracts	419	+/- impact	Negotiate with providers to achieve maximise value from main block contracts. This is an on-going efficiency	101-128
14.	Optimisation of other block contract & grant rates	247	+/- impact	Negotiate with other block contract suppliers and grant beneficiaries to agree optimised inflationary contract terms. This is an on-going efficiency	101-128
15.	Strategic supplier review rebates	1,000	+/- impact	Procurement led supplier negotiations aimed at volume based rebates - predominantly related to learning disabilities.	101-128
16.	Commissioning for Older people with Disabilities	150	+/- impact	Needs based reassessments of individual care packages for older people with disabilities	101-128
17.	Improved sourcing of residential care	250	+/- impact	Review the sourcing approach to commissioning new residential care packages.	101-128
18.	Better value care	500	+/- impact	Partnership working with suppliers aimed at yielding service delivery efficiencies and negotiating reduced rates accordingly.	101-128
19.	Commissioning approach to fee exception avoidance	125	+/- impact	A personalised approach to encouraging providers to accept fee guidance rates as older people who fund their own care until such time as their assets deplete below the Capital Threshold.	101-128
New	Models of Delivery				
20.	Strategic review of service delivery	500	+/- impact	Review of service delivery across the Directorate to identify new models of delivery yielding efficiencies for the long term. Planning is currently at an early stage – as clear plans are developed a more comprehensive equalities analysis will be completed	129-152
21.	Ensure correct application of National CHC	1,735	+/- impact	Continue to pursue Continuing Healthcare (CHC) funding for historic cases and implement	129-152

	framework			agreed CHC processes based on the national framework. This is an on-going efficiency	
22.	Public Sector Transformation Network / Health Collaboration	1,000	+/- impact	Continued implementation of local joint plans with health partners. Planning is currently at an early stage – as clear plans are developed a more comprehensive equalities analysis will be completed. This is an on-going efficiency	129-152
23.	Maximising potential of Local Authority Trading Company (LATC)	300	+/- impact	Renegotiation of the contract value for 2015/16 following transfer to Surrey Choices	129-152
Esta	blishment Managemen	t			
24.	Staff turnover	4,000	+/- impact	A combination of staff turnover and difficulty in recruiting for certain grades of staff will result in expenditure at a lower level than budgeted. This has been the case in previous years, so the proposal merely formalises this position within the budget as an expectation. There may be other aspects which will contribute towards this area of saving	153-180
25.	General Service Delivery efficiencies	400	+/- impact	Unplanned savings arising from expected Service Delivery staff vacancy levels	153-180
26.	ASC Realignment	200	+/- impact	Residual additional savings arising from the 'realignment' of Adult Social Care staffing establishment	153-180
27.	Reablement service improvements	200	+/- impact	Further work to ensure the efficient and effective deployment of reablement staff. Planning is currently at an early stage – as clear plans are developed a more comprehensive equalities analysis will be completed.	153-180
	Total Saving	37,340			

b. Business Services

As part of the development of the Council's budget an equalities analysis of savings proposals has been undertaken.

This document sets out the equality analysis for savings proposals for Business Services Directorate and comprises:

- A summary analysis of the overarching equalities implications of the savings proposals from those services
- Detailed equalities analysis for each savings proposal

Analysis for each savings proposal is presented as follows:

- For savings proposals linked to existing service improvement or transformation programmes, pre-existing Equality Impact Assessments have been reviewed and updated
- For new savings proposals, or where there has been material change to the proposal, a new Equalities Impact Assessment has undertaken

Equality Analysis Summary

The Business Services Directorate has submitted 19 savings proposals, of which 10 relate to the 2015/16 financial year. The remaining savings are continuations of those that begun in either 2012/13, 2013/14 or 2014/15 and as such already have EIAs carried out.¹

In 2015/16 there is one budget proposal line that has been assessed as requiring an analysis of the equalities implications, which is attributed to building running costs. This is part of the Making a Difference project and as such the EIA for this project has been reviewed and it sufficiently analyses the equalities implications for the 2015/16 budget proposals on building running costs. In addition the EIA for the Managed Print Service has been updated due to changes to the project.

Below is a short summary of the positive and negative impacts identified from the above two EIAs, and any mitigating action considered and adopted:

EIA	Positive impact	Negative impact	Mitigating action
Making a difference	Disability: office floor plans are now more accessible for wheelchair users. New fully-rotational display screens means that VDU can be adjusted according to need. Maternity: new commitment to provide nursing rooms Carers: high level of flexible working will enable carers greater flexibility in managing their work	N/A	
Managed Print service	Disability: Modern displays on the equipment may be more effective than current devices. There is likely to be more flexibility and adaptability with the	Disability: usability issues with interface for those with physical and learning difficulties as well as the reduction in device numbers across the estate.	Increased focus on communications. Increased focus on training for individuals who will need to use the devices.

¹ These EIAs can be found as part of previous <u>MTFP equalities analyses</u>

The assessments show possible positive impacts for the protected characteristics of age, maternity, carers and disability. The most significant possible negative implications were identified for disabled staff. A range of mitigating actions has been developed alongside the savings proposals to reduce the potential negative impact. These include:

- Increased focus on communications.
- Increased focus on training for individuals who will need to use new or different devices.

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	Previous Savings Line	Amount £'000	Decision	Rationale	р.
1	Organisational design from Public Value Review	75	Ongoing, previous EIA and no material change	Savings identified from service redesign, which took place in 2012/13 and already an EIA on the original proposals – savings fall between 2013/14 – 2015/16.	
2	Making a Difference	532	+ impacts	The final, full year, property savings from the recent office rationalization.	
3	Responsive maintenance	480	No impact	Savings have been identified in the responsive maintenance budget by delivering more effect planned maintenance reducing the need for reactive delivery.	
4	Property Income	140	No impact	This relates to income generated from revenue generated from the SCC property portfolio	
5	Public Sector Offer Income – Data Centre	175	No impact	This relates to income generated from the provision of services through the Surrey Primary Data centre	
6	Public Sector Offer – Other income	50	No impact	This relates to income generated from the provision of Treasury Management and transactional services.	

7	Productivity – Staffing	855	No impact	Savings on this line relate to either a reduction in staffing budget either via natural wastage, deletion of vacant posts or a reduction in FTE.	
8	Managed Print Service	110	+/- impacts - Ongoing, previous EIA updated	This project is to replace the existing printer/scanner/copier estate with a managed solution by an external supplier. As well as an overarching EIA, this project has also ensured that the solution procured is DDA compliant and the rollout will be managed on a site by site basis taking into account the needs of individuals.	
9	Public Sector Offer – Shared services income	70	No impact	Additional income for pensions services	

New In 2015/16

	Savings Line 2015/16	Amount £'000	Decision	Rationale	р.
10	One-off Property	420	No impact	Lower costs associated returning properties to their start of lease state once the lease expires	
11	Building Running Costs	190	+ impacts - Part of EIA for Making a Difference Programme attached	Savings on Property running costs	
12	Utilities	800	No impact	Savings from reducing estimated use from high to medium & savings from lower inflation rates.	
13	One-off contract negotiations	200	No impact	Property contracts that included rebates once the work is completed, these are one-offs	
14	Postal	50	No impact	Savings from centrally managed postal costs	
15	IMT Networks	200	No impact	Savings from Unicorn contract	

16	Reduce IMT Equipment Replacement Reserve	130	No impact	Replace 25% of laptops with thin devices	
17	Training	250	No impact	HR Training budget, £50k is leadership training	
18	Insurance Self Fund	500	No impact	Reduce contribution to insurance self fund	
19	Procurement partnerships	110	No impact	Procurement team savings from joint working with ESCC - Savings on this line relate to either a reduction in staffing budget either via natural wastage, deletion of vacant posts.	

c. Chief Executive's Office

Four savings proposals within the Chief Executive's Office have been identified as requiring an Equality Impact Assessment:

- Additional communications savings required through greater use of digital technology and reducing traditional advertising
- A restructure of libraries' staff
- Reduction in the contingency budget for by-elections
- 5% reduction in the Policy and Performance Service

The first of these is the **cross-cutting communications review**, which aims to reduce the amount of spending on printed communications through greater use of digital technology. An EIA was originally completed for the 2014-19 Medium Term Financial Plan. To be applicable for 2015/16 the original EIA has been updated to reflect the additional savings required through greater use of digital technology and reducing traditional advertising. These proposals could have a negative impact on those who are less able to access online information, a higher proportion of whom are older people, in particular older women, and people with physical and learning disabilities. There could also be negative impacts for staff who are less able to access digital technology. However, these impacts will be minimal as the Council will continue to meet its statutory duties to provide accessible material and information will continue to be made available in paper format where appropriate. Translation and interpreting services are not in scope for the purposes of this review.

The second of these is for a restructure of libraries' staff. To reflect the decline in library visits and book issues since 2008 the service is introducing a 'Cluster Model' whereby individual libraries within a certain geographical area can be joined together as a group or cluster. This will enable the sharing of skills, knowledge, practices and staff as well as giving better coverage and flexibility across libraries.

The pattern of opening hours has changed at some branches however no library opening hours have been reduced. Working age people may be disadvantaged by a reduction in evening opening hours at some libraries but this change reflects changes in the pattern of visits and lack of use during evening opening hours. The potential negative impacts of the change in pattern of opening hours will be mitigated by ensuring that where these have changed, another library is open nearby. In terms of potential positive impacts for residents, additional day time opening hours will allow for more people reliant on care services to access the service.

For staff this proposal could have negative impacts as the change in shift patterns for employees could adversely affect employees with caring and childcare responsibilities. In addition a cluster model has impacts for travel and parking costs. The current age and gender balance of staff in the library service does not reflect the Surrey community. The service particularly wishes to recruit more men, younger staff and a more diverse work force. The review offers opportunities by allowing greater flexibility and variety in job roles, shift patterns and the potential to reduce hours or job share. This is likely to be positive for all staff and in particular staff with disabilities and women returning to work after caring responsibilities. Focussing recruitment and training to ensure the workforce is diverse and understand the individual needs of service users (particularly around race, religion and gender) will have a potential positive impact for ensuring service users feel comfortable using libraries.

The third of these, a reduction in the **contingency budget for by-elections**, has been assessed as having no impact on groups with protected characteristics and staff. Trend data shows that on average a budget only needs to be held for one by-election per year. The fourth of these is the **5% reduction in the Policy and Performance Service budget**, which will be achieved through planned utilisation of vacancies and cost reductions. This has been assessed as having no impact on groups with protected characteristics and staff; and rigorous prioritisation of work across the service will ensure this.

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Description of Efficiency	£000 2015-20	Impact	Rationale	Page
Communications One Team Communications Review – realising savings on communications spending across the council	100	+/- impact Previous EIA with material change	EIA complete – Additional savings for 2015/16 through reducing spending on printed materials and traditional advertising.	181- 195
Cultural Services – Registration Service Income to increase through holding more ceremonies.	27	No impact	Increased income will be achieved through conducting more ceremonies. There is no proposal to increase charges. Most ceremonies are delivered by bank staff (staff that have a contract with the county council and are paid an hourly rate for the hours of work they complete. The amount of hours of work depends on the number of hours available and staffs' availability) and the cost is included in the ceremony charge.	
Cultural Services – Surrey Arts	24.5		Work will be covered in another way - most likely	
Decision to agree to a request for flexible working and not to fill	20	No impact	through Surrey Music Hub and/or its partners.	

vacant hours			StopGAP is a professional	
vacant nouro	4.5		dance company who have	
Reduction in grants			both able bodied and	
			disabled dancers. They are a	
			National Portfolio	
			Organisation of Arts Council	
			England and therefore	
			receive funding through this	
			route and others. SCC has	
			already extended the funding	
			beyond the original	
			expectation and does not	
			believe the removal of	
			funding will have a significant	
			impact on the work.	
			StopGAP will continue to	
			benefit from their	
			involvement with other	
			programmes to which SCC	
			contribute e.g. Disability Arts	
			in Surrey (DAISY)	
			Arts Partnership Surrey is the	
			partnership between Districts	
			and Boroughs and SCC. This	
			group pools some funds to	
			support a variety of arts	
			programmes across the	
			county. The Partnership is	
			aware of the proposed 5%	
			reduction in grant from SCC.	
			This reduction should not	
			have a significant impact	
			overall and the partners are	
			able to secure other sources	
Cultural Sanviaga	61		of funding.	
Cultural Services – Heritage Service	וס			
Decision not to recruit			The decision to agree to	
an apprentice			requests for flexible working	
Agree to requests for			is unlikely to reduce capacity	
flexible working and not			in the service. The reduction	
to fill vacant parts of		No impact	in the conservation officer	
roles			post will reduce capacity and	
Retirement of			will increase the time taken	
conservation officer			for work to be done.	
and decision not to fill				
role.				
Cultural Services –	757			
Library Services				
Savings will be				
delivered in three				
ways.				
1. Staffing restructure	207	Impact	Full EIA complete – to be	196-

from April 2015			updated following close of staff consultation (28 Jan)	214
2.Removal of library investment fund (CPL)	300	No impact	This budget was set up following the creation of community partnered libraries to fund investments required to facilitate CPLs. There is no planned expenditure against the fund and therefore no service reduction following its withdrawal.	
3. Reconfiguration of Libraries	250 in 2015/16 (500 in 2016/17)	Potential future impact	Proposed savings for libraries will involve consultation with service users and key stakeholders before any final decisions are made by Cabinet in early 2016. The service is aiming for Summer 2015 to commence consultation. An EIA will be completed alongside the consultation to enable the full equality impacts of any potential decision to be given due regard. Please note timescales are subject to approval by Lead member and Cabinet.	
Democratic Services Reduction in contingency budget for by-elections	15	No impact	Robust trend data highlights that only need to hold a contingency for one by election per year, not two as currently.EIA complete	215- 221
Democratic Services – Increased income from school appeals	30	No impact	Increased income will be achieved through conducting more school appeals. This is supported by the trend in activity and 2014/15 income increases. There is no proposal to increase charges. Appeals are delivered by bank staff (staff that have a contract with the county council and are paid an hourly rate for the hours of work they complete. The amount of hours of work depends on the number of hours available and staffs'	

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			availability) and the cost is included in the appeals
			charge.
Democratic Services – Reduction in staffing budget	35	No impact	The staffing budget reduced during 2014/15 due to efficiencies in the structure and roles of the service. These changes were subject to an EIA. Therefore the withdrawal of this budget in 2015/16 will have no further
Democratic Services – 5% reduction in the VCFS infrastructure budget			equalities impact. Budget will cover the grants anticipated for the infrastructure organisations, including an additional grant in 2015/16 for Surrey Minority Ethnic Forum (SMEF).
	27	No impact	Reduction in the budget means there is no additional capacity to support any one- off or capacity building projects which often provide targeted support to groups with protected characteristics (for example, expanding the supported volunteering schemes).
Legal Services Budget reduction (increasing in house advocacy and increasing income)	220	No impact	The savings will be made from a combination of measures including: 1. The appointment of an additional in-house advocate to reduce the money spent on external lawyers- overall this presents a more efficient and cost effective way of working 2. Reviewing and rationalising resources in the light of any vacancies taking account of the particular needs for legal support from other services 3. Maximising opportunities to increase income generation during the year There are no obvious impacts of these measures on groups with protected characteristics. Legal Services will continue to

			provide a resource that supports the council in meeting its duties including those that relate to vulnerable children and adults and individuals with disabilities. Any in-year changes that are identified will give consideration to the public sector equality duty and whether an equality impact assessment is needed.	
Policy and Performance 5% budget reduction across the Policy and Performance Service (this will be delivered by planned utilisation of vacancies and cost reductions)	135	No impact	Any potential impact will be mitigated through rigorous prioritisation of work across the Service. EIA complete.	222- 229
Public Health Reduction in budget and 5% reductions both being achieved through shadow funding.	2,900	No impact	There will be no cut or reduction in the provision of public health services, or advice functions for 2015/16 – there will be no impact on these services to assess within an EIA. The savings are being achieved by supporting the funding of other council services (shadow funding) that support public health priorities. This results in no actual public health services being cut or reduced.	

d. Children, Schools and Families

The Children, Schools and Families directorate has seven savings proposals for 2015/16 of which two savings have been identified as requiring an Equality Impact Assessment:

- Services for Young People
- ESG reduction contract reduction

For the first saving from Services for Young People, young people may be negatively affected by the reduction in funding, which will be achieved through a reduction in qualified and experienced frontline posts, the withdrawal of Individual Prevention Grants and funding allocated to the VCFS. Therefore there is a risk that bespoke provision for groups who have protected characteristics will also be reduced. To mitigate against the potential negative impacts the service will ensure that the impacts of the savings are actively monitored through management information, engagement with staff, partner organisations, service users, potential service users and their families. Any feedback which shows that individuals and groups who possess protected characteristics are experiencing negative impacts will be used to inform potential changes to the plan.

The second saving is a proposed reduction of commissioned services for Surrey schools, which are currently contracted to a provider organisation to deliver. The contracted provider delivers tasks for programmes previously financed by government grants that have since been discontinued; some tasks can be delivered 'in-house' by SCC. In addition the increase in academy schools has influenced the nature of uptake of Surrey and the contracted services. The contracted services are contracted to continue to deliver the same outcomes for schools as such there is no identified negative impact for school pupils, staff in SCC maintained schools, residents or the contracted staff.

There are two savings around Early Years and additional income target from Commercial Services where proposals are still to be determined and therefore equalities analysis will be taken at an appropriate time in 2015/16.

Content

	Budget proposal	£000	Impact	Rationale	р.
1	Funding transfer (DSG high needs block)	1,000	No impact	Previous EIA with no material change. Transfer of funding to come from Dedicated Schools Grant. This will result in no overall reduction in existing budget or material impact on services delivered.	
2	Zero inflation on most commissioned services	1,500	No impact	Previous EIA found no impact. No material change - this is a continuation of successful implementation in previous years.	
3	Schools and Learning uncommitted budget	2,500	No impact	Uncommitted budgets in Schools & Learning for 2015/16	
4	Additional income target for Commercial Services	500	EIA once plans developed	Plans in development with Commercial Services.	
5	Early Years	2,700	Potential - impacts, EIA to be completed in 2015/16	Proposed savings on children's centres will involve consultation with service users and key stakeholders before any final decisions are made by Cabinet in Autumn 2015. The Service is planning to agree the process and content of consultation at Cabinet in April 2015. The service is aiming for May to commence consultation. An EIA will be completed during this process to enable the full equality impacts of any potential decision to be given due regard. Please note timescales are subject to approval by Lead member and Cabinet.	
6	Services for young people	1,900	Negative impacts	EIA identifies that the proposed savings will have an adverse impact on young people with protected characteristics including age; disability; gender reassignment;	230- 268

				pregnancy/maternity; race; religion/belief and sexual orientation. EIA identifies potential negative impacts on staff including with protected characteristics. EIA proposes actions for mitigation and monitoring of impacts and recognises that some negative impacts as a result of budget proposals cannot be mitigated. (EIA savings total at £2.6m also includes savings required for funding which has ceased. This is over and above the £1.9m agreed MTFP savings.)	
7	ESG reduction – contract reduction	2,000	No impact	The proposed reduction of budget for commissioned services for Surrey schools is contractually provided and reflects the number of Surrey schools that have converted to academies, who now receive their own funding to purchase services. There is no identified impact for SCC staff (including staff in SCC maintained schools), residents or contracted staff, as the service is being re-aligned rather than cut. The contracted services will continue to deliver the same outcomes for schools, so there should be no impact for school pupils or local residents.	269- 273

e. Customer and Communities

Two savings proposals within the Customer and Communities Directorate have been identified as requiring an Equality Impact Assessment:

- Reduction in Directorate Support Staff
- Removal of Local Committee Capital Allocations

The first of these will see a reduction in the Directorate Support Team's budget. Work prioritisation and efficiencies mean that the savings will mostly be achieved through careful management of vacancies as they arise. As the savings will mostly be achieved by not filling vacancies there are very few negative impacts, however there is a potential negative impact that could occur as a result of moving office or change in work hours with disability, pregnancy and maternity and carers being the groups that could be effected. Mitigating actions include following SCC policy around employment rights, flexible working and taking a case by case approach with the needs of staff.

The second of these is for the removal of the Local Committee Capital Allocations budget. This will result in reduced opportunity for investment in more disadvantaged communities, which has particular potential for impact on Age and Disability characteristics. However to mitigate this joint training with Surrey Community Foundation and others is being delivered, enhancing the skills of Officers in advising and signposting potential applicants on other sources of funding. Initial training has been delivered and this will be continuously refreshed and improved.

Content

	Savings Line 2015/16	Amount £'000	Decision	Rationale	р.
1.	Reduction in Directorate Support Staff Largely achieved through management of vacancies.	200	- impact	EIA attached	274- 281
2	Removal of Local Committee Capital Allocations	385	- impact	EIA attached	282- 294
3	Restructure Community Safety Team	50	- impact Future EIA	The team will be restructured over 2015/16 and is likely to have a negative impact on staff with protected characteristics. A full EIA will be completed when the proposals have been set out in more detail.	

f. Environment and Infrastructure

Of the nine confirmed savings for 2015/16, three have been deemed as requiring an EIA:

- "One Team" organisation review: remainder of savings achieved in earlier restructurings.
- Support services
- Transport Review

The first (One Team organization review) and second (support services) savings have equality implications, though these are continuations of savings from the Directorate's restructure. The original EIA applies and an overview of the impacts analysed in this EIA is included in the table below.

The third is the Transport Review, which will impact on bus subsidy support to operators. An EIA for this saving will be completed in May 2015, following the conclusion and analysis of a public consultation. This process will involve consultation with various user groups and individuals with protected characteristics to ensure any potential negative impacts are identified and mitigating actions put in place. The resulting EIA will be included in a report to Cabinet, where a final decision will be taken.

Environment & Infrastructure Restructure						
Equality group	Positive impacts	Negative impacts	Mitigating actions			
Age	 Improved training and performance. management for all staff Job profiles that consider both experience and 	A structure that could limit progression or not have appropriate 'entry level' roles.	 Any recruitment or progression will be based on merit and not age-related criteria. The restructure process will consider the number of potential 			

qualifications.		'entry level' roles, to ensure that younger members of staff are not disadvantaged.
Continuation of flexible working arrangements for part-time staff, the majority of which are female.	A structure that may not reflect the current composition of full-time and part-time staff.	 Recruitment or progression is based on merit, and is not gender-related. The restructure will ensure that both men and women are given equal opportunities at all stages of the process.
 Application of the current 'two ticks' recruitment policy applied in the restructure process. If staff are required to work flexibly, the access needs of disabled staff will be prioritised. 	 Staff could be unable to fully transfer their reasonable adjustments into new roles, offices and ways of working. Information used in the restructure could be inaccessible to people with disabilities if reasonable adjustments are not made in the restructuring process. Systems/processes could be introduced that are inaccessible to staff with disabilities. 	 Essential criteria is the only factor in recruitment decisions, and decisions are made objectively. The needs of staff with disabilities will be considered at all stages of the process.
	A structure that may limit progression or not have the appropriate 'entry level' roles.	 Any recruitment decision will be based on merit and not race- related criteria. The restructure will give equal opportunities to staff from minority groups at all stages of the process.
Continuation of flexible working practices for part-time staff.	A structure that may not reflect the current composition of full-time and part-time staff in the Directorate.	The needs of part-time staff and staff with caring responsibilities will be considered at all stages of the process, to ensure there is proportionate recruitment.
	Continuation of flexible working arrangements for part-time staff, the majority of which are female. • Application of the current 'two ticks' recruitment policy applied in the restructure process. • If staff are required to work flexibly, the access needs of disabled staff will be prioritised.	Continuation of flexible working arrangements for part-time staff, the majority of which are female.A structure that may not reflect the current composition of full-time and part-time staff.• Application of the current 'two ticks' recruitment policy applied in the restructure process.• Staff could be unable to fully transfer their reasonable adjustments into new roles, offices and ways of working.• If staff are required to work flexibly, the access needs of disabled staff will be prioritised.• Staff could be unable to fully transfer their reasonable adjustments into new roles, offices and ways of working.• Information used in the restructure process.• Information used in the restructure could be inaccessible to people with disabilities if reasonable adjustments are not made in the restructuring process.• Systems/processes could be introduced that are inaccessible to staff with disabilities.A structure that may limit progression or not have the appropriate 'entry level' roles.Continuation of flexible working practices for part-time staff.A structure that may not reflect the current composition of full-time and part-time staff in the

- The recruitment process will be objective, inclusive and transparent.
- Essential training will be available to all staff.
- All staff will receive support in the form of the Employee Assistance Programme, meetings with senior E&I managers and meetings with HR.
- All staff will be offered time off for interviews and the opportunity to take part in a redeployment process.

Additional savings:

Of the 23 additional savings for 2015/16, eight have been deemed as potentially requiring EIAs. There is one further saving in relation to the Directorate's restructure, which has equalities implications and the original EIA still applies (see summary above). There are also two further savings, which are in relation to the Transport Review (bus subsidy support and reduction of concessionary fares), which will have EIAs completed for them in May 2015 (as detailed above).

A saving concerning Highway Winter Maintenance will have an EIA completed following the annual review of the Winter Service Plan, which will involve consultation with Members. The EIA will be included in a report to Cabinet in September 2015 where a final decision will be taken. A saving in relation to Planning & Development will also require an EIA and this will be completed and shared with the relevant Cabinet portfolio holder once the proposals have been fully analysed.

There are 3 remaining savings related are from Waste Services and they are:

- Waste Kerbside Improvement Programme
- Joint Healthcare Waste Collection and Disposal Contract
- Review of the Third Party Recycling and Furniture Reuse Credits Policy

The table below summarises the positive and negative impacts, and the mitigating actions of these 3 EIAs.

Waste Kerbside Improvement Programme							
Equality group	Positive impacts	Neg	ative impacts	Miti	gating actions		
Disability Race/Nationality		som not h acce Resi volu Surr may volu woul out o	to disabilities e residents may have the same ess to information dents who wish to nteer with the ey Green Network be limited in the nteering they ld be able to carry due to a disability. dents who do not	will whe position of t f r c r c r	nmunication and material be made accessible re appropriate and sible e.g. Campaign creatives will be assessed for legibility or partially sighted residents and communications will be made as visual as bossible. Surrey Matters will be used as a communication		
		have first have to int	English as their language may not the same access formation	App be r allor	channel and is available n an audio format, large print and other anguages. The Surrey Waste Partnership website will continue to have an audio option. Propriate adjustments will made where possible to w residents with a ability to volunteer.		
	Waste Collection a	and D					
Equality group	Positive impacts		Negative impacts	5	Mitigating actions		
Carers (and	Residents who		Residents may		Processes will be put in		
those they look after with	currently use a healthcare waste		require additional general waste		place to provide residents with		

protected characteristics e.g. age and disability)	 collection service will be advised that they can dispose of this with their general household waste. The consistent service across the county should be more straightforward for healthcare professionals to communicate to patients Outsourcing the customer service to professionals in healthcare waste will allow better assessments of residents'. 	capacity. Residents who receive an existing healthcare waste collection may have changes to their service and it may be more difficult to communicate with some residents.	additional or larger general waste bins where required. Communications will take into account the needs of elderly or disabled service users by providing accessible variants. Customer service will also be sensitive to take account of residents who may have difficulty in remembering or understanding the changes to their collection service. The customer service will also allow carers to arrange a collection on
			behalf of the service user.
	hird Party Recycling and	l Furniture Reuse Credi	
Equality	Positive impacts	Negative impacts	Mitigating actions
group Age		Some of the organisations receiving recycling and furniture reuse credits work with young, elderly, ill and vulnerable people, who might be indirectly, negatively impacted by this change.	The organisations affected will be communicated to and consulted with. They will also be given a year's notice before the changes are implemented.

Environment & Infrastructure savings – 2015/16

Conf	irmed savings for 201	5/16			
No.	Description of efficiency	Saving (£) 2015-16	Impact	Rationale	р.
1	Transport review: reduction in bus subsidy support to operators.	400 (750 aspirational target)	Future potential impact	EIA to be completed in May 2015 once consultation phase of review has been concluded and exact source of reductions have been confirmed. This will be included in a separate report to Cabinet when a final decision is required later in the year.	
2	Highways MORPH project: proposal to	250	No impact	EIA not required as saving comes from process efficiencies with no	

				to carry out non-essential works. Each scheme that goes through the	
	committees.			used at the Committee's discretion	
	schemes: reduce budget for local			allocation that is granted to Local Members/Committees, which is	
10	Local highway	1000	N/A	This saving comes from a budget	
No.	Description of efficiency	Saving (£) 2015-16	Impact	Rationale	
	tional savings for 201			Detterrele	
				saving means individual groups will not be affected.	
9	Sustainability.	7	No impact	EIA not required as the modest scale and indirect nature of the	
8	Support services.	18	- impact	This saving forms part of the E&I staff restructure, for which an EIA has already been completed.	295- 313
	reliance on specialist advisers for waste disposal.		impact	service is proposed as part of this measure.	
7	sponsorship. Waste: reduced	50	No	with no impact on the public. EIA not required as no change in	
6	Highways income: fees and	90	No impact	EIA not required as savings come from income generation initiatives	
6	Wildlife Trust and the introduction of charges for access work.	00	No	no impact on the public.	
5	Countryside review phase 2: reduction in payments to Surrey	100	No impact	EIA not required as savings come from contract efficiencies and income generation initiatives with	
	recharge of staff costs to Local Sustainable Transport Fund grant.		impact	from recharging staff costs from external source and no change in service is proposed.	
4	restructurings. Sustainability:	144	No	EIA not required as saving comes	
-	organisation review: remainder of savings achieved in earlier			staff restructure, for which an EIA has already been completed.	313
3	surplus to third parties. "One Team"	229	- impact	This saving forms part of the E&I	295-
	construction materials and sale of				
	enable cheaper procurement of				
	for SE7, which will				
	construction material				
	create a supply of sustainable recycled			impact on the public.	

12	support including boundary routes operated by Transport for London. Highway maintenance: winter - reduce	200	- impact	has been concluded and exact source of reductions have been confirmed. This will be included in a separate report to Cabinet when a final decision is required later in the year. EIA to be completed in September 2015 following consultation with Members and when proposals are	
	precautionary gritting and no filling of grit bins.			fully developed. This will be included in a separate report to Cabinet when a final decision is required later in the year	
13	Highway maintenance: signs and lines - only replace stop/safety markings.	200	TBC	This saving comes from a pre- existing flexibility in the work programme which enables work to be carried out on a priority basis. Should this saving be approved, and any equalities implications identified, an EIA will be carried out where necessary.	
14	Transport review: exclude concessionary fares passes from Guildford park & ride services.	200	- impact	EIA to be completed in May 2015 once consultation phase of review has been concluded and exact source of reductions have been confirmed. This will be included in a separate report to Cabinet when a final decision is required later in the year.	
15	Planning & Development: reduced enforcement at minerals & waste sites and reduced response/increased timescales for transport work.	200	ТВС	EIA to be completed and shared with the relevant portfolio holder when proposals are fully analysed.	
16	Countryside: rights of way and fundraising.	100	No impact	EIA not required as saving comes from process efficiencies and income generation with no impact on the public.	
17	Sustainability: carbon reduction, cycling.	100	No impact	EIA not required as the modest scale and indirect nature of the saving means individual groups will not be affected.	
18	Support services.	100	- impact	This saving forms part of the E&I staff restructure, for which an EIA has already been completed.	295- 313
	Waste	Total: 34000	+ impact - impact		
19	Community Recycling Centres (CRCs) – black bag splitting	1000	No impact	This is a service change that does not disproportionately affect any protected group of service users. SCC's contractor will carry out a full assessment if any impact on site	

				staff is anticipated (e.g. manual	
				handling)	
20	CRCs – mattresses		No impact	This activity is about getting better prices for waste materials through a change in recycling/disposal outlet. No equality impact anticipated as no change in service is proposed as part of this measure.	
21	CRCs – rigid plastics		No impact	This activity is about getting better prices for waste materials through a change in recycling/disposal outlet. No equality impact anticipated as no change in service is proposed as part of this measure.	
22	CRCs – charging		No impact	An initial assessment of the proposed policy to charge for non- household materials at CRCs would indicate that there should be no equalities impact on residents or staff, particularly people sharing protected characteristics, however this will be tested further as part of the consultation prior to implementation.	
23	CRCs – Haslemere dustcart		Potential impact	Will be developed as part of project (plan to close service in Summer 2015)	
24	CRCs – opening hours and days		Potential impact	Will be developed once outline project proposals have been agreed	
25	Value of contract materials	1100	No impact	This activity is about getting better prices for waste materials through a change in recycling/disposal outlet. No equality impact anticipated as no change in service is proposed as part of this measure.	
26	Tipping away	30	No impact	This project will look at revising a payment transfer mechanism between SCC and the districts and boroughs. No equality impact is anticipated as a result of this.	
27	Ash Vale	TBC	No impact	Project not initiated yet, EIA to be developed at a later date if required.	
28	Britaniacrest & Dunbrik	231	No impact	This is an operational change which has reduced the need to use third party waste transfer/disposal sites. No impact on public or staff is anticipated.	
29	Trade waste (chargeback)	TBC	No impact	This project will look at revising a payment transfer mechanism between SCC and the districts and boroughs. No equality impact is anticipated as a result of this.	
30	Kerbside capture	803	- impacts	EIA complete and attached	314-

					323
31	Healthcare waste	10	+/-	EIA complete and attached	324-
			impacts		333
32	Third party recycling				334-
	credits				343

g. Surrey Fire and Rescue Service

Five separate initiatives will deliver budget savings in 2015/16. None of these require EIAs at this stage as many of the savings are continuations from 2014-19 MTFP or previous and therefore EIAs have already been completed. These have been reviewed and remain applicable to budget proposals over 2015/16. The table below provides more detail on the savings and the assessments undertaken for each saving stream. Two projects (the Income generation work streams and Reconfiguring Fire Stations) are known to require EIA assessments in the future and as such an equality analysis will be completed at an appropriate developmental stage.

Furthermore, two previous projects have been amalgamated into a new work area termed 'Workforce Reform'. These are: *Reform wholetime system- Flexible Duty Officers and Strategic Managers and Reform wholetime system- Station based.* There are no impacts identified at this stage for these projects however any equality implications will be taken into consideration and specific EIAs will be created if needed at appropriate project phases as projects are being developed.

It has also been determined that for the reduction in management numbers and support costs saving, which relate primarily to planned and agreed budget reductions, EIA assessments are not needed at this stage. Specific EIAs will be created if needed as proposals are developed further.

The 2015-20 MTFP figures have also taken account of the earlier achievement of savings resulting from the decision to reschedule the dates for progressing the Spelthorne on-call unit. The Service is committed to reviewing its position once we are in receipt of confirmation that all factors in relation to the proposed site are addressed or an alternative solution is in place. An EIA on Spelthorne was carried out previously.

Content

	Savings Line 2015/16	Amount £'000	Decision	Rationale
1.	Reduce vehicle & equipment reserve contribution	200 (this is a one year only reduction in contributions into the fund)	No impact	No equalities impacts identified
2.	Income Generation/ Optimising Income	+74	No impact	MTFP target for the period reflects current opportunities and Public Sector Transformation Network – Blue Light project. Future income generation initiatives will be assessed once defined for equalities impacts.
3.	Reconfigure fire stations	+200 (this is a small	Potential future +/-	EIAs have already been produced for the reconfigurations in Spelthorne, and in Horley and Reigate and Banstead. Any future

budget increase to reflect the timing of the overall fire stations reconfiguration programme)	impacts. EIAs to be created as part of project development EIA on continuity of emergency response cover for Horley and Reigate and Banstead was published on 26/03/2013 EIA - <u>FRS</u> <u>Changes to</u> <u>emergency</u> <u>response</u> <u>cover for</u> <u>Spelthorne</u> EIA - <u>FRS</u> <u>Continuity of</u> <u>emergency</u> <u>response</u> <u>cover for</u> <u>Spelthorne</u> EIA - <u>FRS</u> <u>Continuity of</u> <u>emergency</u> <u>response</u> <u>cover for</u> <u>Spelthorne</u>	reconfigurations will be the subject of separate EIAs to be produced at the time that proposals are put forward.
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4.	Workforce Reform: a.Reform wholetime system - Station based b.Reform wholetime system - Flexible Duty Officers and Strategic Managers	200	No impacts	At this stage, and following discussions with the project teams and review of the service personnel's comments during the online engagement/comms exercise in surreyfire.net (about the proposals presented in the current PIDs) there are no equality implications identified. Both projects will be reviewed continuously during their implementation stages to ensure that they reflect and are in line with any new changes/developments of the equalities legislation and any equality implications will be taken into consideration and will be captured in specific EIAs.
5.	Reduction in management and support costs: Vacancy management and re evaluation of support functions	200	No impacts known at this stage	Specific EIAs will be created if needed as proposals are developed. This will be reflected in the refreshed Public Safety Plan (2015 – 2025) which is under development for adoption and implementation by April 2016. The current aim is to achieve savings through vacancy management

2. NEW EQUALITY ANALYSIS FOR 2015/16

This section provides the equality analysis for new savings proposals in 2015/16. The table below provides a summary of these by directorate:

Directorate	Equality Impact Assessment	Page
Adult Social	1. Family, Friends and Communities	28-66
Care	2. Demand Management	67-100
	3. Procurement and Commissioning	101-128
	4. New Models of Delivery	129-152
	5. Establishment management	153-179
Business	N/A	
Services		
Chief	1. Cross Cutting Communications Review	180-194
Executive's	2. Restructure of libraries' staff	195-213
Office	3. Reduction in the contingency budget for by-elections	214-220
	4.5% reduction in the Policy and Performance Service	221-228
Children,	1. Services for Young People	229-267
Schools and	2. ESG reduction – Contracted provider	268-272
Families		
Customers and	1. Reduction in Directorate Support Staff	273-280
Communities	2. Removal of Local Committee Capital Allocations	281-293
Environment	1. E&I Future staff restructure	294-312
and	2. Waste Kerbside Improvement Programme	313-322
Infrastructure	3. Joint Healthcare Waste Collection and Disposal	323-332
	Contract	
	4. Review of the Third Party Recycling and Furniture	333-342
	Reuse Credits Policy	
Surrey Fire and	N/A	
Rescue Service		

1. Topic of assessment

	Medium Term Financial Plan (MTFP) 2015-20 efficiency savings Family, Friends and Communities:
EIA title:	Family, Friends and CommunitiesFFC Direct payment reclaims

MTFP efficiency saving (£000s)	15/16	16/17	17/18	18/19	19/20
Family, Friends and Communities	10,000	10,000	5,000	0	0
FFC Direct payment reclaims	4,000	0	0	0	0
Total	14,000	10,000	5,000	0	0

EIA author:	Kathryn Pyper
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2. Approval

	Name	Date approved
Approved by	Mel Few, Cabinet Member Adult Social Care, Surrey County Councillor	6 February 2015
Approved by	Dave Sargeant, Strategic Director, Adult Social Care	6 February 2015
Approved by	Will House, Strategic Finance Manager - Adult Social Care	6 February 2015
Approved by	Adult Social Care, Directorate Equality Group (DEG)	

3. Quality control

Version number	9	EIA completed	5 March 2015
Date saved	6 February 2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role	
	(if applicable)			
Kathryn Pyper	Programme Manager	Surrey County Council	Business Planning	
Rebecca Brooker	Project Manager	oject Manager Surrey County Council		
Lyndon Edwards	Communications and Engagement	Surrey County Council	Equality and Diversity	
Andre Lotz	Information Analyst	Surrey County Council	Business Intelligence	
Paul Goodwin	Senior Principal Accountant	Surrey County Council	Finance	
Allan Wells	Lead Manager Legal Services	Surrey County Council	Legal advice	

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	Through 'Family, Friends and Communities', Adult Social Care is making a shift to an asset based approach. This values the capacity, skills, knowledge, connections and potential – the social capital - in a community. It recognises the positive contribution people in local communities can make towards the provision of social care and support and how it can bring about positive outcomes for the individual and their community. 'Family, Friends and Communities' is a development of our on-going commitment to personalisation which gives people choice and control over their lives.	
What proposals are you assessing?	Family, Friends and Communities - The demand for adult social care, without offsetting action, is estimated to exceed the available budget provision. In order to offset these potential pressures, Adult Social Care will encourage people to address their care and support needs by first looking towards the care and support their family, friends and local community network may be able to offer, and to paid services where there are gaps. It is thus hoped to reduce the cost of care packages whilst continuing to meet assessed need. It is hoped this will deliver efficiency savings, whilst ensuring better outcomes for individuals and improved value for money.	
	The Family, Friends and Communities approach was first approved by Cabinet as part of the Medium Term Financial Plan (MTFP) for 2013/14. The report allocated £15.5m in savings to "actions to offset increased demand" which it went on to describe as "encouraging people to address	

their care and support needs by first looking towards the social capital available in their communities". The Family, Friends and Communities approach was again approved as part of the 2014/15 MTFP and the detail of the programme has also been scrutinised on two occasions by Adult Social Care Select Committee.

The four main areas of work are:

- 1. Improving Access
 - Empowering communities and individuals to help themselves. This is being addressed through the Surrey Information Point Portal, the Referral and Assessment review and the introduction an online self-assessment tool.
 - Ensuring access to information and advice.
- 2. Empowering Staff
 - Reducing assessment time, which frees up staff time, so they can spend more time 'face to face', talking with the individual and how their needs can best be met.
 - Having asset-based conversations encouraging practitioners and individuals to look at existing assets in an individual's life and how they could build on these, rather than replace them with local authority services. These conversations provide the opportunity for the individual to take control of their care support plan and implement choice and personalisation in the provision of their care support an approach which user representatives have asked us to promote in our practice. Staff training in this approach is underway.
- 3. Developing Providers
 - Understanding and stimulating the wider marketplace, particularly the community support services available to people.
 - Developing local networks, including district and borough, locality team and commissioning staff to better understand the local context and community assets.
 - Revising the Joint Strategic Needs Assessment (JSNA) to take an asset based approach.
 - Taking an asset based approached to commissioning, increasing the co-production of services and development of existing assets.
- 4. Monitoring and Evaluating
 - Developing a monitoring framework to measure the impact and value of family, friends and communities in Surrey. This will include financial savings, added value for residents and the impact on communities as a whole.

It is recognised that delivery of this will require the wide involvement of a range of teams and projects, including Members, to enable the development of a vibrant market and sustainable networks and services. It is dependent upon the whole health and social care system working seamlessly and the growing availability and effective use of social capital within communities. A key component of the project will be securing culture

	change across the public, voluntary, community and faith sector and within Surrey County Council itself. It is part of moving towards a sustainable future model.
	Direct Payments – Direct Payments allow people who use services to make more of the decisions that affect their life. Direct Payments give more flexibility and choice, by enabling support to be more tailored around individual needs.
	If an individual receives a Direct Payment they are responsible for managing and accounting for how they spend the money. The money received as a Direct Payment is given only to pay for support or services to meet assessed social care needs. For this reason, records need to be kept which will help to ensure that the Direct Payment is working well. An agreement is signed between Surrey County Council and the person receiving the money. The agreement outlines the conditions to be followed.
	This efficiency saving is associated with the administration of the direct payment scheme. In some cases individuals may not require all of the Direct Payment they receive. Where this is identified through reconciliation of their account, surpluses are reclaimed subject to confirmation with the individual that they are not required to meet assessed need.
	The services is launching a new Direct Payment on-line account to assist with the administration of Direct Payments and it is expected that manual reclaims of this nature will diminish in future years.
Who is affected by the proposals outlined above?	 The proposals will affect: People who use services and their carers Surrey County Council staff, particularly those involved in care planning External organisations we commission to deliver services on behalf of the Council or in partnership

The policy line table below shows how this group of savings have been budgeted across Adult Social Care. This merely represents the initial budgeted plan and whilst it gives some indication of the areas likely to be most affected, actual savings may be achieved differently in practice.

FFC Savings	2015/16	2016/17	2017/18	2018/19	2019/20
	£'000	£'000	£'000	£'000	£'000
Older People				•	
Home Care - External	-3,044	-3,044	-1,522	0	0
Direct Payments	-3,235	-770	-385	0	0
Day Care - External	-101	-101	-50	0	0
Respite Care	-19	-19	-10	0	0
Transport Services	-19	-19	-9	0	0
Other Care	-74	-74	-37	0	0
Total Older People	-6,491	-4,026	-2,013	0	0
Physical & Sensory Disabilities					
Supported Living / Home Care	-562	-562	-281	0	0
Direct Payments	-1,109	-1,109	-554	0	0
Day Care - External	-39	-39	-20	0	0
Respite Care	-11	-11	-6	0	0
Transport Services	-16	-16	-8	0	0
Other Care - External	-58	-58	-29	0	0
Total Physical & Sensory Disabilities	-1,796	-1,796	-898	0	0
People with Learning Disabilities					
Supported Living / Home Care - External	-2,133	-2,133	-1,067	0	0
Direct Payments	-2,570	-1,112	-556	0	0
Day Care - External	-280	-280	-140	0	0
Respite Care	-108	-108	-54	0	0
Transport Services	-112	-112	-56	0	0
Other Care - External	-150	-150	-75	0	0
Total People with Learning Disabilities	-5,354	-3,896	-1,948	0	0
Mental Health & Substance Misuse					
Supported Living / Home Care	-205	-205	-103	0	0
Direct Payments	-205	-58	-29	0	0
Day Care	-155	-3	-25	0	0
Respite Care	-0	-0	-0	0	0
Transport Services	-1	-1	-0	0	0
Other Care	-15	-15	-8	0	0
Total Mental Health & Substance Misuse	-359	-283	-141	0	0
	-339	-205	-141	0	0
Gross Expenditure	-14,000	-10,000	-5,000	0	0
Tatal Income					
Total Income	0	0	0	0	0
Net Expenditure	-14,000	-10,000	-5,000	0	0

6. Sources of information

Engagement carried out

The following engagement has been undertaken:

Staff:

- Staff events May 2013
- Senior manager's workshop Sept 2013
- Visits to all locality teams including HR training rep Jan/Feb 2014
- Seminar for lead staff with Professor Jon Glasby Jan 2014
- Ongoing weekly articles in e-brief.

Members:

- Select Committee Nov 2013
- Overview and Scrutiny Committee Dec 2013
- Member Briefing Jan 2014
- Local Committees Jan/Feb 2014
- Two representatives from Select Committee sit on the Project Board

Providers:

- Provider Network Nov 2013
- Information Summit Jan 2014

Other Stakeholders:

• Surrey Officers' Group (borough and district representatives) - Jan 2014

The Project Board includes representatives from corporate partnerships teams, Chief Executive's Office, Children, Schools & Families (CSF) and Surrey Community Action (voluntary sector representative).

Adult Social Care Directorate Strategy makes a commitment to "...work with partners to codesign and deliver services which are local, universal and preventative ...". Co-design is at the heart of all we do in Adult Social Care and is part of the approach we have taken to shaping the Medium Term Financial Plan (MTFP) savings proposals.

The Adult Social Care Implementation Programme Board is a co-design Board, which oversees our change programme. The Board is attended by our strategic partners and chaired by the Cabinet Member for Adult Social Care and the Chair of the Surrey Coalition of Disabled People. As part of the budget setting process we asked the Board to help us undertake an equality assessment on our Medium Term Financial Plan (MTFP). The Board reviewed the Family, Friends and Communities proposed savings on 27 January 2014 and again on 21 January 2015 and assessed its impact on the protected characteristics of residents, people who use services and their carers and our staff.

The 2012-13 budget public survey using SIMALTO has enabled residents to engage in the

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budget setting process by providing their views on different investment scenarios. The four key headline findings have particular relevance to Adult Social Care:

- Our current spending closely reflects the spending priorities of Surrey's residents.
- We understand our residents with a notable similarity between our current spending and residents' preferences.
- A majority of residents (58%) would be willing to see a slight increase in council spending and their council tax in return for current service levels being maintained and specific investments and improvements being made in supporting more older people to live independently.
- Residents attach value to our services and reductions will cause dissatisfaction 'residential care for dementia sufferers' and 'independent living for older people' were two of the four areas that should be protected even if savings have to be made.

Data used

- This assessment draws upon local data from engagement with people who use services, carers, representatives from user-led organisations and adult social care staff from 2012/13 undertaken as part of the Surrey Referral and Assessment Rapid Improvement Event (RIE)
- Data from Surreyi (www.surreyi.gov.uk), including the Surrey Joint Strategic Needs Assessment (2013)
- Surrey County Council Adult Social Care Directorate Data Pack Progressing the Workforce Priority in the Fairness and Respect Strategy 2013-2018
- Mini Employee Survey, September 2012, Directorate Results Adult Social Care
- Summary of staff feedback from the Staff Briefing Events on Social Capital led by the Strategic Director Adult Social Care in May 2013
- Research by CIRCLE, University of Leads 2013 to evaluate Carer Demonstration Projects funded through the National Carers Strategy
- Gender Variance In the UK: Prevalence, Incidence, Growth and Geographic Distribution -June 2009
- As We Grow Older A Study of the Housing and Support Needs of Older Lesbians and Gay Men - Polari – 2005
- Gender Identity Research and Education Society (GIRES) literature
- Surrey County Council RIE Project Team (June 2013) Engagement findings from ASC staff and user-led organisations
- Carers UK's analysis of the 2001 Census findings, 'In Poor Health'
- Healthy Lives Healthy People 2010 report
- Surrey Carers' Health Survey, 2011

7a. Impact of the proposals on residents, service users and carers with protected characteristics

**Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

**Please note: Potential positive and negative impacts relate to Family, Friends and Communities, other than where the impact statement is followed by (FFC Direct Payment Reclaims) to indicate it is aligned with Direct Payment Reclaims

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age** Page 224	 People will be encouraged to have a more detailed discussion, exploring what care and support options their family, friends and local community might be able to provide. It will encourage creativity and a more varied and interesting support package including a mix of formal and informal support options. It will enable and encourage people to continue to play an active part in their community and to sustain their social networks, thus avoiding the risk of social isolation. 	 The efficiency saving of £10m means there is a potential for a lower level of funding to be available to meet people's assessed needs. The shift towards more creative and informal care packages utilising family, friends and community networks will mean a move away from traditional services. This may generate some initial anxiety for people who use services and their carers. Care packages utilising family, friends and community support networks may be perceived as lower cost and thus providing a lower quality of care. There is a potential 	 In 2014, there were 214,300 people over 65 living in Surrey – approximately 18.45% of the county's population. Of these 14,842 (as at 5 Jan 2015) were in receipt of support from Adult Social Care. By 2020 the number of older people living in Surrey will rise to 238,600 - a project rise of 11%. The population of over 85 will increase by 62% by 2030. 18% of Surrey households consisted of only people over 65 years old. 7% were single person households over the age of 65. In 2014 51,308 people aged over 75 live alone². Open ASC cases as at 5 Jan 2015³ 18 to 54 6,706 55 to 64 2,100 65 to 74 2,721 75 to 84 4,918

POPPI 2014, RAPP2S 2013-14 and ASCCAR 2013-14
 AIS 01-2015

3. People will be	quality assurance issue	85 to 99	7,000
		00 10 00	7,000
empowered to shape	around the quality and	400.	000
their own lives and the	consistency of care	100+	202
services they receive.	provided by family,		22.649
The approach will	friends and community		23,648
enable people who	networks, how quality is		
wish to do so, to access			
services in their local	individual should raise		
community, which	any concerns. This may		
reflect their protected	present a risk of		
characteristics.	challenge from people		
4. Having a network of	who feel disadvantaged		
friends, family and	by the Family, Friends		
community support	and Communities		
around an individual	approach.		
may enable them to	5. People will have access		
identify any issues at	to varying levels of		
an early stage, so	support from their family,		
appropriate early	friends and local		
interventions can be pu	t community networks,		
in place.	creating a disparity,		
5. An increasing reliance	perceived inequality and		
upon family, friends and	lack of choice.		
community networks	6. It may be quite difficult for		
will enable Adult Social	people with established		
Care to support more	packages of care who are		
people whilst delivering			
efficiency savings.	services being funded, to		
	instead have to look		
6. The discussion with a	towards their family,		
social care practitioner about the unused	friends and community		
	networks to provide these		
monies may identify new and more relevant	services in the future.		
support option (FFC	7. There may be a		
Direct Payment	cumulative impact of		
Reclaims)	change with a move		
	towards 'Family, Friends		
7. Increased efficiency in	and Communities' in		
the administration of			

			07
	direct payments will enable Adult Social Care to support more people whilst delivering efficiency savings (FFC Direct Payment Reclaims)	Adult Social Care and Children's Services, welfare benefit reform and pressure upon public services. This may have a negative impact upon people who use services and their carers who are may have to cope with changes at the same time and pressure upon their finances.	
Page 226		8. Some people who were previously using their personal budget to pay family or friends to provide care and support, may feel they can no longer do so and now have to ask their family and friends to continue to do so at no or low cost. This may have a knock on effect on the willingness or ability of those family members and friends to provide care, for example, they may not be able to afford it.	
		9. Safeguarding concerns arising from the breakdown of care and support provided by friends, family and community support, that may mean people do not get the care they need.	

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		 10. Family, friends and communities may place additional pressure on older people, who already provide most care and support to their family, friends and local community 11. People may have been relying upon the unused monies for the future (FFC Direct Payment Reclaims) 12. People may perceive the local authority is taking something away (FFC Direct Payment Reclaims) 		
P Bisability** e 22 7	8. People with particular disabilities may be well placed to access friends, family and community support. There may for example, be more opportunities for people with a learning disability who are readily accepted within society and who are encouraged to get involved in delivering local community support eg helping at lunch club, gardening etc	 13. It will be more difficult for people with some particular disabilities to access community networks as their disabilities are less well understood and are more challenging to support eg mental health 14. Safeguarding issues need to be considered, particularly perhaps for people with learning disabilities or mental health needs, who may be more vulnerable in some community 	In Surrey the predictions for the 18-64 years population as follows: 18-64⁴ Total population aged 18-64 predicted to have a learning disability Total population aged 18-64 predicted to have a moderate physical disability Total population aged 18-64 predicted to have a serious physical disability	2015 are 2015 16,894 55,442 16,550

⁴ PANSI 2015

situations		
	Total population aged 18-64 predicted to have a serious visual impairment	452
	Total population aged 18-64 predicted to have a moderate or severe hearing impairment	28,341
	Total population aged 18-64 predicted to have a profound hearing impairment	247
	People aged 18-64 predicted to have a borderline personality disorder	3,140
	People aged 18-64 predicted to have an antisocial personality disorder	2,419
	People aged 18-64 predicted to have psychotic disorder	2,789
	Total people aged 30-64 predicted to have early onset dementia	299
	Open ASC cases as at 5 Jan 2015 ⁵	
	AD: Access and Mobility Only	89
	AD: Dual Sensory Loss	76
	AD: Frailty and/or Temporary Illness 6,	329
	situations	Total population aged 18-64 predicted to have a serious visual impairment Total population aged 18-64 predicted to have a moderate or severe hearing impairment Total population aged 18-64 predicted to have a profound hearing impairment People aged 18-64 predicted to have a borderline personality disorder People aged 18-64 predicted to have an antisocial personality disorder People aged 18-64 predicted to have psychotic disorder People aged 18-64 predicted to have psychotic disorder People aged 30-64 predicted to have early onset dementia Open ASC cases as at 5 Jan 2015 ⁵ AD: Access and Mobility Only AD: Dual Sensory Loss

			AD: Hearing Impairment	408
			AD: Learning Disability	4,356
			AD: Mental Health - Dementia	1,764
			AD: Mental Health - Non Dementia	2,143
			AD: Other Vulnerable People	572
			AD: Physical Personal Care	5,595
			AD: Substance Misuse	52
			AD: Support for Social Isolation/Other	10
			AD: Visual Impairment	207
			Asylum Seekers	1
Page			Physical & Sensory Disability & Frailty	2,045
le 229				23,648
Gender reassignment**	 9. People will be empowered to shape their own lives and the services they receive. This approach will enable people who wish to do so, to access support from their friends, family and 	15. There is limited specialist community provision for gender reassignment. Individuals may be isolated or estranged from their families, limiting their opportunity to ask family to help with their care and support needs.	 The report "Gender Variance In the UK: I Incidence, Growth and Geographic Distri includes information on the geographical transsexual community. This distribution estimation of the implied prevalence of pr presented with gender dysphoria (a cond feels that they are trapped within a body individual police authorities. For Surrey, per 100,000 persons 16 and over. If this the current estimate of Surrey's 16+ popular 	bution (June 2009)" distribution of the is based on an eople who have lition where a person of the wrong sex) in the estimation is 37 figure is applied to

	community which reflect their gender reassignment choice.	 estimated number is 337. On the matter of issues faced by trans people Gender Identity Research and Education Society (GIRES) state in their literature⁶ that: Many find that their families reject them. Sometimes, despite being protected by employment law, they are made to feel very uncomfortable at work, as well as elsewhere. It takes great courage for trans people to reveal their true gender identities.
Pregnancy and maternity** Page 230	10. People will be encouraged to explore care and support options from amongst their family, friends and local community which help build an ongoing support network and to meet others experiencing pregnancy and maternity	 In Surrey, based on national data, we can expect between 900 and 2,000 mothers to experience postnatal mental health problems (PNMH) problems. In south east Surrey in 2007-8, health visitors identified 270 (15%) mothers with postnatal mental health problems and offered them support. Of these mothers, 150 accepted the offer. Surrey has a large proportion of women that give birth later in life. A few studies on the outcomes in pregnancy of healthy, older mothers suggest some health problems that increase with age. For instance, diabetes mellitus may increase the chances of complications in pregnancy. In addition, older women have a greater risk of endometriosis, pelvic infections, leiomyomas (fibroids), all of which may lead to decreased fertility. Therefore more women may be reliant on In Vitro Fertilisation (IVF). Teenage parents come from all social classes, religious backgrounds and ethnic groups. However, rates of teenage pregnancy are disproportionately concentrated among those who are already disadvantaged. ONS figures for teen pregnancy in 2012 in Surrey was 18/1,000 women aged 15-17, which is below the SE average of 23.2 and 27.7 for England. Spelthorne is the highest borough in Surrey at 34.2, and Mole Valley the lowest at 8.8⁷

⁶ http://www.gires.org.uk/assets/supporting-families.pdf ⁷ ONS data 2012

Race**	11. People will be empowered to shape their own lives and the services they receive. The approach will enable people who wish to do so, to access services in their local community, which reflect their race and culture.	16. There are relatively small concentrations of people of particular races in Surrey. This makes it more difficult to reach the critical mass needed to provide a range of community support networks.	 In the 2011 census, the proportion of the Surrey population who do not describe themselves as white was 8.6%. This proportion is currently concentrated amongst those below the age of 65. 97.3% of the population in Surrey 65 years or over are classified as white - though this will inevitably change as the population ages.⁸ There are significant pockets of block and minority otheric
			 There are significant pockets of black and minority ethnic groups, for example in Elmbridge and Woking. Access to services for black and minority ethnic older people and their carers may be challenging. Barriers might include language, knowledge of what services are available, attitudes and practices of service providers and cultural factors in perceiving and understanding mental illness.
Page 231			• Gypsies Roma and Travellers (GRT) are some of the most disadvantaged and excluded communities in our society. Historically, GRT needs have often not been fully considered when developing the services intended to support them. This has the effect of making universal services 'hard to reach' for the GRT community, compounding poor outcomes and perpetuating intergenerational patterns of exclusion and deprivation.
31			• A number of barriers exist for the GRT community in accessing universal health provision. These include a lack of cultural sensitivity by service providers, for example use of inappropriate written communication. For some sectors of the GRT population difficulties in maintaining contact with health services are compounded due to their transient lifestyles. If someone is labelled as No Fixed Abode, they are often denied services.
			 A number of BME outreach groups exist in Surrey to bring support services to minority groups, such as Friends of the Elderly BME outreach, Friends with Dementia BME outreach

⁸ POPPI/PANSI 2011

			and BME Carers' Support.	
			Open ASC cases as at 5 Jan 2015 ⁹	
			Asian / Asian British	482
			Black / Black British	183
			Chinese	45
			Mixed	164
			Other	242
			Unknown / Not Recorded / Information Refused	642
			White British	20,919
P			White Other	971
Page 23			Total	23,648
Religion and belief**	12. People who share a religion or belief system will be encouraged to access support from within their local faith community	17. People who don't share a religion or belief system may feel excluded or unwilling to ask for help and support from that community.	em proportion of people reporting "No religion" increased for 15.2% to 24.8%. There was an increase in all other material religions. The number of Muslims increased the most	
			 Surrey County Council has compiled an onlin showing over 250 places of worship in the co www.surreyplacesofworship.org.uk. 	
			 In Surrey there are 112 maintained primary service Religious Character and 188 of No Religious there are 11 maintained secondary schools were service and the secondary schools were service and the service are serv	Character, while

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			Character and 42 of No Re	eligious Character.
			Open ASC cases as at 5 Ja	n 2015 ¹⁰
			Christian (all types)	16,457
			Other	1,503
			Declined	1,626
			Non-religious	4,061
				23,648
Sex** Page 233	 13. Community networks tend to be well established to involve and support women eg WI, WRVS, Mothers Union etc. 14. Women may feel more comfortable asking for help and support and taking part in community based activities. 	 18. Men may feel uncomfortable asking for help and support, as they have traditionally been the 'provider' and may have fewer community networks upon which to draw. 19. Caring responsibilities may fall disproportionately on women who are traditionally perceived as taking on a caring role within the family or community 	is aligned with the UK as a	economically active compared to
Sexual orientation**	15. The approach will enable people who wish to do so, to access services in their local	20. There is an ageing lesbian, gay and bi- sexual community in Surrey for whom there is limited community	lesbian, gay, bisexual, trai It is likely this is a conserv	nates that 7% of the population are nsgender or questioning (LGBTQ). vative estimate as the true number of lves as lesbian, gay or bisexual, is

¹⁰ AIS 01-2015 ¹¹ AIS 01-2015

	community, reflecting	provision.	more realistically estimated as being 9-10% of the population.
	their sexual orientation. 16. They will have an	21. Lesbian, gay and bi- sexuals may be isolated	0.7% of Surrey residents identified themselves as same sex couples.
oppo the s mem supp	opportunity to explore the support a family member or friend who is supportive of their sexual orientation, may	or estranged from their families, thus limiting their opportunities to ask family, for help with their care and support	 LGBTQ face barriers to accessing health care – many young people feel that health care professionals treated LGBTQ people differently which has prevented them from visiting regularly. Specific services for transgender young people are particularly oversubscribed.
	be able to offer.		• LBGTQ experience poorer health outcomes than their peers – through the effects of bullying and social stigma associated with their sexuality, and through adoption of risky behaviours that are often used as a coping strategy ¹² .
			• The lesbian, gay and bisexual organisation Polari, published a report ¹³ showing that many of the issues and concerns of older lesbian, gay and bisexual people are broadly similar to older heterosexual people:
Page			• There is a desire to stay in one's own home as long as possible, with support provided in a 'home help' format.
Page 234			 There is a recognition that help and support will be needed and should be available, as an individual ages.
			 There is recognition that suitable accommodation and support is important to an individual's health and well- being.
			However, more lesbian, gay and bisexual-specific concerns were identified:
			 Concerns about to having to 'come out' again or 'returning to the closet' in a care/ residential setting.
			 Concerns about accessing the lesbian, gay and bisexual community and maintaining lifestyles and friendships.
			 Fears about being isolated in a 'heterosexual environment'.

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JSNA Chapter: Lesbian, gay, bisexual and transgender, 2001 'As We Grow Older' – A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005) 13

Marriage and civil partnerships**			 According to census data from 2011 there are 482,257 people in Surrey who are married or in a civil partnership 1,602 of whom are in same-sex civil partnerships¹⁴.
Page N35	17. Carers needs will be considered as part of the assessment process and their input valued to ensure the friends, family and community support elements of a package are realistic and sustainable	22. Carers may feel an obligation to provide more care and support than they feel able to cope with, as the focus will be to look first towards what their family, friends and local community networks may be able to provide and only to paid services where there are gaps.	 In Surrey, 10% of Surrey residents were providing unpaid care. Of these, 2 % provided more than 50 hours unpaid care per week¹⁶ There are 188,433 carers in Surrey who look after family, partners or friends in need of help because they are ill, frail or disabled - the care they provide is unpaid. There are believed to be about 14,000 young carers living in Surrey. In Surrey, in the first two quarters of 2013/14, there were about 18,700 adult carers getting some form of information advice or support from social care through services commissioned from the voluntary sector. This compares to over 29,000 people caring for more than 20 hours a week of whom over 18,000 are caring for more than 50 hours a week¹⁷ Those caring for 50 hours a week or more are twice as likely to be in poor health as those not caring (21% against 11%). This can be due to a range of factors including stress related illness and physical injury¹⁸ A total of 1 in 10 people are carers, and analysis of census data shows that 1 in 5 carers providing over 50 hours of care a

Surreyi (Jan 2014) Census 2011 JSNA Chapter: Carers 17

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¹⁴ Surrey-i Census 2011 dataset

Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (ie discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.' 16

¹⁸ Carers UK's analysis of the 2001 Census findings, 'In Poor Health',

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	week say they are in poor health, compared with 1 in 9 non- carers ¹⁹
Page 236	 Headlines from the Carers Health Survey 2011²⁰ Nearly 2000 responses were received in total. 70% of respondents were woman and 30% men. 60% said they were caring over 50 hours a week Almost 100% identified a health condition they suffered from. 35% said they thought their condition had worsened due to their caring role Over half were caring for someone with a physical disability. 40% were caring for people with mental health issues including dementia. 75% lived with the person they were caring for 45% had not registered with their GP as a carer although over 65% had told their GP they were caring 50% did not complete the section asking them what help their GP had provided Over 30% had not had a carer's assessment and a further 20% were not sure.
	Open ASC carers as at 5 Jan 2015²¹ 7,568

 ¹⁹ The "Healthy Lives Healthy People 2010" report
 ²⁰ Carers Health Survey 2011
 ²¹ AIS 01-2015

	 The Department of Health commissioned research by CIRCLE, University of Leads 2013 to evaluate Carer Demonstration Projects funded through the National Carers Strategy. This found that each £1 invested in carers support/breaks saved £2.23 care costs and benefitted the wider community by £7.66.
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7b. Impact of the proposals on staff with protected characteristics

**Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

**Please note: Potential positive and negative impacts relate to Family, Friends and Communities, other than where the impact statement is followed by (FFC Direct Payment Reclaims) to indicate it is aligned with Direct Payment Reclaims

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence ²²
Age** Page 238	 Staff will have the opportunity to spend more time understanding people's situations and the options available to them. They will be able to support people in generating a more varied support package, combining both informal and formal care and support. Staff will be encouraged to find out more about the community support options available within their locality and to help develop these, all of which will enrich their job and be more rewarding. There may be more opportunities for people to volunteer to provide community support services. 	 The shift towards family, friends and community networks providing care and support will continue to drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change. Some staff may find it challenging to work in a culture which encourages people to look to their family, friends and local community to provider services. They may for example, have concerns about reliability, quality, safeguarding etc. It may be quite challenging for staff to have conversations with people with established packages of care who have been used to particular services being funded and who are now 	 5.08% of the Surrey County Council workforce is aged 15 to 24-years, compared to 4.02% in Adult Social Care and 11.4% in the wider Surrey population. Adult Social Care has a higher profile of mature workers than the Surrey wide population, with 31.21% 45-54-years (compared to 14.68%) and 20.70% 55-64-years (compared to 11.92%). 52.41% of employees in Adult Social Care are part time compared with 54.05% in SCC. 46.34% of the Adult Social Care workforce are women working part-time 97.3% of the 880 Adult Social Care staff who attended briefings by the Strategic Director on family, friends and community support in May 2013, agreed with the statement "Do you understand what social capital is". 81.8% of staff attending agreed with the statement "Do you feel equipped and confident to have those brave conversations to enable people to use social capital to meet their needs and those of their family?" In the 2012 staff survey, 74% of staff agreed with the statement that "My immediate line manager/supervisor creates an environment where I feel supported". 74% of staff also agreed that "My immediate line manager/supervisor supervisor encourages us to share good ideas and

²² SCC:HR - Workforce Planning Data Sheet Dec 2014 and 2011 Census

		 being encouraged to look towards their family, friends and community networks to provide these services. 4. There may be increasing demands placed upon staff working in the community and voluntary sectors. 	create innovative solutions". These responses indicated how staff will be supported to implement new approaches such as family, friends and community support.
		5. It may be challenging for staff to have difficult conversations with people and their carers with a certain level of expectation or misunderstanding around unspent direct payment monies (FFC direct payment reclaims)	
-Đisability** ଥିକ ୧୦	As above	As above	• The disability workforce profile in Adult Social Care is 3.04% and broadly the same as Surrey County Council, although at a senior level it is lower.
N ຜີender reassignment**	As above	As above	-
Pregnancy and maternity**	As above	 Women away on maternity leave may return to work untrained and unprepared for the new way of working 	-
Race**	As above	As above	 The Black, Minority, Ethnic (BME) profile of the Adult Social Care workforce (12.48%) is higher than the Surrey County Council workforce (7.82%) and the Surrey population (approx 8%). However, there is a significant drop from team leader (13.12%) to middle (9%) and senior (3.77%) managers compared with SCC.

			1	
Religion and belief**	As above	As above		Approximately 50% of staff in Adult Social Care did not state their religion and belief – in line with Surrey County Council. In Adult Social Care nearly 29% of staff said they were Christian, approximately 20% have no religion or belief, approximately 50% of staff did not state their religion and belief – all in line with Surrey County Council.
Sex**	As above	As above		There is a higher proportion of female workers in Adult Social Care (83%) than in Surrey County Council (73%) though both are higher than females in the Surrey population (51%).
				17% of the Adult Social Care workforce is male compared with 27% in the Council.
				46.34% of the Adult Social Care workforce are women working part-time.
Page				78.5% of middle managers in Adult Social Care are women and 69.8% at senior level again both higher than in SCC.
Sexual orientation**	As above	As above		60% of staff in ASC of staff undeclared compared to 57% in SCC
Marriage and civil partnerships**	As above	As above	-	
Carers ²³ **	As above	As above	-	

²³ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

8. Amendments to the proposals

Change	Reason for change
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	-

9. Action plan

Pot	ential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Pot	ential negative impacts	on residents, service users and	l carers	
1.	The efficiency saving of £10m means there is a potential for a lower level of funding to be available to meet people's assessed needs.	Where care and support options involving family, friends and the local community do not prove possible, the local authority has a continuing duty to meet those eligible assessed needs and will continue to do so.	2015/16	Area Directors
2.	The shift towards more creative and informal care packages utilising family, friends and community networks will mean a move away from traditional services. This may generate some initial anxiety for people who use services and their carers.	Culture change will be addressed through one to one conversations with their practitioner as part of the natural review process. Training staff to approach these conversations in a positive and empowering way has begun. Continue to support services already in place to support particular groups in accessing information including translations, Easy Read documents and multiple media forms.	2015/16	Area Directors
3.	Care packages utilising family, friends and community support networks may	Continue to ensure that practice is focused on the outcomes for the individual and	2015/16	Area Directors

	be perceived as lower cost and thus providing a lower quality of care.	that any conversation that leads to the inclusion of family, friends or community support services within a support plan will ensure that this service meets the needs of the individual. Under the monitoring of outcomes, quality and equity we will continue to ensure this is happening.		
4.	There is a potential quality assurance issue around the quality and consistency of care provided by family, friends and community networks, how quality is assured and to whom an individual should raise any concerns. This may present a risk of challenge from people who feel disadvantaged by the Family, Friends and Communities approach.	Put in place a robust monitoring framework to assess outcomes and equity. Continue to monitor outcomes on an individual basis via established social work practice. Continue to monitor complaints in line with existing practice. Surrey's programme of grants and contracts will continue to support the wide range of existing training options are already provided by organisations across Surrey.	2015/16	Family, Friends & Communities Project Area Directors
5.	People will have access to varying levels of support from their family, friends and local community networks, creating a disparity and perceived inequality and lack of choice.	 Adult Social Care has a continuing duty of care to meet eligible assessed need. Review local profiles and begin work to ensure the JSNA looks at the 'assets' available. Continue strategic commissioning to provide services that meet the needs of residents. Continue to invest in preventative services through, for example: Borough and district investment in preventative services through the PPP Joint health and social care investment in community 	2015/16	Area Directors

		 preventative services through Better Care Fund Investment in housing support Public Health investment in early preventative services 		
6.	It may be quite difficult for people with established packages of care who are used to particular services being funded, to instead have to look towards their family, friends and community networks to provide these services in the future.	Continue to take a personalised approach, reflecting people's access to and preferences for using their family, friends and community networks for the provision of social care and support. Continue working with staff to review support plans with the individual and focus on the outcomes desired, not the services desired.	2015/16	Area Directors
7.	There may be a cumulative impact of change with a move towards 'Family, Friends and Communities' in both Adult Social Care and Children's Services, welfare benefit reform and pressure upon public services. This may have a negative impact upon people who use services and their carers who are may have to cope with changes at the same time and pressure upon their finances.	Continue to plan a phased roll out of the use of family, friends and community support services, as individuals are assessed and then reviewed, remembering it is an option and Surrey County Council still has a statutory duty of care. Continue review of areas for targeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community.	2015/16	Area Directors Family, Friends and Communities Project
8.	Some people who were previously using their personal budget to pay family or friends to provide care and support, may feel they can no longer do so and now have to ask their family and friends to continue to do so at no or low cost. This may have a knock on effect on the	Continue promoting carers assessments to ensure they have adequate support. Continue duty to meet eligible assessed need. Continue to promote Family, Friends and Communities as optional. Adult Social Care has a duty to provide care to those meeting	2015/16	Area Directors

	willingness or ability of those family members and friends to provide care, for example, they may not be able to afford it.	our eligibility criteria. The use of family, friends and community support services is promoted, but optional.		
9.	Safeguarding concerns arising from the breakdown of care and support provided by friends, family and communities.	Continue to ensure robust back-up arrangements for people are in place for situations where there is a breakdown of care and support provided by their friends, family and community network. For example through the duty teams, Emergency Duty Team, provider failure protocol. Continue with established safeguarding and crisis response services in line with our duty of care.	2015/16	Area Directors Head of Quality Assurance & Adult Strategic Safeguarding
10.	Family, friends and communities may place additional pressure on older people, who already provide most care and support to their family, friends and local community	Family, friends and communities is an additional option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue promoting carers assessments to ensure they have adequate support. Family, friends and communities will develop further preventative services, and access to these services by older people will be improved.	2015/16	Area Directors
11.	People may have been relying upon the unused monies for the future (FFC Direct Payment Reclaims)	Where the care and support needs changes and unused monies are subsequently needed, the local authority has a continuing duty to meet those eligible assessed needs and will continue to do so Unused monies would only be reclaimed after a practitioner	2015/16	Area Directors

		has discussed the issue with the individual and only once it is clear that the monies are no longer needed to meet assessed needs		
12.	People may perceive the local authority is taking something away (FFC Direct Payment Reclaims	Ensure a clear explanation of the conditions in the Direct Payment agreement between Surrey County Council and the person receiving the Direct Payment money Change to the direct payment process in the local authority should make this a more efficient process in the future reducing the need for reclaims of amounts not needed by individuals	2015/16	Area Directors Finance (Who? Job Title? Senior Accountant
13.	It will be more difficult for people with some particular disabilities to access community networks as their disabilities are less well understood and are more challenging to support eg mental health	Continue to include family, friends and communities in support plans as it meets the needs of the individual. Continue duty of care for those with eligible needs.	2015/16	Area Directors
14.	Safeguarding issues need to be considered, particularly perhaps for people with learning disabilities or mental health needs, who may be more vulnerable in some community situations	Safeguarding is a legal duty and safeguarding mechanisms for individuals will continue.	2015/16	Area Directors Head of Quality Assurance & Adult Strategic Safeguarding
15.	There is limited specialist community provision for gender reassignment. Individuals may be isolated or estranged from their families, limiting their opportunity to ask family to help with their care and support	Explore ways to stimulate community support networks for Surrey's gender reassignment community, which will also provide opportunities for inclusion of a protected communities	2015/16	Area Directors

	needs.			
16.	There are relatively small concentrations of people of particular races in Surrey. This makes it more difficult to reach the critical mass needed to provide a range of community support networks.	Continue review of areas for targeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community.	2015/16	Area Directors
17.	People who don't share a religion or belief system may feel excluded or unwilling to ask for help and support from that community.	Continue to ensure that practice is focused on the outcomes for the individual and that any conversation that leads to the inclusion of family, friends or community services within a support plan will ensure that this service meets the needs of the individual. Under the monitoring of outcomes, quality and equity we will continue to ensure this is happening.	2015/16	Area Directors
18.	Men may feel uncomfortable asking for help and support, as they have traditionally been the 'provider' and may have fewer community networks upon which to draw.	Engage with men in a different way and look for the right mechanism to enable them to benefit from friends, family and community support. These routes might include encouraging them to volunteer, 'men in sheds' initiative, tackling isolation amongst men who are single and without housing.	2015/16	Area Directors
19.	Caring responsibilities may fall disproportionately on women who are traditionally perceived as taking on a caring role within the family or community	Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue promoting carers assessments to ensure they	2015/16	Area Directors

20. There is an ageing lesbian, gay and bisexual community in Surrey for whom there is limited community in provision. Continue review of areas for aregred effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community. 2015/16 Area Directors 21. Lesbian, gay and bisexual may be isolated or estranged effort and isolated or estranged the development, considering protected characteristic groups within that. This will also provide opportunities to ask family, for help with their care and support Continue review of areas for aregeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community. 2015/16 Area Directors 22. Carers may feel an obligation to provide more cares and support carers including new statutory eligibility criteria. It will therefore be important for arease and support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where area gaps. 2015/16 Area Directors 22. Carers may feel an obligation to provide more family friends and local community The Care Act creates new during new statutory eligibility criteria. It will therefore be important for assessors to identify where area gaps. Continue review of areas for areas for areas for areas for the individuals. Area Directors 2015/16 Family, friends and community based support The Care Act creates new during new statutory eligibility criteria. It will herefore be important for assessors to ide			have adequate support.		
 sexual may be isolated or estranged from their families, thus limiting their opportunities to ask family, for help with their care and support 22. Carers may feel an obligation to provide more care and support than they feel able to cope with, as the focus will be to look first towards what their family, friends and local community networks may be able to provide and only to paid services where there are gaps. The Care Act creates new duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from community based support available within their area. There will also be circumstances where smaller scale support for carers can provide more family friendly, cost effective solutions than more intrusive care packages for the individuals. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue promoting carers assessments to ensure they 	20.	lesbian, gay and bi- sexual community in Surrey for whom there is limited community	targeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected	2015/16	Area Directors
obligation to provide more care and support than they feel able to cope with, as the focus will be to look first towards what their family, friends and local community networks may be able to provide and only to paid services where there are gaps. Here will able within their area. There will also be circumstances where smaller scale support for carers can provide more family friendly, cost effective solutions than more intrusive care packages for the individuals. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue promoting carers assessments to ensure they	21.	sexual may be isolated or estranged from their families, thus limiting their opportunities to ask family, for help with	targeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected	2015/16	Area Directors
assessments to ensure they	22. Carers may feel an obligation to provide more care and support than they feel able to cope with, as the focus will be to look first towards what their family, friends and local community networks may be able to provide and only to paid services where		duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from community based support available within their area. There will also be circumstances where smaller scale support for carers can provide more family friendly, cost effective solutions than more intrusive care packages for the individuals. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice.	2015/16	Area Directors
The Care Act project will			assessments to ensure they have adequate support.		

		explore the projected increase in demand for carers services and assessment and how we need to respond. The Care Act project will build carers assessments into proposals for on-line assessment and trusted assessors		Care Act Project
Pot	ential negative impacts	on staff		
1.	The shift towards family, friends and community networks providing care and support will continue to drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change.	A cultural change programme for staff to equip them to have those challenging conversations ASC HR training representative has been included in work with front line teams.	2015/16	Area Directors Family, Friends and Communities Project
2.	Some staff may find it challenging to work in a culture which encourages people to look to their family, friends and local community to provider services. They may for example, have concerns about reliability, quality, safeguarding etc.	Continue staff training in asset based approach and the use of the family, friends and communities and the associated risks and safeguarding concerns.	2015/16	Area Directors Family, Friends and Communities Project
3.	It may be quite challenging for staff to have conversations with people with established packages of care who have been used to particular services being funded and who are now being encouraged to look towards their family, friends and community networks to provide these services.	Continue staff training in asset based approached and the use of the family, friends and communities, to provide a personalised approach, reflecting people's access to and preferences for using their family, friends and community networks for the provision of social care and support. Continue promoting carers assessments to ensure they have adequate support. Continue working with staff to	2015/16	Area Directors Family, Friends and Communities Project

		review support plans with the individual and focus on the outcomes desired, not the services desired.		
4.	There may be increasing demands placed upon staff working in the community and voluntary sectors.	Develop a Surrey-wide workforce development strategy.	2015/16	Workforce Strategy project
5.	It may be challenging for staff to have difficult conversations with people and their carers with a certain level of expectation or misunderstanding around unspent direct payment monies (FFC direct payment reclaims)	Training to support members of staff to have difficult conversations and to ensure they have a clear understanding of the local authorities Direct Payment policy.	2015/16	Area Directors Finance (Who? Job Title? Senior Accountant?)
6.	Women away on maternity leave may return to work untrained and unprepared for the new way of working	Continue staff training in asset based approached and the use of the family, friends and communities, to provide a personalised approach, reflecting people's access to and preferences for using their family, friends and community networks for the provision of social care and support.	2015/16	Area Directors Family, Friends and Communities Project

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected		
There are no potential negative impacts that cannot be mitigated	-		

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	 The Adult Social Care Implementation Programme Board, reviewed the 'Family, Friends and Communities' proposed saving and assessed its impact on the protected characteristics of residents, people who use services and their carers and staff. The budget public survey using SIMALTO has enabled residents to engage in the budget setting process by providing their views on different investment scenarios. A range of engagement has been undertaken with staff, Members, providers and other stakeholders. A range of data was used to support the equalities analysis, including Surreyi, Workforce Fairness and Respect Data Pack, Employee Survey, independent research and literature, Surrey Carers' Health Survey etc
Key impacts (positive and/or negative) on people with protected characteristics	 Potential negative impacts on residents, service users and carers The efficiency saving of £10m means there is a potential for a lower level of funding to be available to meet people's assessed needs. The shift towards more creative and informal care packages utilising family, friends and community networks will mean a move away from traditional services. This may generate some initial anxiety for people who use services and their carers. Care packages utilising family, friends and community support networks may be perceived as lower cost and thus providing a lower quality of care. There is a potential quality assurance issue around the quality and consistency of care provided by family, friends and community networks, how quality is assured and to whom an individual should raise any concerns. This may present a risk of challenge from people who feel disadvantaged by the Family, friends and local community networks, creating a disparity and perceived inequality and lack of choice. It may be quite difficult for people with established packages of care who are used to particular services being funded, to instead have to look towards their family, friends and communities approach. There may be a cumulative impact of change with a move towards 'Family, Friends and Communities and community networks, creating a disparity and perceived inequality and lack of choice. It may be quite difficult for people with established packages of care who are used to particular services being funded, to instead have to look towards their family, friends and communities in both Adult Social Care and Children's Services, welfare benefit reform and pressure upon public services. This may have a negative impact upon people who use services and their carers who are may have to cope with changes at the same time and pressure upon public services.
	 pressure upon their finances. 8. Some people who were previously using their personal budget to pay family or friends to provide care and support, may feel they can no longer do so and now have to ask their family and friends to continue to do so at no or low cost. This may have a knock on effect on the willingness or ability of those family members and friends to provide care, for example, they may not be able to afford it.

9. 10. 11.	Safeguarding concerns arising from the breakdown of care and support provided by friends, family and communities. Family, friends and communities may place additional pressure on older people, who already provide most care and support to their family, friends and local community People may have been relying upon the unused monies for the future (FFC Direct Payment Reclaims)
12.	People may perceive the local authority is taking something away (FFC Direct Payment Reclaims
13.	It will be more difficult for people with some particular disabilities to access community networks as their disabilities are less well understood and are more challenging to support eg mental health
14.	0
15.	There is limited specialist community provision for gender reassignment. Individuals may be isolated or estranged from their families, limiting their opportunity to ask family to help with their care and support needs.
16.	particular races in Surrey. This makes it more difficult to reach the critical mass needed to provide a range of community support networks.
17.	People who don't share a religion or belief system may feel excluded or unwilling to ask for help and support from that community.
18.	Men may feel uncomfortable asking for help and support, as they have traditionally been the 'provider' and may have fewer community networks upon which to draw.
19.	Caring responsibilities may fall disproportionately on women who are traditionally perceived as taking on a caring role within the family or community
20.	There is an ageing lesbian, gay and bi-sexual community in Surrey for whom there is limited community provision.
21.	Lesbian, gay and bi-sexual may be isolated or estranged from their families, thus limiting their opportunities to ask family, for help with their care and support
22.	Carers may feel an obligation to provide more care and support than they feel able to cope with, as the focus will be to look first towards what their family, friends and local community networks may be able to provide and only to paid services where there are gaps.
Pote	ential negative impacts on staff
r C	The shift towards family, friends and community networks providing care and support will continue to drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the bace and scale of change.
6	Some staff may find it challenging to work in a culture which encourages people to look to their family, friends and local community to provider services. They may for example, have concerns about reliability, quality, safeguarding etc.

6

	3. It may be quite challenging for staff to have conversations with people with established packages of care who have been used to particular services being funded and who are now being encouraged to look towards their family, friends and community networks to provide these services.
	4. There may be increasing demands placed upon staff working in the community and voluntary sectors.
	 It may be challenging for staff to have difficult conversations with people and their carers with a certain level of expectation or misunderstanding around unspent direct payment monies
	Women away on maternity leave may return to work untrained and unprepared for the new way of working
Changes you have made to the proposal as a result of the EIA	No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment
	Potential negative impacts on residents, service users and carers
Key mitigating actions planned to address any outstanding negative impacts	 Where care and support options involving family, friends and the local community do not prove possible, the local authority has a continuing duty to meet those eligible assessed needs and will continue to do so. Culture change will be addressed through one to one conversations with their practitioner as part of the natural review process. Training staff to approach these conversations in a positive and empowering way has begun. Continue to support services already in place to support particular groups in accessing information including translations, Easy Read documents and multiple media forms. Continue to ensure that practice is focused on the outcomes for the individual and that any conversation that leads to the inclusion of family, friends or community support services within a support plan will ensure that this service meets the needs of the individual. Under the monitoring of outcomes, quality and equity we will continue to ensure this is happening. Put in place a robust monitoring framework to assess outcomes and equity. Continue to monitor complaints in line with existing practice. Surrey's programme of grants and contracts will continue to support the wide range of existing training options are already provided by organisations across Surrey. Review local profiles and begin work to ensure the JSNA looks at the 'assets' available. Continue to invest in preventative services Continue to invest in preventative services Continue to invest in preventative services Continue to and begin work to ensure that meet the needs of residents.

	 Continue working with staff to review support plans with the individual and focus on the outcomes desired, not the services desired.
	Continue to plan a phased roll out of the use of family, friends
	and community support services, as individuals are assessed
	and then reviewed, remembering it is an option and Surrey
	County Council still has a statutory duty of care.
4	
	considering protected characteristic groups within that. This
	will also provide opportunities for inclusion of a protected
	community.
•	Continue promoting carers assessments to ensure they have
	adequate support. Continue duty to meet eligible assessed need.
	optional.
	Adult Social Care has a duty to provide care to those meeting
	our eligibility criteria. The use of family, friends and community
	support services is promoted, but optional.
•	
	are in place for situations where there is a breakdown of care
	and support provided by their friends, family and community
	network.
•	e entirité entir é établiérie a étaléguar allig and ériele réépériée
	services in line with our duty of care. Family, friends and communities is an additional option for
	individuals to consider in meeting their care needs. The
	suitability of the support service will continue to be assessed
	as part of the social care practice.
	adequate support.
•	Family, friends and communities will develop further
	preventative services, and access to these services by older
	people will be improved.
	Where the care and support needs changes and unused
	monies are subsequently needed, the local authority has a continuing duty to meet those eligible assessed needs and will
	continue to do so
	Unused monies would only be reclaimed after a practitioner
	has discussed the issue with the individual
	Ensure a clear explanation of the conditions in the Direct
	Payment agreement between Surrey County Council and the
	person receiving the Direct Payment money
•	Change to the direct payment process in the local authority
	should make this a more efficient process in the future
	reducing the need for reclaims of amounts not needed by
	individuals Continue to include family, friends and communities in support
•	plans as it meets the needs of the individual.
	Safeguarding is a legal duty and safeguarding mechanisms for
	individuals will continue.
	Explore ways to stimulate community support networks for
	Surrey's gender reassignment community, which will also
	provide opportunities for inclusion of a protected communities
	Continue review of areas for targeted effort and development,

 considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community. Continue to ensure that practice is focused on the outcomes for the individual and that any conversation that leads to the inclusion of family, friends or community services within a support plan will ensure that this service meets the needs of the individual. Under the monitoring of outcomes, quality and equity we will continue to ensure this is happening. Engage with men in a different way and look for the right mechanism to enable them to benefit from friends, family and community support. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue promoting carers assessments to ensure they have adequate support. The Care Act creates new duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from community based support available within their area. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitability of the support service will continue to be assessed as part of the social care practice. Continue review of areas for targeted effort and development, considering protected characteristic groups within that. This will also provide opportunities for inclusion of a protected community. The Care Act creates new duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from community based support available within their area. Family, friends and communities is an option for individuals to consider in meeting their care needs. The suitabi
trusted assessors
Potential negative impacts on staff
 A cultural change programme for staff to equip them to have those challenging conversations ASC HR training representative has been included in work with front line teams. Continue staff training in asset based approach and the use of the family, friends and communities and the associated risks and safeguarding concerns. Continue staff training in asset based approached and the use of the family, friends and communities, to provide a personalised approach, reflecting people's access to and preferences for using their family, friends and community networks for the provision of social care and support. Continue promoting carers assessments to ensure they have adequate support.

• Continue working with staff to review support plans with the

	 individual and focus on the outcomes desired, not the services desired. Develop a Surrey-wide workforce development strategy. Training to support members of staff to have difficult conversations and to ensure they have a clear understanding of the local authorities Direct Payment policy.
Potential negative impacts that cannot be mitigated	There are no potential negative impacts that cannot be mitigated

1. Topic of assessment

	Medium Term Financial Plan (MTFP) 2015-20 efficiency savings Demand Management:			
EIA title:	 Section 256 client group savings Optimisation of Transition pathways Targeted strategic shift from residential to community based provision Over projection due to breaks/one-off reductions in care services Under usage of call offs Whole Systems Demand - New demand Whole Systems Demand - Shift in Older People care pathway 			

MTFP efficiency saving (£000s)	15/16	16/17	17/18	18/19	19/20
Section 256 client group savings	2,000	1,750	1,750	1,500	1,500
Optimisation of Transition pathways	750	1,000	1,000	1,000	1,000
Targeted strategic shift from residential to community based provision	1,500	1,300	0	0	0
Over projection due to breaks / one-off reductions in care services	2,000	0	0	0	0
Under usage of call offs	1,000	0	0	0	0
Whole Systems Demand - New demand	797	1,594	2,152	0	0
Whole Systems Demand - Shift in Older People care pathway	441	2,644	1,322	0	0
Total	8,488	8,288	6,224	2,500	2,500

EIA author:

Kathryn Pyper

2. Approval

	Name	Date approved
Approved by	Mel Few, Cabinet Member Adult Social Care, Surrey County Councillor	6 February 2015
Approved by	Dave Sargeant, Strategic Director, Adult Social Care	6 February 2015
Approved by	Will House, Strategic Finance Manager - Adult Social Care	6 February 2015
Approved by	Adult Social Care, Directorate Equality Group (DEG)	

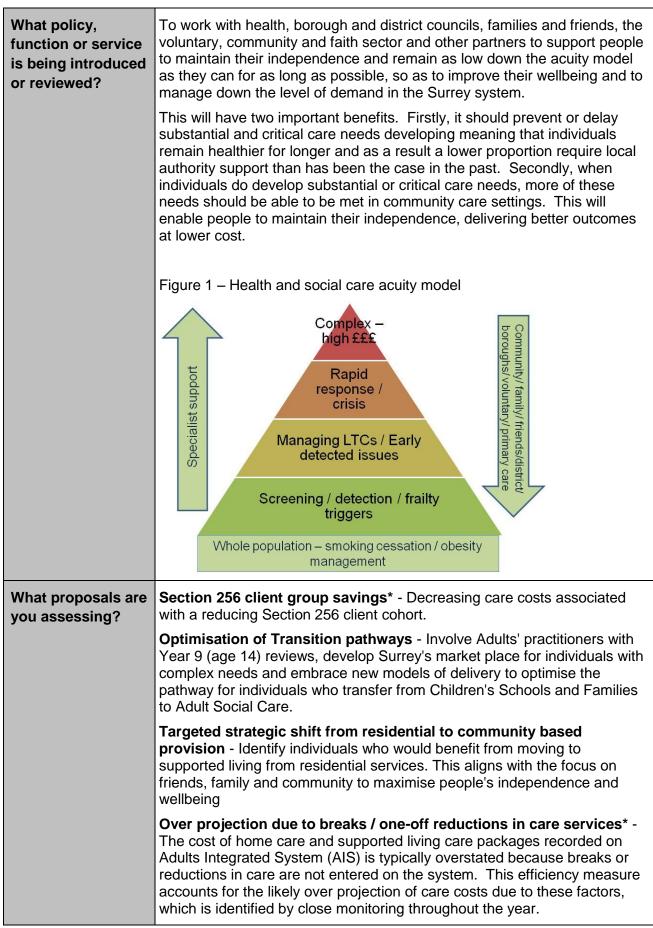
3. Quality control

Version number	9	EIA completed	5 March 2015
Date saved	6 February 2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role	
	(if applicable)			
Kathryn Pyper	Programme Manager	Surrey County Council	Business Planning	
Lyndon Edwards	Communications and Engagement	Surrey County Council	Equality and Diversity	
Andre Lotz	Information Analyst	Surrey County Council	Business Intelligence	
Paul Goodwin	Senior Principal Accountant	Surrey County Council	Finance	
Allan Wells	Lead Manager Legal Services	Surrey County Council	Legal advice	

5. Explaining the matter being assessed



	Under usage of call offs * – 'Call offs' are used to allocate money for adhoc services that do not have a regular weekly cost. History shows that the cost of call offs are over projected because they are not fully used.			
	Whole Systems Demand - New demand - Collaborate effectively with health, voluntary sector and other partners to promote wellbeing across local health and social care systems to prevent individuals developing long term substantial and critical care needs			
	Whole Systems Demand - Shift in Older People care pathway - Work with all partners across the health and social care system to promote wellbeing amongst older people such that individuals are more able to stay in community services for longer thus leading to a shift in the care pathway			
	* These efficiency savings are accounting adjustments and thus have no impacts for people who use services, carers or staff			
Who is affected by the proposals	The proposals will affect:			
outlined above?	 People who use services and their carers Surrey County Council staff, particularly those involved in care planning External organisations we commission to deliver services on behalf of the Council or in partnership 			

The policy line table below shows how this group of savings have been budgeted across Adult Social Care. This merely represents the initial budgeted plan and whilst it gives some indication of the areas likely to be most affected, actual savings may be achieved differently in practice.

Demond Monorement Covings	2045/40	2040/47	2047/40	204.9/4.0	2040/20
Demand Management Savings	2015/16	2016/17	2017/18	2018/19	2019/20
Older Beerle	£'000	£'000	£'000	£'000	£'000
Older People	250	C19	000	62	(2)
Nursing General	-356	-618	-808	-63	-63
Residential General - External	-826	-657	-616	-663	-663
Residential Dementia - External	-77	-67	-67	-58	-58
Home Care - External	-1,393	-597	-767	-94	-94
Direct Payments	80	160	217	0	0
Day Care - External	-100	-15	-15	-13	-13
Respite Care	-16	0	0	0	0
Transport Services	-25	-9	-9	-8	-8
Other Care	-41	-83	-112	0	0
Total Older People	-2,754	-1,884	-2,177	-898	-898
Physical & Sensory Disabilities	22		C	0	
Nursing General	23	46	62	0	0
Residential General - External	-35	-64	-82	-11	-11
Supported Living / Home Care	-275	-170	-228	-5	-5
Direct Payments	-60	-111	-144	-17	-17
Day Care - External	-33	0	0	0	0
Respite Care	-9	0	0	0	0
Transport Services	-13	0	0	0	0
Other Care - External	-35	-67	-88	-7	-7
Total Physical & Sensory Disabilities	-437	-366	-480	-40	-40
People with Learning Disabilities		-			
Nursing General	-33	-65	-88	0	0
Residential General - External	-3,835	-3,257	-451	-812	-812
Residential Dementia - External	-7	-6	0	0	0
Supported Living / Home Care - External	366	619	-919	-360	-360
Direct Payments	-245	-369	-414	-241	-241
Day Care - External	-508	-52	-52	-50	-50
Respite Care	-203	-32	-32	-32	-32
Transport Services	-207	-27	-27	-26	-26
Other Care - External	-80	-140	-175	-40	-40
Total People with Learning Disabilities	-4,751	-3,329	-2,158	-1,562	-1,562
Mental Health & Substance Misuse	10			-	-
Nursing General	19	37	50	0	0
Residential General	-17	-33	-45	0	0
Supported Living / Home Care	-97	-56	-75	0	0
Direct Payments	-7	-15	-20	0	0
Day Care	-2	0	0	0	0
Other Care	1	3	4	0	0
Total Mental Health & Substance Misuse	-104	-64	-86	0	0
Gross Expenditure	-8,047	-5,644	-4,902	-2,500	-2,500
Total Income	0	0	0	0	0
Net Expenditure	-8,047	-5,644	-4,902	-2,500	-2,500
	0,047	0,044	4,502	2,000	2,000

6. Sources of information

Engagement carried out

The Adult Social Care Directorate Strategy makes a commitment to "...work with partners to codesign and deliver services which are local, universal and preventative ...". Co-design is at the heart of all we do in Adult Social Care and is part of the approach we have taken to shaping the Medium Term Financial Plan (MTFP) savings proposals.

The Adult Social Care Implementation Programme Board is a co-design Board, which oversees our change programme. The Board is attended by our strategic partners and chaired by the Cabinet Member for Adult Social Care and the Chair of the Surrey Coalition of Disabled People. As part of the budget setting process we asked the Board to help us undertake an equality assessment on our Medium Term Financial Plan (MTFP). The Board reviewed proposed savings on 21 January 2015 and assessed their impact on the protected characteristics of residents, people who use services and their carers and our staff.

Extensive engagement on the development of local integrated health and social care teams has been lead by Clinical Commissioning Groups over the last 18-months. This engagement is summarised in the Surrey Better Care Fund plan and was undertaken with:

- Patients, people who use services and the public
- Service providers including NHS Foundation Trusts and NHS Trusts, primary care providers, social care and providers from the voluntary and community

A week-long 'hot house' workshop was held in September 2014 with participants from Surrey County Council and Surrey's six Clinical Commissioning Groups. The 'hot house' looked for opportunities to go beyond the existing local joint Better Care Fund plans to join up local health and social care services in Surrey, it focussed on prevention and how we can better engage the voluntary sector to help meet the demand on our health and social care services

Data used

- Projecting Older People Population Information (POPPI) 2014
- Projecting Adult Needs and Service Information (PANSI) 2015
- Referrals, Assessments and Packages of Care (RAP) 2013-14
- Adult Social Care Combined Activity Return (ASC-CAR) 2013-14
- Adults Integrated System (AIS) January 2015
- ALT monthly priority report January 2015
- Gender Identity Research and Education Society (GIRES) literature
- Office for National Statistics (ONS) 2012
- 'As We Grow Older' A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
- Surrey-i Census 2011 dataset
- Data from Surreyi (www.surreyi.gov.uk
- Census 2011
- Surrey Joint Strategic Needs Assessment (JSNA) Chapter: Carers
- Carers UK's analysis of the 2001 Census findings, 'In Poor Health'
- The "Healthy Lives Healthy People 2010" report
- Carers Health Survey 2011

7a. Impact of the proposals on residents and service users with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic ²⁴	Potential positive impacts	Potential negative impacts	Evidence
Page 263	 Personal budgets for young people in transition, together with earlier identification, joint assessment and personalisation will give young people and their carers more choice and control, will enable young people to maximise their independence and to potentially live closer to family and friends (Optimisation of Transition pathways) People with learning disabilities who are currently in residential care, but for whom Supported Living is considered a viable option during their reassessment process, will have the opportunity to live more independently, with 	 There may be increasing demands placed upon the voluntary, community and faith sector which may become overloaded (Strategic shift to community based provision) People may have to move away from established friendship groups (Strategic shift to community based provision) Individuals and their families may experience uncertainty and anxiety with change (Optimisation of Transition pathways) (Strategic shift to community based provision) The process of integrating local health and social care services may result in a 	In 2014, there were 214,300 people over 65 living in Surrey – approximately 18.45% of the county's population. Of these 14,842 (as at 5 Jan 2015) were in receipt of support from Adult Social Care. By 2020 the number of older people living in Surrey will rise to 238,600 - a project rise of 11%. The population of over 85 will increase by 62% by 2030. 18% of Surrey households consisted of only people over 65 years old. 7% were single person households over the age of 65. In 2014 51,308 people aged over 75 live alone ²⁵ . Open ASC cases as at 5 Jan 2015²⁶ 18 to 54 6,706 55 to 64 2,100 65 to 74 2,721 75 to 84 4,918 85 to 99 7,000 100+ 202
	support from family,	slight delay in the	

 ²⁵ POPPI 2014, RAPP2S 2013-14 and ASCCAR 2013-14
 ²⁶ AIS 01-2015

	friends and their	assessment of some	23,648
	community network	people and their carers	
	(Strategic shift to	and thus a delay in the	
	community based	provision of services.	ASC Transition Team 18+ caseload 5 Jan 2015 ²⁷ 813
	provision)	There is also a risk that the	Transition team also support 224 under 19 com/os users
	3. The development of local integrated community- based health and social care services will enable people to received more care and support, particularly for long term conditions, in their local	longer someone waits then the more complex their needs may become. This may have a disproportionate impact upon older people and disabled people as they represent one of the	Transition team also support 224 under 18 service users Surrey Information Point is currently being developed and from the end of Feb 2015 we will monitor the usage through Google Analytics. Target 2014/15 - increase the number of unique visitors by 25% from current baseline of 12,500 (increase of 3,125 by end
	community thus reducing the need attend	largest client groups. (Whole System Demand)	March 2015). December 2014 there were 12,183 unique visitors to Surrey Information Point ²⁸
	appointments in an acute hospital or to be admitted (Whole System Demand)	5. The shift towards community based provision may mean a	
Page 264	4. The development of local integrated community- based health and social care services will enable people to remain independent in their own homes for longer (Whole System Demand)	decline in residential provision and consequently less choice for those individuals who want and need to be in a residential setting (Strategic shift to community based provision)	Since the first of April 2014 a total of 7,594 people accessed the ULO Hubs across Surrey. As a result of these enquires, the hubs have supported these visitors to achieve a total of 16,033 individual outcomes.
	5. The development of local integrated community- based health and social care services will mean people will receive more joined up health and social care services to meet their needs (Whole System Demand)		

 ²⁷ AIS 01-2015
 ²⁸ ALT monthly priority report January 2015

	 The growth of preventative services will promote wellbeing and enable people to be supported lower down the acuity model and will help prevent their needs increasing (Whole System Demand) 			
	7. The expansion of the role of the voluntary, community and faith sector will grow the range of services available to people within their community and increase capacity in the system (Whole System Demand)			
Page 265	As above	6. Safeguarding issues need to be considered, particularly for people with learning disabilities, who	In Surrey the predictions for the 18-64 years populatias follows:	on in 2015 are
		may be more vulnerable in some community situations	18-64 ²⁹	2015
Disability**		(Optimisation of Transition pathways) (Strategic shift to community based provision)	Total population aged 18-64 predicted to have a learning disability	16,894
			Total population aged 18-64 predicted to have a moderate physical disability	55,442
			Total population aged 18-64 predicted to have a serious physical disability	16,550

	Total population aged 18-64 predicted to have a serious visual impairment	452
	Total population aged 18-64 predicted to have a moderate or severe hearing impairment	28,341
	Total population aged 18-64 predicted to have a profound hearing impairment	247
	People aged 18-64 predicted to have a borderline personality disorder	3,140
	People aged 18-64 predicted to have an antisocial personality disorder	2,419
	People aged 18-64 predicted to have psychotic disorder	2,789
	Total people aged 30-64 predicted to have early onset dementia	299
	Open ASC cases as at 5 Jan 2015 ³⁰	
	AD: Access and Mobility Only 89	_
	AD: Dual Sensory Loss 76	
	AD: Frailty and/or Temporary Illness 6,329	
	AD: Hearing Impairment 408	

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			AD: Learning Disability	4,356
			AD: Mental Health - Dementia	1,764
			AD: Mental Health - Non Dementia	2,143
			AD: Other Vulnerable People	572
			AD: Physical Personal Care	5,595
			AD: Substance Misuse	52
			AD: Support for Social Isolation/Other	10
			AD: Visual Impairment	207
			Asylum Seekers	1
			Physical & Sensory Disability & Frailty	2,045
Page				23,648
⊕ 267 Gender reassignment**	8. The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their choices around gender reassignment (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System	As above	The report "Gender Variance In the UK: Preval Growth and Geographic Distribution (June 200 information on the geographical distribution of community. This distribution is based on an es implied prevalence of people who have presen dysphoria (a condition where a person feels th within a body of the wrong sex) in individual po Surrey, the estimation is 37 per 100,000 perso this figure is applied to the current estimate of population, then the estimated number is 338 (population figures). On the matter of issues faced by trans people	9)" includes the transsexual stimation of the ted with gender at they are trapped lice authorities. For ns 16 and over. If Surrey's 16+ based on current

	Demand)		Research and Education Society (GIRES) state in their 2007
	Demand)		literature that. ³¹
			 Many find that their families reject them. Sometimes, despite being protected by employment law, they are made to feel very uncomfortable at work, as well as elsewhere. It takes great courage for trans people to reveal their true gender identities.
	As above	7. Planned or actual changes in service provision for people who use services, who are pregnant or have a young child, may cause anxiety	In Surrey, based on national data, we can expect between 900 and 2,000 mothers to experience postnatal mental health problems (PNMH) problems. In south east Surrey in 2007-8, health visitors identified 270 (15%) mothers with postnatal mental health problems and offered them support. Of these mothers, 150 accepted the offer.
Pa ge 20 ⁸⁰ Pregnancy and maternity**			Surrey has a large proportion of women that give birth later in life. A few studies on the outcomes in pregnancy of healthy, older mothers suggest some health problems that increase with age. For instance, diabetes mellitus may increase the chances of complications in pregnancy. In addition, older women have a greater risk of endometriosis, pelvic infections, leiomyomas (fibroids), all of which may lead to decreased fertility. Therefore more women may be reliant on In Vitro Fertilisation (IVF).
			Teenage parents come from all social classes, religious backgrounds and ethnic groups. However, rates of teenage pregnancy are highest among deprived communities, so the negative consequences of teenage pregnancy are disproportionately concentrated among those who are already disadvantaged.
			ONS figures for teen pregnancy in 2012 in Surrey was 18/1,000 women aged 15-17, which is below the SE average of 23.2 and

³¹ <u>http://www.gires.org.uk/assets/supporting-families.pdf</u> (2007)

			 27.7 for England. Spelthorne is the highest borough in Surrey at 34.2, and Mole Valley the lowest at 8.8³²
Page 269	9. The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their race and culture. (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System Demand)	As above	In the 2011 census, the proportion of the Surrey population who do not describe themselves as white was 8.6%. This proportion is currently concentrated amongst those below the age of 65. 97.3% of the population in Surrey 65 years or over are classified as white - though this will inevitably change as the population ages. ³³ There are significant pockets of black and minority ethnic groups, for example in Elmbridge and Woking. Access to services for black and minority ethnic older people and their carers may be challenging. Barriers might include language, knowledge of what services are available, attitudes and practices of service providers and cultural factors in perceiving and understanding mental illness. Gypsies Roma and Travellers (GRT) are some of the most disadvantaged and excluded communities in our society. Historically, GRT needs have often not been fully considered when developing the services intended to support them. This has the effect of making universal services 'hard to reach' for the GRT community, compounding poor outcomes and perpetuating intergenerational patterns of exclusion and deprivation. A number of barriers exist for the GRT community in accessing universal health provision. These include a lack of cultural sensitivity by service providers, for example use of inappropriate written communication. For some sectors of the GRT population difficulties in maintaining contact with health services are compounded due to their transient lifestyles. If someone is labelled as No Fixed Abode, they are often denied services. A number of BME outreach groups exist in Surrey to bring support

³² ONS data 2012
 ³³ POPPI/PANSI 2011

			services to minority groups, such as Friends of the El outreach, Friends with Dementia BME outreach and	•
			Support.	
			Open ASC cases as at 5 Jan 2015 ³⁴	
			Asian / Asian British	482
			Black / Black British	183
			Chinese	45
			Mixed	164
			Other	242
			Unknown / Not Recorded / Information Refused	642
Pag			White British	20,919
Page 270			White Other	971
0			Total	23,648
Religion and belief**	10. The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their religion and belief (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System	As above	Over the last decade the proportion of Christians in S decreased from 74.6% in 2001 to 62.8% in 2011. Th of people reporting "No religion" increased from 15.29 There was an increase in all other main religions. Th Muslims increased the most from 1.3% in 2001 to 2.2 Surrey County Council has compiled an online datab- over 250 places of worship in the county at www.surreyplacesofworship.org.uk.	e proportion % to 24.8%. e number of % in 2011.

³⁴ AIS 01-2015

		Demand)			
				In Surrey there are 112 maintained p Religious Character and 188 of No F there are 11 maintained secondary s Character and 42 of No Religious Ch	Religious Character, while schools with a Religious
				Open ASC cases as at 5 Jan 201	5 ³⁵
				Christian (all types)	16,457
				Other	1,503
				Declined	1,626
				Non-religious	4,061
Page					23,648
271		As above	As above	49% of Surrey residents are male, w	hile 51% are female.
				This is aligned with the UK as a who	le.
	Sex**			80% of Surrey males are economica 68% of women.	Ily active compared to
				Open ASC cases as at 5 Jan 201	5 ³⁶

			Female	14,079
			Male	9,569
				23,648
Sexual orientation** Page 272	As above	As above	 The lesbian, gay and bisexual organisation Polar report showing that many of the issues and concelesbian, gay and bisexual people are broadly sim heterosexual people³⁷: There is a desire to stay in one's own home a possible, with support provided in a 'home heterosexual be available, as an individual age. There is recognition that help and support v and should be available, as an individual age. There is recognition that suitable accommodatis important to an individual's health and well. However, more lesbian, gay and bisexual-specific identified: Concerns about to having to 'come out' again the closet' in a care/ residential setting. Concerns about accessing the lesbian, gay a community and maintaining lifestyles and frie. 	erns of older ilar to older as long as elp' format. will be needed s. ation and support being. c concerns were n or 'returning to nd bisexual ndships.
Marriage and civil partnerships**	As above	As above	According to census data from 2011 there are 48 Surrey who are married or in a civil partnership 1 in same-sex civil partnerships ³⁸ .	• •
Carers ³⁹ **	As above	8. Carers and families may	In Surrey, 10% of Surrey residents were providing	g unpaid care. Of

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 ³⁷ 'As We Grow Older' – A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
 ³⁸ Surrey-i Census 2011 dataset
 ³⁹ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of

	feel an obligation to provide more care and support than they feel able to cope with, to continue to care at home (Whole System Demand) (Optimisation of Transition pathways)	these, 2 % provided more than 50 hours unpaid care per week ⁴⁰ There are 188,433 carers in Surrey who look after family, partners or friends in need of help because they are ill, frail or disabled - the care they provide is unpaid.
		There are believed to be about 14,000 young carers living in Surrey.
Pag		In Surrey, in the first two quarters of 2013/14, there were about 18,700 adult carers getting some form of information advice or support from social care through services commissioned from the voluntary sector.
Page 273		This compares to over 29,000 people caring for more than 20 hours a week of whom over 18,000 are caring for more than 50 hours a week ⁴¹
		Those caring for 50 hours a week or more are twice as likely to be in poor health as those not caring (21% against 11%). This can be

carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.' ⁴⁰ Surreyi (Jan 2014) Census 2011 ⁴¹ JSNA Chapter: Carers

		due to a range of factors including stress related illness and physical injury ⁴²
		A total of 1 in 10 people are carers, and analysis of census data shows that 1 in 5 carers providing over 50 hours of care a week say they are in poor health, compared with 1 in 9 non-carers 43
		Headlines from the Carers Health Survey 2011 ⁴⁴
		 Nearly 2000 responses were received in total.
		 70% of respondents were woman and 30% men.
		 60% said they were caring over 50 hours a week
Page		Almost 100% identified a health condition they suffered from.
ge 274		 35% said they thought their condition had worsened due to their caring role
		 Over half were caring for someone with a physical disability. 40% were caring for people with mental health issues including dementia.
		 75% lived with the person they were caring for
		 45% had not registered with their GP as a carer although over 65% had told their GP they were caring
		 50% did not complete the section asking them what help their GP had provided

 ⁴² Carers UK's analysis of the 2001 Census findings, 'In Poor Health',
 ⁴³ The "Healthy Lives Healthy People 2010" report
 ⁴⁴ Carers Health Survey 2011

	Over 30% had not had a carer's assessment and a further 20% were not sure.
	Open ASC carers as at 5 Jan 2015 ⁴⁵ 7,568

⁴⁵ AIS 01-2015

7b. Impact of the proposals on staff with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence ⁴⁶
Page 276 Age**	 The development of local integrated community-based health and social care services will create new opportunities for staff to work in as part of an integrated team, to develop new skills and to take on new roles and responsibilities (Whole System Demand) Staff will have the opportunity to spend more time understanding people's situations and the options available to them. They will be able to support people in generating a more varied support package, combining both information and formal care and support. This will provide job satisfaction (Whole System Demand) (Optimisation of Transition pathways) 	 The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change (Whole System Demand) There may be increasing demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change (Whole System Demand) It may be challenging for staff to have difficult conversations with young people and their families who may have a certain level of expectation and anxiety around their transition arrangements (Optimisation of Transition pathways) 	 5.08% of the Surrey County Council workforce is aged 15 to 24-years, compared to 4.02% in Adult Social Care and 11.4% in the wider Surrey population. Adult Social Care has a higher profile of mature workers than the Surrey wide population, with 31.21% 45-54-years (compared to 14.68%) and 20.70% 55-64-years (compared to 11.92%). 52.41% of employees in Adult Social Care are part time compared with 54.05% in SCC. 46.34% of the Adult Social Care workforce are women working part-time

⁴⁶ SCC:HR - Workforce Planning Data Sheet Dec 2014 and 2011 Census

	Disability**	As above	As above	• The disability workforce profile in Adult Social Care is 3.04% and broadly the same as Surrey County Council although at a senior level it is lower.
re	Gender eassignment**	As above	As above	-
P	Pregnancy and maternity**	As above	 Women away on maternity leave may return to work untrained and unprepared for the new way of working 	-
Page	Race**	As above	As above	• The Black, Minority, Ethnic (BME) profile of the Adult Social Care workforce (12.48%) is higher than the Surrey County Council workforce (7.82%) and the Surrey population (approx 8%). However, there is a significant drop from team leader (13.12%) to middle (9%) and senior (3.77%) managers compared with Surrey County Council.
277	Religion and belief**	As above	As above	 Approximately 50% of staff in Adult Social Care did not state their religion and belief – in line with Surrey County Council. In Adult Social Care nearly 29% of staff said they were Christian, approximately 20% have no religion or belief, approximately 50% of staff did not state their religion and belief – all in line with Surrey County Council.
	Sou**	As above	As above	• There is a higher proportion of female workers in Adult Social Care (83%) than in Surrey County Council (73% though both are higher than females in the Surrey population (51%).
	Sex**			17% of the Adult Social Care workforce is male compared with 27% in the Council.
				• 46.34% of the Adult Social Care workforce are women working part-time.
				• 78.5% of middle managers in Adult Social Care are

				women and 69.8% at senior level again both higher than in SCC.
Sexual orientation**	As above	As above	•	60% of staff in ASC of staff undeclared compared to 57% in SCC
Marriage and civil partnerships**	As above	As above	-	
Carers**	As above	As above	-	

8. Amendments to the proposals

Change	Reason for change
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	-

9. Action plan

P	otential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Po	otential positive impacts or	n residents, service users and care	ers	
1.	Personal budgets for young people in transition, together with earlier identification, joint assessment and personalisation will give young people and their carers more choice and control, will enable young people to maximise their independence and to potentially live closer to family and friends (Optimisation of Transition pathways)	Continue to provide appropriate training for staff to support the transition pathway	2015/16	Area Directors Principal Social Worker/Senior Practice Development Manager
2.	People with learning disabilities who are currently in residential care, but for whom Supported Living is considered a viable option during their reassessment process, will have the opportunity to live more independently, with support from family, friends and their community network	Locality teams to re-assess individuals to confirm if supported living would be a viable option	2015/16	Area Directors

	(Strategic shift to community based provision)			
3.	The development of local integrated community- based health and social care services will enable people to received more care and support, particularly for long term conditions, in their local community thus reducing the need attend appointments in an acute hospital or to be admitted (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to establish local integrated community-based health and social care services	2015/16	Area Directors
4.	The development of local integrated community- based health and social care services will enable people to remain independent in their own homes for longer (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to establish local integrated community-based health and social care services	2015/16	Area Directors
5.	The development of local integrated community- based health and social care services will mean people will receive more joined up health and social care services to meet their needs (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to establish local integrated community-based health and social care services	2015/16	Area Directors
6.	The growth of preventative services will promote wellbeing and enable people to be supported lower down the acuity model (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to grow local preventative services	2015/16	Area Directors
7.	The growth of preventative services will promote wellbeing and enable people to be supported lower down	Continue to work as part of the Local Joint Commissioning Group to grow local preventative services	2015/16	Area Directors

the acuity model and will			1		
help prevent their needs increasing (Whole System Demand)					
8. The expansion of the role of the voluntary, community and faith sector will grow the range of services available to people within their community and increase capacity in the system (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to expand the role of the voluntary, community and faith sector	2015/16	Area Directors		
 The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their race and culture. (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System Demand) 	Continue to work as part of the Local Joint Commissioning Group to expand the role of the voluntary, community and faith sector	2015/16	Area Directors		
10. The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their religion and belief (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System Demand)	Continue to work as part of the Local Joint Commissioning Group to expand the role of the voluntary, community and faith sector	2015/16	Area Directors		
Potential negative impacts of	Potential negative impacts on residents, service users and carers				
 There may be increasing demands placed upon the voluntary, community 	Continue to work as part of the Local Joint Commissioning Group to expand the role of, and support	2015/16	Area Directors		

	and faith sector which may become overloaded	available to, the voluntary, community and faith sector		
2.	People may have to move away from established friendship groups	Ensure friendship groups are considered as part of the re- assessment process and the individuals views are at the heart of any decisions around the viability of supported living	2015/16	Area Directors
3.	Individuals and their families may experience uncertainty and anxiety with change	Ensure individuals, their family and carers are engaged and consulted throughout the process of change	2015/16	Area Directors
4.	The process of integrating local health and social care services may result in a slight delay in the assessment of some people and their carers and thus a delay in the provision of services. There is also a risk that the longer someone waits then the more complex their needs may become. This may have a disproportionate impact upon older people and disabled people as they represent one of the largest client groups	Continue to work as part of the Local Joint Commissioning Group to plan for the seamless implementation of local integrated community-based health and social care services	2015/16	Area Directors
5.	The shift towards community based provision may mean a decline in residential provision and consequently less choice for those individuals who want and need to be in a residential setting	Work with individuals to explore all the options available to them as part of their support plan	2015/16	Area Directors
6.	Safeguarding issues need to be considered, particularly for people with learning disabilities, who may be more	Safeguarding is a legal duty and safeguarding mechanisms for individuals will continue.	2015/16	Area Directors Head of Quality

	vulnerable in some community situations (Optimisation of Transition pathways) (Strategic shift to community based provision)			Assurance & Adult Strategic Safeguarding
7.	Planned or actual changes in service provision for people who use services, who are pregnant or have a young child, may cause anxiety	Practitioners will continue to take all aspects of an individual's social care needs into account when support planning.	2015/16	Area Directors
8.	Carers and families may feel an obligation to provide more care and support than they feel able to cope with, to continue to care at home	The Care Act 2014 creates new duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from support. There will also be circumstances where smaller scale support for carers can provide more family friendly, cost effective solutions than more intrusive care packages for the individuals.	2015/16	Area Directors
		Continue promoting carers assessments to ensure they have adequate support.	2015/16	Area Directors
		The Care Act project will explore the projected increase in demand for carers services and assessment and how we need to respond. The Care Act project will build carers assessments into proposals for on-line assessment and trusted assessors	2015/16	Care Act Project Team
Po	otential positive impacts o	n staff		
1.	The development of local integrated community- based health and social care services will create new opportunities for staff to work in as part of an integrated team, to	Continue to work as part of the Local Joint Commissioning Group to co-design local integrated community-based health and social care services Work with HR lead appointed to	2015/16	Area Directors

	develop new skills and to take on new roles and responsibilities.	support the workforce element of the Better Care Fund		
2.	Staff will have the opportunity to spend more time understanding people's situations and the options available to them. They will be able to support people in generating a more varied support package, combining both information and formal care and support. This will provide job satisfaction.	Practitioners will continue to take all aspects of an individual's social care needs and assets into account when support planning	2015/16	Area Directors
Po	otential negative impacts o	on staff		
1.	The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change	On-going cultural change programme for staff to equip them to have those challenging conversations ASC HR training representative has been included in work with front line teams	2015/16	Area Directors
2.	There may be increasing demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change (Whole System Demand)	Work with HR lead appointed to support the workforce element of the Better Care Fund	2015/16	Area Directors
3.	It may be challenging for staff to have difficult	Training to support members of	2015/16	Area Directors

	conversations with young people and their families who may have a certain level of expectation and anxiety around their transition arrangements	staff to have difficult conversations		
4.	Women away on maternity leave may return to work untrained and unprepared for the new way of working	Ensure staff are briefed on their return from maternity leave on current Adult Social Care policy and practice	2015/16	Area Directors

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
There are no potential negative impacts that cannot be mitigated	-

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	• The Adult Social Care Implementation Programme Board reviewed the 2015/16 proposed saving and assessed their impact on the protected characteristics of residents, people who use services and their carers and our staff.		
	• A range of data was used to support the equalities analysis, including Surreyi, Workforce Fairness and Respect Data Pack, Employee Survey, independent research and literature, Surrey Carers' Health Survey etc.		
	• Extensive engagement on the development of local integrated health and social care teams has been lead by Clinical Commissioning Groups over the last 18-months.		
	 A week-long 'hot house' workshop was held in September 2014 with participants from Surrey County Council and Surrey's six Clinical Commissioning Groups. 		
Key impacts (positive and/or negative) on	Potential positive impacts on residents, service users and carers		
people with protected characteristics	1. Personal budgets for young people in transition, together with earlier identification, joint assessment and personalisation will		

	give young people and their carers more choice and control, will enable young people to maximise their independence and to potentially live closer to family and friends (Optimisation of Transition pathways)
2.	People with learning disabilities who are currently in residential care, but for whom Supported Living is considered a viable option during their reassessment process, will have the opportunity to live more independently, with support from family, friends and their community network (Strategic shift to community based provision)
3.	The development of local integrated community-based health and social care services will enable people to received more care and support, particularly for long term conditions, in their local community thus reducing the need attend appointments in an acute hospital or to be admitted (Whole System Demand)
4.	The development of local integrated community-based health and social care services will enable people to remain independent in their own homes for longer (Whole System Demand)
5.	The development of local integrated community-based health and social care services will mean people will receive more joined up health and social care services to meet their needs (Whole System Demand)
6.	The growth of preventative services will promote wellbeing and enable people to be supported lower down the acuity model (Whole System Demand)
7.	The growth of preventative services will promote wellbeing and enable people to be supported lower down the acuity model and will help prevent their needs increasing (Whole System Demand)
8.	The expansion of the role of the voluntary, community and faith sector will grow the range of services available to people within their community and increase capacity in the system (Whole System Demand)
9.	The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their race and culture. (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System Demand)
10	The expansion of the role of the voluntary, community and faith sector may grow the range of services available to people within their community, which reflect their religion and belief (Optimisation of Transition pathways) (Strategic shift to community based provision) (Whole System Demand)

Potential negative impacts on residents, service users and carers			
1. There may be increasing demands placed upon the voluntary, community and faith sector which may become overloaded			
 People may have to move away from established friendship groups 			
 Individuals and their families may experience uncertainty and anxiety with change 			
4. The process of integrating local health and social care services may result in a slight delay in the assessment of some people and their carers and thus a delay in the provision of services. There is also a risk that the longer someone waits then the more complex their needs may become. This may have a disproportionate impact upon older people and disabled people as they represent one of the largest client groups			
 The shift towards community based provision may mean a decline in residential provision and consequently less choice for those individuals who want and need to be in a residential setting 			
 Safeguarding issues need to be considered, particularly for people with learning disabilities, who may be more vulnerable in some community situations (Optimisation of Transition pathways) (Strategic shift to community based provision) 			
 Planned or actual changes in service provision for people who use services, who are pregnant or have a young child, may cause anxiety 			
 Carers and families may feel an obligation to provide more care and support than they feel able to cope with, to continue to care at home 			
Potential positive impacts on staff			
 The development of local integrated community-based health and social care services will create new opportunities for staff to work in as part of an integrated team, to develop new skills and to take on new roles and responsibilities. 			
 Staff will have the opportunity to spend more time understanding people's situations and the options available to them. They will be able to support people in generating a more varied support package, combining both information and formal care and support. This will provide job satisfaction. 			
Potential negative impacts on staff			
 The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some 			

staff may struggle to adapt to the pace and scale of change	
 There may be increasing demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change (Whole System Demand) 	
 It may be challenging for staff to have difficult conversations with young people and their families who may have a certain level of expectation and anxiety around their transition arrangements 	
 Women away on maternity leave may return to work untrained and unprepared for the new way of working 	
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	
Potential positive impacts on residents, service users and carers	
 Continue to provide appropriate training for staff to support the transition pathway Locality teams to re-assess individuals to confirm if supported living would be a viable option Continue to work as part of the Local Joint Commissioning Group to establish local integrated community-based health and social care services Continue to work as part of the Local Joint Commissioning Group to grow local preventative services Continue to work as part of the Local Joint Commissioning Group to expand the role of the voluntary, community and faith sector 	
Potential negative impacts on residents, service users and carers	
 Continue to work as part of the Local Joint Commissioning Group to expand the role of, and support available to, the voluntary, community and faith sector Ensure friendship groups are considered as part of the re- assessment process and the individuals views are at the heart of any decisions around the viability of supported living Ensure individuals, their family and carers are engaged and consulted throughout the process of change Continue to work as part of the Local Joint Commissioning Group to plan for the seamless implementation of local integrated community-based health and social care services Work with individuals to explore all the options available to them as part of their support plan Safeguarding is a legal duty and safeguarding mechanisms for individuals will continue. Practitioners will continue to take all aspects of an individual's 	

•	social care needs into account when support planning. The Care Act 2014 creates new duties for local authorities to support carers including new statutory eligibility criteria. It will therefore be important for assessors to identify where carers can benefit from support. There will also be circumstances where smaller scale support for carers can provide more family friendly, cost effective solutions than more intrusive care			
•	packages for the individuals. Continue promoting carers assessments to ensure they have			
•	adequate support.			
•	The Care Act project will explore the projected increase in demand for carers services and assessment and how we need to respond. The Care Act project will build carers assessments into proposals for on-line assessment and trusted assessors			
Potential positive impacts on staff				
•	Continue to work as part of the Local Joint Commissioning Group to co-design local integrated community-based health			

Continue to work as part of the Local Joint Commissioning
Group to co-design local integrated community-based health
and social care services
Work with HR lead appointed to support the workforce element

of the Better Care Fund
Practitioners will continue to take all aspects of an individual's

social care needs and assets into account when support planning

Potential negative impacts on staff

•

- On-going cultural change programme for staff to equip them to have those challenging conversations
 ASC HR training representative has been included in work with front line teams
 - Work with HR lead appointed to support the workforce element of the Better Care Fund
 Training to support members of staff to have difficult
 - Training to support members of staff to have difficult conversations
 Ensure staff are briefed on their return from maternity leave on

	current Adult Social Care policy and practice
Potential negative impacts that cannot be mitigated	There are no potential negative impacts that cannot be mitigated

	Med Medium Term Financial Plan (MTFP) 2015-20 efficiency savings Procurement/Commissioning:				
EIA title:	 Optimisation of spot care rates Learning Disabilities Public Value Review Other commissioning strategies Optimisation of main block contracts Optimisation of other block contract & grant rates Strategic supplier review rebates Commissioning for Older people with Disabilities Improved sourcing for residential care Better Value Care Commissioning approach to fee exception avoidance 				

MTFP efficiency saving (£000s)	15/16	16/17	17/18	18/19	19/20
Optimisation of spot care rates	927	0	0	1,618	1,763
Learning Disabilities Public Value Review	2,000	0	0	0	0
Other commissioning strategies	900	500	500	500	500
Optimisation of main block contracts	419	426	434	442	450
Optimisation of other block contract & grant rates	247	330	357	347	337
Strategic supplier review rebates	1,000	0	0	0	0
Commissioning for Older people with Disabilities	150	150	0	0	0
Improved sourcing for residential care	250	250	0	0	0
Better Value Care	500	500	0	0	0
Commissioning approach to fee exception avoidance	125	125	0	0	0
Total	6,518	2,282	1,291	2,907	3,051

EIA author:	Kathryn Pyper
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2. Approval

	Name	Date approved
Approved by	Mel Few, Cabinet Member Adult Social Care, Surrey County Councillor	6 February 2015
Approved by	Dave Sargeant, Strategic Director, Adult Social Care	6 February 2015
Approved by	Will House, Strategic Finance Manager - Adult Social Care	6 February 2015
Approved by	Adult Social Care, Directorate Equality Group (DEG)	

3. Quality control

Version number	9	EIA completed	5 March 2015
Date saved	6 February 2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role	
	(if applicable)			
Kathryn Pyper	Programme Manager	Surrey County Council	Business Planning	
Lyndon Edwards	Communications and Engagement	Surrey County Council	Equality and Diversity	
Andre Lotz	Information Analyst	Surrey County Council	Business Intelligence	
Paul Goodwin	Senior Principal Accountant	Surrey County Council	Finance	
Allan Wells	lan Wells Lead Manager Legal Services		Legal advice	

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	In the context of the mounting financial pressures the County Council faces, it is paramount that Adult Social Care achieves maximum value for money for the services it commissions on behalf of individuals who are assessed as having substantial or critical care needs. This group of savings are focused on negotiating to achieve the most favourable price at the right quality and maximising the whole system benefits of the contracts and grants commissioned with external providers and the voluntary sector. These measures should not have a significant impact on people who receive care services or their carers, as for the most part they are focused on the price paid for services and not the type of care being delivered.		
What proposals are you	The 2015/16 efficiency savings associated with procurement and commissioning include:		
assessing?	Optimisation of spot care rates - Negotiate effectively with suppliers to minimise price increases		
	Learning Disabilities Public Value Review - Concluding the Learning Disabilities Public Value Review (PVR) work to transfer financial responsibilities to other local authorities for clients that are ordinarily resident outside Surrey.		
	Other commissioning strategies - Efficiencies achieved through renegotiation of specific contracts and grants.		
	Optimisation of main block contracts - Negotiate with providers to achieve maximise value from the Directorate's main block contracts.		
	Optimisation of other block contract & grant rates - Negotiate with other block contract suppliers and grant beneficiaries to agree optimised inflationary contract terms.		
	Strategic supplier review rebates - Procurement led supplier negotiations aimed at volume based rebates. Predominantly related to learning disabilities.		
	Commissioning for Older people with Disabilities - Needs based reassessments of individual care packages for older people with disabilities		
	Improved sourcing for residential care - Review the sourcing approach to commissioning new residential care packages. Aim to procure at 20% less than current costs.		
	Better Value Care - Partnership working with suppliers aimed at yielding service delivery efficiencies and negotiating reduced rates accordingly.		
	Commissioning approach to fee exception avoidance - A personalised approach to encouraging providers to accept fee guidance rates as older people who fund their own care until such time as their assets deplete below the Capital Threshold.		
Who is affected by the proposals	The proposals will affect:		
outlined above?	 People who use services and their carers Surrey County Council staff involved in commissioning care and support services 		
	External organisations we commission to deliver services on behalf of		

the Council or in partnership	

6

The policy line table below shows how this group of savings have been budgeted across Adult Social Care. This merely represents the initial budgeted plan and whilst it gives some indication of the areas likely to be most affected, actual savings may be achieved differently in practice.

Procurement/Commissioning Savings	2015/16	2016/17	2017/18	2018/19	2019/20
	£'000	£'000	£'000	£'000	£'000
Older People	- I				
Nursing General	-211	-682	-322	-129	-143
Nursing Dementia	-135	-369	-170	-85	-94
Residential General - External	-307	796	334	-436	-451
Residential Dementia - External	-105	211	72	-144	-150
Home Care - External	-521	-2,207	-1,117	-256	-284
Direct Payments	-215	-1,077	-538	-49	-54
Day Care - External	-26	-25	-26	-34	-35
Respite Care	-25	-24	-25	-27	-27
Transport Services	-4	-4	-4	-5	-5
Other Care	-684	-531	-524	-522	-513
Total Older People	-2,233	-3,912	-2,321	-1,687	-1,757
Physical & Sensory Disabilities					
Nursing General	-9	0	0	-14	-14
Residential General - External	-18	0	0	-14	-14
Residential Dementia - External	-18	0	0	-34	-30
Supported Living / Home Care	-1	0	0	-42	-45
Direct Payments	-78	-37	-41	-122	-127
Day Care - External	-78	-37	-41	-122	-127
Respite Care		0	0	-12	-12
Transport Services	-1	-0	-0	-1	-1
Other Care - External	-122	-165	-183	-190	-190
Total Physical & Sensory Disabilities	-122	-105	-185	-417	-427
Total Physical & Sensory Disabilities	-203	-210	-234	-417	-421
People with Learning Disabilities					
Nursing General	-4	0	0	-8	-9
Nursing Dementia	-1	0	0	-1	-1
Residential General - External	-3,957	-749	0	-333	-353
Residential Dementia - External	-1	-1	0	-1	-1
Supported Living / Home Care - External	-103	0	0	-206	-226
Direct Payments	-55	0	0	-109	-124
Day Care - External	-14	0	0	-23	-25
Respite Care	-6	0	0	-11	-13
Transport Services	-6	0	0	-11	-12
Other Care - External	-10	-3	-4	-22	-25
Total People with Learning Disabilities	-4,155	-753	-4	-725	-788
Mental Health & Substance Misuse		- 1			
Residential General	-7	0	0	-13	-14
Supported Living / Home Care	-10	0	0	-15	-16
Direct Payments	-3	0	0	-4	-4
Other Care	-27	-36	-40	-41	-41
Total Mental Health & Substance Misuse	-47	-36	-40	-74	-76
Other Expenditure					
Management & Support	-6	-8	-9	-9	-9
Housing Related Support	-254	-5	-6	-6	-6
Total Other Expenditure	-260	-13	-15	-15	-15
Gross Expenditure	-6,958	-4,925	-2,613	-2,919	-3,063
Total Income	0	0	0	0	0
			0	0	0
Net Expenditure	-6,958	-4,925	-2,613	-2,919	-3,063

6. Sources of information

Engagement carried out

Adult Social Care Directorate Strategy makes a commitment to "...work with partners to co-design and deliver services which are local, universal and preventative ...". Co-design is at the heart of all we do in Adult Social Care and is part of the approach we have taken to shaping the Medium Term Financial Plan (MTFP) savings proposals.

The Adult Social Care Implementation Programme Board is a co-design Board, which oversees our change programme. The Board is attended by our strategic partners and chaired by the Cabinet Member for Adult Social Care and the Chair of the Surrey Coalition of Disabled People. As part of the budget setting process we asked the Board to help us undertake an equality assessment on our Medium Term Financial Plan (MTFP). The Board reviewed proposed savings on 21 January 2015 and assessed its impact on the protected characteristics of residents, people who use services and their carers and our staff.

Data used

- Projecting Older People Population Information (POPPI) 2014
- Projecting Adult Needs and Service Information (PANSI) 2015
- Referrals, Assessments and Packages of Care (RAP) 2013-14
- Adult Social Care Combined Activity Return (ASC-CAR) 2013-14
- Adults Integrated System (AIS) January 2015
- Gender Identity Research and Education Society (GIRES) literature
- Office for National Statistics (ONS) 2012
- 'As We Grow Older' A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
- Surrey-i Census 2011 dataset
- Data from Surreyi (www.surreyi.gov.uk
- Census 2011
- Surrey Joint Strategic Needs Assessment (JSNA) Chapter: Carers
- Carers UK's analysis of the 2001 Census findings, 'In Poor Health'
- The "Healthy Lives Healthy People 2010" report
- Carers Health Survey 2011
- Surrey County Council R Workforce Planning Data Sheet Dec 2014

7a. Impact of the proposals on residents and service users with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age, those which then relate to each specific protected characteristic are then listed against that characteristic

**Please note: Potential positive and negative impacts relate to all the efficiency savings which make up 'Procurement/Commissioning', other than where the impact statement is followed by the title of a specific saving in (brackets)

Protected characteristic ⁴⁷	Potential positive impacts	Potential negative impacts	Evidence
Page 296 Age*	 It will encourage a more creative response to meeting assessed need It will encourage providers to focus upon local priorities and the outcomes which are important to people as well as co-designing services with people to meet need It will stimulate a more diverse range of community based services in the Surrey market to cater for the needs of the population Renegotiating the price paid for services, rather than the type of care being delivered, will mean there is funding available to provide services to more people 	 If this is adopted as a long- term strategy, there is a risk of the diminution of quality and volume of providers in the Surrey economy and potentially less choice for individuals Price reductions leading to reduced capacity and business viability that could have an impact on quality of care for individuals Savings of this nature may put pressure on providers and is more likely to impact smaller providers. Any move away from small providers risks removing choice for people who use services and their carers For people approaching the capital threshold, there may be anxiety associated 	In 2014, there were 214,300 people over 65 living in Surrey – approximately 18.45% of the county's population. Of these 14,842 (as at 5 Jan 2015) were in receipt of support from Adult Social Care.By 2020 the number of older people living in Surrey will rise to 238,600 - a project rise of 11%. The population of over 85 will increase by 62% by 2030.18% of Surrey households consisted of only people over 65 years old. 7% were single person households over the age of 65.In 2014 51,308 people aged over 75 live alone ⁴⁸ .Open ASC cases as at 5 Jan 2015 ⁴⁹ 18 to 546,70655 to 642,10065 to 742,72175 to 844,91885 to 997,000

 ⁴⁸ POPPI 2014, RAPP2S 2013-14 and ASCCAR 2013-14
 ⁴⁹ AIS 01-2015

	in Surrey	 with any changes this may mean for their package of care (Fee exception avoidance) 5. For people in a residential or nursing home, who are approaching the capital threshold, it may mean changes to their care and support arrangements or moving away from friends and a community they know (Fee exception avoidance) 	100+ 202 23,648
Page 297 Disability**	 5. The transfer of financial responsibilities to other local authorities for people with learning disabilities who are ordinarily resident outside Surrey, will mean their care will be overseen by the local authority in which they reside, who will have stronger relationships with local providers and are more accessible for practitioners to visit them and undertake reassessments etc (LD PVR) 6. Reassessment will 	 Individual and their family may perceive it as service being taken away (Commissioning for older people with disabilities) People who use services may experience anxiety with any change (Commissioning for older people with disabilities) 	In Surrey the predictions for the 18-64 years population in 2015 are as follows: 18-64 ⁵⁰ 2015 Total population aged 18-64 predicted to have a learning disability16,894Total population aged 18-64 predicted to have a moderate physical disability55,442Total population aged 18-64 predicted to have a serious physical disability16,550Total population aged 18-64 predicted to have a serious physical disability16,550Total population aged 18-64 predicted to have a serious physical disability452

⁵⁰ PANSI 2015

			0,
	ensure services are		28,341
	appropriate and relevant to the changing needs of	moderate or severe hearing impairment	
	the individual as they age and the nature of their disability changes	Total population aged 18-64 predicted to have a profound hearing impairment	247
	(Commissioning for older people with disabilities)	People aged 18-64 predicted to have a borderline personality disorder	3,140
		People aged 18-64 predicted to have an antisocial personality disorder	2,419
		People aged 18-64 predicted to have psychotic disorder	2,789
Page 298		Total people aged 30-64 predicted to have early onset dementia	299
80		Open ASC cases as at 5 Jan 2015 ⁵¹	
		AD: Access and Mobility Only 89	-
		AD: Dual Sensory Loss 76	
		AD: Frailty and/or Temporary Illness 6,329	
		AD: Hearing Impairment 408	
		AD: Learning Disability 4,356	
		AD: Mental Health - Dementia 1,764	

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			AD: Mental Health - Non Dementia	2,143
			AD: Other Vulnerable People	572
			AD: Physical Personal Care	5,595
			AD: Substance Misuse	52
			AD: Support for Social Isolation/Other	10
			AD: Visual Impairment	207
			Asylum Seekers	1
			Physical & Sensory Disability & Frailty	2,045
				23,648
Page 200 Gender reassignment**	As above	As above	The report "Gender Variance In the UK: Prevale Growth and Geographic Distribution (June 2009 information on the geographical distribution of t community. This distribution is based on an es- implied prevalence of people who have present dysphoria (a condition where a person feels that within a body of the wrong sex) in individual pol- Surrey, the estimation is 37 per 100,000 person this figure is applied to the current estimate of S population, then the estimated number is 338 (the population figures). On the matter of issues faced by trans people O Research and Education Society (GIRES) state literature that: ⁵² • Many find that their families reject them.	 a)" includes be transsexual timation of the ed with gender at they are trapped ice authorities. For as 16 and over. If Surrey's 16+ based on current

⁵² <u>http://www.gires.org.uk/assets/supporting-families.pdf</u> (2007)

			 Sometimes, despite being protected by employment law, they are made to feel very uncomfortable at work, as well as elsewhere. It takes great courage for trans people to reveal their true gender identities.
	As above	As above	In Surrey, based on national data, we can expect between 900 and 2,000 mothers to experience postnatal mental health problems (PNMH) problems. In south east Surrey in 2007-8, health visitors identified 270 (15%) mothers with postnatal mental health problems and offered them support. Of these mothers, 150 accepted the offer.
P ge ບັງ ພັ maternity**			Surrey has a large proportion of women that give birth later in life. A few studies on the outcomes in pregnancy of healthy, older mothers suggest some health problems that increase with age. For instance, diabetes mellitus may increase the chances of complications in pregnancy. In addition, older women have a greater risk of endometriosis, pelvic infections, leiomyomas (fibroids), all of which may lead to decreased fertility. Therefore more women may be reliant on In Vitro Fertilisation (IVF).
			Teenage parents come from all social classes, religious backgrounds and ethnic groups. However, rates of teenage pregnancy are highest among deprived communities, so the negative consequences of teenage pregnancy are disproportionately concentrated among those who are already disadvantaged.
			ONS figures for teen pregnancy in 2012 in Surrey was 18/1,000 women aged 15-17, which is below the SE average of 23.2 and 27.7 for England. Spelthorne is the highest borough in Surrey at 34.2, and Mole Valley the lowest at 8.8 ⁵³

Page 301	Race**	As above	8. In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact disproportionately on placements catering for those of particular race	In the 2011 census, the proportion of the Surrey population who do not describe themselves as white was 8.6%. This proportion is currently concentrated amongst those below the age of 65. 97.3% of the population in Surrey 65 years or over are classified as white - though this will inevitably change as the population ages. ⁵⁴ There are significant pockets of black and minority ethnic groups, for example in Elmbridge and Woking. Access to services for black and minority ethnic older people and their carers may be challenging. Barriers might include language, knowledge of what services are available, attitudes and practices of service providers and cultural factors in perceiving and understanding mental illness. Gypsies Roma and Travellers (GRT) are some of the most disadvantaged and excluded communities in our society. Historically, GRT needs have often not been fully considered when developing the services intended to support them. This has the effect of making universal services 'hard to reach' for the GRT community, compounding poor outcomes and perpetuating intergenerational patterns of exclusion and deprivation. A number of barriers exist for the GRT community in accessing universal health provision. These include a lack of cultural sensitivity by service providers, for example use of inappropriate written communication. For some sectors of the GRT population difficulties in maintaining contact with health services are compounded due to their transient lifestyles. If someone is labelled as No Fixed Abode, they are often denied services. A number of BME outreach groups exist in Surrey to bring support services to minority groups, such as Friends of the Elderly BME outreach, Friends with Dementia BME outreach and BME Carers' Support.
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⁵⁴ POPPI/PANSI 2011

					0,
				Open ASC cases as at 5 Jan 2015 ⁵⁵	
				Asian / Asian British	482
				Black / Black British	183
				Chinese	45
				Mixed	164
				Other	242
				Unknown / Not Recorded / Information	0.40
				Refused	642
				White British	20,919
				White Other	971
Page				Total	23,648
je 302	Religion and belief**	As above	9. In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact disproportionately on placements catering for those of particular religion and belief	Over the last decade the proportion of Christians in decreased from 74.6% in 2001 to 62.8% in 2011. of people reporting "No religion" increased from 15 There was an increase in all other main religions. Muslims increased the most from 1.3% in 2001 to Surrey County Council has compiled an online dat over 250 places of worship in the county at www.surreyplacesofworship.org.uk.	The proportion 5.2% to 24.8%. The number of 2.2% in 2011.
				In Surrey there are 112 maintained primary school Religious Character and 188 of No Religious Char	

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			there are 11 maintained seco Character and 42 of No Relig	ndary schools with a Religious ious Character.
			Open ASC cases as at 5 Ja	an 2015 ⁵⁶
			Christian (all types)	16,457
			Other	1,503
			Declined	1,626
			Non-religious	4,061
				23,648
Page 303	As above	As above	49% of Surrey residents are r This is aligned with the UK as	
Sex**			80% of Surrey males are econ 68% of women.	nomically active compared to
			Open ASC cases as at 5 Ja	
			Female	14,079
			Male	9,569

			23,648
Sexual orientation** Page 304	As above	As above	 The lesbian, gay and bisexual organisation Polari, published a report showing that many of the issues and concerns of older lesbian, gay and bisexual people are broadly similar to older heterosexual people⁵⁸: There is a desire to stay in one's own home as long as possible, with support provided in a 'home help' format. There is a recognition that help and support will be needed and should be available, as an individual ages. There is recognition that suitable accommodation and support is important to an individual's health and wellbeing. However, more lesbian, gay and bisexual-specific concerns were identified: Concerns about to having to 'come out' again or 'returning to the closet' in a care/ residential setting. Concerns about accessing the lesbian, gay and bisexual community and maintaining lifestyles and friendships. Fears about being isolated in a 'heterosexual environment'.
Marriage and civil partnerships**	As above	As above	According to census data from 2011 there are 482,257 people in Surrey who are married or in a civil partnership 1,602 of whom are in same-sex civil partnerships ⁵⁹ .
Carers ⁶⁰ **	As above	As above	In Surrey, 10% of Surrey residents were providing unpaid care. Of these, 2 % provided more than 50 hours unpaid care per week ⁶¹

^{&#}x27;As We Grow Older' – A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005) 58

⁵⁹ Surrey-i Census 2011 dataset

⁶⁰ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (ie discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

⁶¹

Surreyi (Jan 2014) Census 2011

		There are 188,433 carers in Surrey who look after family, partners or friends in need of help because they are ill, frail or disabled - the care they provide is unpaid.
		There are believed to be about 14,000 young carers living in Surrey.
		In Surrey, in the first two quarters of 2013/14, there were about 18,700 adult carers getting some form of information advice or support from social care through services commissioned from the voluntary sector.
Page 305		This compares to over 29,000 people caring for more than 20 hours a week of whom over 18,000 are caring for more than 50 hours a week ⁶²
		Those caring for 50 hours a week or more are twice as likely to be in poor health as those not caring (21% against 11%). This can be due to a range of factors including stress related illness and physical injury ⁶³
		A total of 1 in 10 people are carers, and analysis of census data

JSNA Chapter: Carers
 Garers UK's analysis of the 2001 Census findings, 'In Poor Health'

Page 306	s - - - - - - -	shows that 1 in 5 carers providing over 50 hours of care a we say they are in poor health, compared with 1 in 9 non-carers ⁶ Headlines from the Carers Health Survey 2011 ⁶⁵ Nearly 2000 responses were received in total. 70% of respondents were woman and 30% men. 60% said they were caring over 50 hours a week Almost 100% identified a health condition they suffered fro 35% said they thought their condition had worsened due to caring role Over half were caring for someone with a physical disability 40% were caring for people with mental health issues inclu dementia. 75% lived with the person they were caring for	m. o their y.
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 ⁶⁴ The "Healthy Lives Healthy People 2010" report
 ⁶⁵ Carers Health Survey 2011

7b. Impact of the proposals on staff with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence ⁶⁷
Age** Page 308	 Staff will have the opportunity to spend time understanding the individual's situations and the options available to them (Commissioning for older people with disabilities) Staff may be able to support the individual in generating a more varied support package, potentially combining both informal and formal care and support (Commissioning for older people with disabilities) Staff will have a sense of achievement in negotiating value for money 	 It may be challenging for staff to have difficult conversations with people and their carers who may a certain level of expectation (Commissioning for older people with disabilities) It may be challenging for staff to have difficult conversations with providers to negotiate different packages of care 	 5.08% of the Surrey County Council workforce is aged 15 to 24-years, compared to 4.02% in Adult Social Care and 11.4% in the wider Surrey population. Adult Social Care has a higher profile of mature workers than the Surrey wide population, with 31.21% 45-54-years (compared to 14.68%) and 20.70% 55-64-years (compared to 11.92%). 52.41% of employees in Adult Social Care are part time compared with 54.05% in SCC. 46.34% of the Adult Social Care workforce are women working part-time
Disability**	As above	As above	• The disability workforce profile in Adult Social Care is 3.04% and broadly the same as Surrey County Council, although at a senior level it is lower.
Gender reassignment**	As above	As above	-
Pregnancy and maternity**	As above	As above	-

⁶⁷ SCC:HR - Workforce Planning Data Sheet Dec 2014 and 2011 Census

Race**	As above	As above	• The Black, Minority, Ethnic (BME) profile of the Adult Social Care workforce (12.48%) is higher than the Surrey County Council workforce (7.82%) and the Surrey population (approx 8%). However, there is a significant drop from team leader (13.12%) to middle (9%) and senior (3.77%) managers compared with Surrey County Council.
Religion and belief**	As above	As above	 Approximately 50% of staff in Adult Social Care did not state their religion and belief – in line with Surrey County Council. In Adult Social Care nearly 29% of staff said they were Christian, approximately 20% have no religion or belief, approximately 50% of staff did not state their religion and belief – all in line with Surrey County Council.
Раде 309 309	As above	As above	 There is a higher proportion of female workers in Adult Social Care (83%) than in Surrey County Council (73%) though both are higher than females in the Surrey population (51%). 17% of the Adult Social Care workforce is male compared with 27% in the Council. 46.34% of the Adult Social Care workforce are women working part-time. 78.5% of middle managers in Adult Social Care are
Sexual	As above	As above	 women and 69.8% at senior level again both higher than in SCC. 60% of staff in ASC of staff undeclared compared to
orientation**			57% in SCC
Marriage and civil partnerships**	As above	As above	-
Carers**	As above	As above	-

8. Amendments to the proposals

Change	Reason for change
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	-

9. Action plan

Ρ	otential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Ро	tential positive impacts or	residents, service users and care	'S	
1.	It will encourage a more creative response to meeting assessed need	Negotiations with providers will continue to focus on outcomes and finding creative solutions to deliver best value for money	2015/16	Area Directors
		Practice will continue to focus on outcomes and finding creative solutions using family, friends and community support networks		
2.	It will encourage providers to focus upon local priorities and the outcomes which are important to people as	Continue to assess local providers and their capacity to provide support; to negotiate with those providers to plan and develop services	2015/16	Area Directors
	well as co-designing services with people to meet need	Continue to have a clear picture of services and organisations operating in the locality, including those for carers.		
		Ensure operations and commissioning staff work together to eliminate gaps in services or coverage, including those for carers.		
3.	It will stimulate a more diverse range of community based services in the Surrey	Develop relationships with community partners and identify new contacts including faith communities, GP practice	2015/16	Area Directors

managers etc		
Ensure local commissioning, procurement and finance managers share local intelligence and act upon it to make a difference in creative service solutions for individuals		
The local authority has a continuing duty to meet eligible assessed needs and will continue to do so Continue to look for ways to respond to growing demands for services	2015/16	Area Directors
Progress the transfer of Ordinarily Resident cases to other local authorities with legal support where necessary	2015/16	Area Director East Surrey
Practice will continue to focus on outcomes and finding creative solutions using family, friends and community support networks	2015/16	Area Directors
	 procurement and finance managers share local intelligence and act upon it to make a difference in creative service solutions for individuals The local authority has a continuing duty to meet eligible assessed needs and will continue to do so Continue to look for ways to respond to growing demands for services Progress the transfer of Ordinarily Resident cases to other local authorities with legal support where necessary Practice will continue to focus on outcomes and finding creative solutions using family, friends and 	Ensure local commissioning, procurement and finance managers share local intelligence and act upon it to make a difference in creative service solutions for individuals2015/16The local authority has a continuing duty to meet eligible assessed needs and will continue to do so2015/16Continue to look for ways to respond to growing demands for services2015/16Progress the transfer of Ordinarily Resident cases to other local authorities with legal support where necessary2015/16Practice will continue to focus on outcomes and finding creative solutions using family, friends and2015/16

1.	If this is adopted as a long-term strategy, there is a risk of the diminution of quality and volume of providers in the Surrey economy and potentially less choice for individuals	Continue to work with providers and Surrey Care Association (SCA) to explore creative ways to optimise the rates paid for care whilst maintaining quality and choice of service Continue to work with providers, the Care Quality Commission (CQC) and practitioners to drive up standards and the quality of care. Continue to take a person centred approach to quality assurance eg regular visits and following up on any issues	2015/16	Area Directors Area Directors Head of QA and Adults Strategic Safeguarding
2.	Price reductions leading to reduced capacity and business viability for providers that could have an impact on quality of care for individual	Ongoing work with providers and Surrey Care Association (SCA) to review future prices and reaffirm that the price paid will sufficient to meet an individual's assessed need	2015/16	Area Directors Finance
3.	Savings of this nature may put pressure on providers and is more likely to impact smaller providers. Any move away from small providers risks removing choice for people who use services and their carers	As above	2015/16	Area Directors
4.	For people approaching the capital threshold, there may be anxiety associated with any changes this may mean for their package of care	Ensure a clear explanation of the capital threshold policy and the options available Commissioners and practitioners will continue to take a personalised approach to support planning and will look for creative solutions for people using their family, friends and community support network	2015/16 2015/16	Area Directors Area Directors
5.	For people in a residential or nursing home, who are approaching the capital threshold, it may mean changes to their care and	Ensure a clear explanation of the capital threshold and the options available Commissioners and practitioners will continue to take a personalised	2015/16	Area Directors Area

				·
	support arrangements or moving away from friends and a community they know	approach to support planning and will look for creative solutions for people using their family, friends and community support network	2015/16	Directors
6.	Individual and their family may perceive it as service being taken away	Practice will continue to focus on the outcomes for the individual with any changes in an individual's support plan continuing to meet needs	2015/16	Area Directors
7.	People who use services may experience anxiety with any change	Reassessments will be undertaken as one-to-one conversations with a practitioner as part of the natural review process and will be conducted in a positive and empowering way	2015/16	Area Directors
8.	In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact disproportionately on placements catering for those of particular race	Continue to work with providers and Surrey Care Association (SCA) to explore creative ways in which we can optimise the rates paid for care whilst maintaining quality and choice of service	2015/16	Area Directors
9.	In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact disproportionately on placements catering for those of particular religion and belief	Continue to work with providers and Surrey Care Association (SCA) to explore creative ways in which we can optimise the rates paid for care whilst maintaining quality and choice of service	2015/16	Area Directors
Ро	tential positive impacts or	n staff		
1.	Staff will have the opportunity to spend time understanding the individual's situations and the options available to them	Champion family, friends and communities and embed this into practice, finding creative solutions for people using their local support network	2015/16	Area Directors
2.	Staff may be able to support the individual in generating a more varied support package, potentially combining both	Champion family, friends and communities and embed this into practice, finding creative solutions for people using their local support	2015/16	Area Directors

	informal and formal care and support	network		
3.	Staff will have a sense of achievement in negotiating value for money	Training to support members of staff to have difficult conversations and negotiations	2015/16	Area Directors
Po	otential negative impacts o	n staff		
1.	It may be challenging for staff to have difficult conversations with people and their carers who may a certain level of expectation	Training to support members of staff to have difficult conversations	2015/16	Area Directors
2.	It may be challenging for staff to have difficult conversations with providers to negotiate different packages of care	Training to support members of staff to have difficult conversations and negotiations	2015/16	Area Directors

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
There are no potential negative impacts that cannot be mitigated	-

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	 The Adult Social Care Implementation Programme Board reviewed the 2015/16 proposed saving and assessed their impact on the protected characteristics of residents, people who use services and their carers and our staff. A range of data was used to support the equalities analysis, including Surreyi, Workforce Fairness and Respect Data Pack, Employee Survey, independent research and literature, Surrey Carers' Health Survey etc.
Key impacts (positive and/or negative) on people with protected characteristics	 Potential positive impacts on residents, service users and carers 1. It will encourage a more creative response to meeting assessed need
	2. It will encourage providers to focus upon local priorities and

the outcomes which are important to people as well as co- designing services with people to meet need
 It will stimulate a more diverse range of community based services in the Surrey market to cater for the needs of the population
I. Renegotiating the price paid for services, rather than the type of care being delivered, will mean there is funding available to provide services to more people in Surrey
5. The transfer of financial responsibilities to other local authorities for people with learning disabilities who are Ordinarily Resident outside Surrey, will mean their care will be overseen by the local authority in which they reside, who will have stronger relationships with local providers and are more accessible for practitioners to visit them and undertake reassessments etc
B. Reassessment will ensure services are appropriate and relevant to the changing needs of the individual as they age and the nature of their disability changes
Potential negative impacts on residents, service users and arers
 If this is adopted as a long-term strategy, there is a risk of the diminution of quality and volume of providers in the Surrey economy and potentially less choice for individuals
 Savings of this nature may put pressure on providers and is more likely to impact smaller providers. Any move away from small providers risks removing choice for people who use services and their carers
 For people approaching the capital threshold, there may be anxiety associated with any changes this may mean for their package of care
For people in a residential or nursing home, who are approaching the capital threshold, it may mean changes to their care and support arrangements or moving away from friends and a community they know
 Individual and their family may perceive it as service being taken away
 People who use services may experience anxiety with any change
7. In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact disproportionately on placements catering for those of particular race
3. In the long term the need to contain cost could mean providers reduce the variety available in the market, which might impact

	disproportionately on placements catering for those of particular religion and belief
	Potential positive impacts on staff
	1. Staff will have the opportunity to spend time understanding the individual's situations and the options available to them
	 Staff may be able to support the individual in generating a more varied support package, potentially combining both informal and formal care and support
	 Staff will have a sense of achievement in negotiating value for money
	Potential negative impacts on staff
	 It may be challenging for staff to have difficult conversations with people and their carers who may a certain level of expectation
	 It may be challenging for staff to have difficult conversations with providers to negotiate different packages of care
Changes you have made to the proposal as a result of the EIA	No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment
Key mitigating actions planned to address any	Potential positive impacts on residents, service users and carers
outstanding negative impacts	 Negotiations with providers will continue to focus on outcomes and finding creative solutions to deliver best value for money Practice will continue to focus on outcomes and finding creative solutions using family, friends and community support networks Continue to assess local providers and their capacity to provide support; to negotiate with those providers to plan and develop services Continue to have a clear picture of services and organisations operating in the locality, including those for carers. Ensure operations and commissioning staff work together to eliminate gaps in services or coverage, including those for carers. Develop relationships with community partners and identify new contacts including faith communities, GP practice managers etc Ensure local commissioning, procurement and finance managers share local intelligence and act upon it to make a difference in creative service solutions for individuals The local authority has a continuing duty to meet eligible assessed needs and will continue to do so Continue to look for ways to respond to growing demands for services Progress the transfer of Ordinarily Resident cases to other local authorities with legal support where necessary

	carers	
	 Continue to work with providers and Surrey Care Association (SCA) to explore creative ways to optimise the rates paid for care whilst maintaining quality and choice of service Continue to work with providers, the Care Quality Commission (CQC) and practitioners to drive up standards and the quality of care. Continue to take a person centred approach to quality assurance eg regular visits and following up on any issues Ensure a clear explanation of the capital threshold and the options available Commissioners and practitioners will continue to take a personalised approach to support planning and will look for creative solutions for people using their family, friends and community support network Practice will continue to focus on the outcomes for the individual with any changes in an individual's support plan continuing to meet needs Reassessments will be undertaken as one-to-one conversations with a practitioner as part of the natural review process and will be conducted in a positive and empowering way 	
	 Champion family, friends and communities and embed this into practice, finding creative solutions for people using their local support network Training to support members of staff to have difficult conversations and negotiations 	
	Potential negative impacts on staff	
	 Training to support members of staff to have difficult conversations and negotiations 	
Potential negative impacts that cannot be mitigated	There are no potential negative impacts that cannot be mitigated	

1. Topic of assessment

	Medium Term Financial Plan (MTFP) 2015-20 efficiency savings New Models of Delivery:
EIA title:	 Strategic review of Service Delivery Ensure correct application of National CHC framework Public Sector Transformation / Health Collaboration Maximising potential of LATC

MTFP efficiency saving (£000s)	15/16	16/17	17/18	18/19	19/20
Strategic review of service delivery	500	4,500	0	0	0
Ensure correct application of National CHC framework	1,735	1,250	1,250	1,250	1,250
Public Sector Transformation / Health Collaboration	1,000	1,400	1,400	0	0
Maximising potential of LATC	300	0	0	0	0
Total	3,535	7,150	2,650	1,250	1,250

EIA author:	Kathryn Pyper
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2. Approval

	Name	Date approved
Approved by	Mel Few, Cabinet Member Adult Social Care, Surrey County Councillor	6 February 2015
Approved by	Dave Sargeant, Strategic Director, Adult Social Care	6 February 2015
Approved by	Will House, Strategic Finance Manager - Adult Social Care	6 February 2015
Approved by	Adult Social Care, Directorate Equality Group (DEG)	

3. Quality control

Version number	9	EIA completed	5 March 2015
Date saved	6 February 2015	EIA published	

4. EIA team

Name Job title		Organisation	Role
	(if applicable)		
Kathryn Pyper	Kathryn Pyper Programme Manager		Business Planning
Lyndon Edwards	Communications and Engagement	Surrey County Council	Equality and Diversity
Andre Lotz Information Analyst		Surrey County Council	Business Intelligence
Paul Goodwin Senior Principal Accountant		Surrey County Council	Finance
Allan Wells Lead Manager Legal Services		Surrey County Council	Legal advice

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	The next five years will be exceptionally challenging for Adult Social Care. We face an unprecedented financial environment, radical changes in national policy with the introduction of the Care Act 2014 and the demographic pressures of an ageing population, with a high incidence of dementia. All of this will necessitate new models of delivering services, a refocus of available resources and a collaborative approach with health partners to deliver integrated services.
What proposals are you assessing?	 The 2015/16 efficiency savings associated with new models of delivery include: Strategic review of service delivery* - Review of service delivery across the Directorate to identify opportunities for new models of delivery yielding efficiencies for the long term. Ensure correct application of National CHC framework - Continue to pursue Continuing Healthcare (CHC) funding for historic cases and implement agreed CHC processes based on the national framework. Public Sector Transformation/Health Collaboration* – Continued implementation of local joint plans with health partners with reference to Public Sector Transformation (PST) work streams. Maximising potential of LATC - Renegotiation of the contract value for 2015/16 following transfer to Surrey Choices (Local Authority Trading
	 Company). The scope for further savings in the longer term will be reviewed over the next year. * Planning is currently at an early stage – as clear plans are developed a more comprehensive Equality Impact Assessment will be completed
Who is affected by the proposals outlined above?	 The proposals will affect: People who use services and their carers Surrey County Council staff, particularly those involved in planning and delivering care External organisations we commission to deliver services on behalf of the Council or in partnership

6. Sources of information

Engagement carried out

Adult Social Care Directorate Strategy makes a commitment to "...work with partners to co-design and deliver services which are local, universal and preventative ...". Co-design is at the heart of all we do in Adult Social Care and is part of the approach we have taken to shaping the Medium Term Financial Plan (MTFP) savings proposals.

The Adult Social Care Implementation Programme Board is a co-design Board, which oversees our change programme. The Board is attended by our strategic partners and chaired by the Cabinet Member for Adult Social Care and the Chair of the Surrey Coalition of Disabled People. As part of the budget setting process we asked the Board to help us undertake an equality assessment on our Medium Term Financial Plan (MTFP). The Board reviewed proposed savings on 21 January 2015 and assessed its impact on the protected characteristics of residents, people who use services and their carers and our staff.

Data used

- Projecting Older People Population Information (POPPI) 2014
- Projecting Adult Needs and Service Information (PANSI) 2015
- Referrals, Assessments and Packages of Care (RAP) 2013-14
- Adult Social Care Combined Activity Return (ASC-CAR) 2013-14
- Adults Integrated System (AIS) January 2015
- Gender Identity Research and Education Society (GIRES) literature
- Office for National Statistics (ONS) 2012
- 'As We Grow Older' A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
- Surrey-i Census 2011 dataset
- Data from Surreyi (www.surreyi.gov.uk
- Census 2011
- Surrey Joint Strategic Needs Assessment (JSNA) Chapter: Carers
- Carers UK's analysis of the 2001 Census findings, 'In Poor Health'
- The "Healthy Lives Healthy People 2010" report
- Carers Health Survey 2011
- Surrey County Council R Workforce Planning Data Sheet Dec 2014

7a. Impact of the proposals on residents and service users with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic ⁶⁸	Potential positive impacts	Potential negative impacts	Evidence
Page 322	 New models of delivering service will mean an improved quality of service which is more targeted at need (Strategic review of service delivery) The growth of local community-based health and social care services will enable people to receive more care and support in their community and to remain independent in their own homes for longer (Public Sector Transformation / Health Collaboration) People will receive more joined up health and social care services (Public Sector Transformation / Health Collaboration) The growth of 	 Individuals and their families may experience uncertainty and anxiety with change (Strategic review of service delivery) The Continuing Healthcare assessment process may cause the individual and their family some anxiety (Correct application of National CHC framework) There may be some delay in discharge from hospital whilst people undergo the Continuing Healthcare assessment process (Correct application of National CHC framework) 	In 2014, there were 214,300 people over 65 living in Surrey – approximately 18.45% of the county's population. Of these 14,842 (as at 5 Jan 2015) were in receipt of support from Adult Social Care.By 2020 the number of older people living in Surrey will rise to 238,600 - a project rise of 11%. The population of over 85 will increase by 62% by 2030.18% of Surrey households consisted of only people over 65 years old. 7% were single person households over the age of 65.In 2014 51,308 people aged over 75 live alone ⁶⁹ .Open ASC cases as at 5 Jan 2015 ⁷⁰ 18 to 546,70655 to 642,10065 to 742,72175 to 844,91885 to 997,000

⁶⁸ More information on the definitions of these groups can be found <u>here</u>. ⁶⁹ POPPI 2014, RAPP2S 2013-14 and ASCCAR 2013-14 ⁷⁰ AIS 01-2015

	preventative services will enable people to stay fit		100+	202
	and well for longer (Public Sector Transformation / Health Collaboration)		2:	3,648
	5. Correct application of the CHC national framework will mean people with health needs will not contribute inappropriately towards funding their care and refunds can be made (Correct application of National CHC framework)			
Page 323	6. Renegotiation of the Surrey Choices contract will mean a focus upon delivering services which	As above	In Surrey the predictions for the 18-64 years popula as follows:	ation in 2015 are
323	meet needs and offer value for money		18-64 ⁷¹	2015
Disability**	(Maximising potential of LATC)		Total population aged 18-64 predicted to have a learning disability	16,894
-			Total population aged 18-64 predicted to have a moderate physical disability	55,442
			Total population aged 18-64 predicted to have a serious physical disability	16,550
			Total population aged 18-64 predicted to have a	452

⁷¹ PANSI 2015

			0,
	serious visua	l impairment	
		ion aged 18-64 predicted to have a severe hearing impairment	28,341
		ion aged 18-64 predicted to have a rring impairment	247
	People aged personality di	18-64 predicted to have a borderline isorder	3,140
	People aged personality di	18-64 predicted to have an antisocial isorder	2,419
_	People aged disorder	18-64 predicted to have psychotic	2,789
Page 324	Total people onset demen	aged 30-64 predicted to have early tia	299
	Open ASC c	ases as at 5 Jan 2015 ⁷²	
	AD: Access a	and Mobility Only 89	
	AD: Dual Ser	nsory Loss 76	
	AD: Frailty ar	nd/or Temporary Illness 6,329	I
	AD: Hearing	Impairment 408	
	AD: Learning	Disability 4,356	

			AD: Mental Health - Dementia	1,764
			AD: Mental Health - Non Dementia	2,143
			AD: Other Vulnerable People	572
			AD: Physical Personal Care	5,595
			AD: Substance Misuse	52
			AD: Support for Social Isolation/Other	10
			AD: Visual Impairment	207
			Asylum Seekers	1
			Physical & Sensory Disability & Frailty	2,045
				23,648
Gender reassignment**	As above	As above	The report "Gender Variance In the UK: Prevale Growth and Geographic Distribution (June 2009 information on the geographical distribution of t community. This distribution is based on an es- implied prevalence of people who have present dysphoria (a condition where a person feels that within a body of the wrong sex) in individual pol Surrey, the estimation is 37 per 100,000 person this figure is applied to the current estimate of S population, then the estimated number is 338 (the population figures). On the matter of issues faced by trans people C Research and Education Society (GIRES) state literature that: ⁷³	9)" includes he transsexual timation of the red with gender at they are trapped lice authorities. For ns 16 and over. If Surrey's 16+ based on current
			 Many find that their families reject them. 	

⁷³ <u>http://www.gires.org.uk/assets/supporting-families.pdf</u> (2007)

			 Sometimes, despite being protected by employment law, they are made to feel very uncomfortable at work, as well as elsewhere. It takes great courage for trans people to reveal their true gender identities.
	As above	As above	In Surrey, based on national data, we can expect between 900 and 2,000 mothers to experience postnatal mental health problems (PNMH) problems. In south east Surrey in 2007-8, health visitors identified 270 (15%) mothers with postnatal mental health problems and offered them support. Of these mothers, 150 accepted the offer.
P ge ອ <mark>ge</mark> Pregnancy and ພາ aternity**			Surrey has a large proportion of women that give birth later in life. A few studies on the outcomes in pregnancy of healthy, older mothers suggest some health problems that increase with age. For instance, diabetes mellitus may increase the chances of complications in pregnancy. In addition, older women have a greater risk of endometriosis, pelvic infections, leiomyomas (fibroids), all of which may lead to decreased fertility. Therefore more women may be reliant on In Vitro Fertilisation (IVF).
			Teenage parents come from all social classes, religious backgrounds and ethnic groups. However, rates of teenage pregnancy are highest among deprived communities, so the negative consequences of teenage pregnancy are disproportionately concentrated among those who are already disadvantaged.
			ONS figures for teen pregnancy in 2012 in Surrey was 18/1,000 women aged 15-17, which is below the SE average of 23.2 and 27.7 for England. Spelthorne is the highest borough in Surrey at 34.2, and Mole Valley the lowest at 8.8 ⁷⁴

σ

		As above	As above	In the 2011 census, the proportion of the Surrey population who do not describe themselves as white was 8.6%. This proportion is currently concentrated amongst those below the age of 65. 97.3% of the population in Surrey 65 years or over are classified as white - though this will inevitably change as the population ages. ⁷⁵ There are significant pockets of black and minority ethnic groups, for example in Elmbridge and Woking. Access to services for
				black and minority ethnic older people and their carers may be challenging. Barriers might include language, knowledge of what services are available, attitudes and practices of service providers and cultural factors in perceiving and understanding mental illness.
Page 327	Race**			Gypsies Roma and Travellers (GRT) are some of the most disadvantaged and excluded communities in our society. Historically, GRT needs have often not been fully considered when developing the services intended to support them. This has the effect of making universal services 'hard to reach' for the GRT community, compounding poor outcomes and perpetuating intergenerational patterns of exclusion and deprivation.
27				A number of barriers exist for the GRT community in accessing universal health provision. These include a lack of cultural sensitivity by service providers, for example use of inappropriate written communication. For some sectors of the GRT population difficulties in maintaining contact with health services are compounded due to their transient lifestyles. If someone is labelled as No Fixed Abode, they are often denied services.
				A number of BME outreach groups exist in Surrey to bring support services to minority groups, such as Friends of the Elderly BME outreach, Friends with Dementia BME outreach and BME Carers' Support.

75 POPPI/PANSI 2011

				0,	
			Open ASC cases as at 5 Jan 2015 ⁷⁶		
			Asian / Asian British	482	
			Black / Black British	183	
			Chinese	45	
			Mixed	164	
			Other	242	
			Unknown / Not Recorded / Information Refused	642	
			White British	20,919	
			White Other	971	
Page			Total	23,648	
ge 328	As above	As above	decreased from 74.6% in 2001 to 62.8% in of people reporting "No religion" increased There was an increase in all other main rel	Over the last decade the proportion of Christians in Surrey has decreased from 74.6% in 2001 to 62.8% in 2011. The proportion of people reporting "No religion" increased from 15.2% to 24.8%. There was an increase in all other main religions. The number of Muslims increased the most from 1.3% in 2001 to 2.2% in 2011.	
Religion and belief**			Surrey County Council has compiled an or over 250 places of worship in the county a www.surreyplacesofworship.org.uk.	-	
			In Surrey there are 112 maintained primary Religious Character and 188 of No Religio		

			there are 11 maintained secondary schools Character and 42 of No Religious Character	•
			Open ASC cases as at 5 Jan 2015 ⁷⁷	
			Christian (all types) 10	6,457
			Other	1,503
			Declined	1,626
			Non-religious	4,061
			2	3,648
P	As above	As above	49% of Surrey residents are male, while 51	1% are female.
Page 329			This is aligned with the UK as a whole.	
329				
			80% of Surrey males are economically act	ve compared to
Sex**			68% of women.	
			Open ASC cases as at 5 Jan 2015 ⁷⁸	
			Female	14,079
			Male	9,569

			23,648
Sexual orientation** Page 330	As above	As above	 The lesbian, gay and bisexual organisation Polari, published a report showing that many of the issues and concerns of older lesbian, gay and bisexual people are broadly similar to older heterosexual people⁷⁹: There is a desire to stay in one's own home as long as possible, with support provided in a 'home help' format. There is a recognition that help and support will be needed and should be available, as an individual ages. There is recognition that suitable accommodation and support is important to an individual's health and wellbeing. However, more lesbian, gay and bisexual-specific concerns were identified: Concerns about to having to 'come out' again or 'returning to the closet' in a care/ residential setting. Concerns about accessing the lesbian, gay and bisexual community and maintaining lifestyles and friendships. Fears about being isolated in a 'heterosexual environment'.
Marriage and civil partnerships**	As above	As above	According to census data from 2011 there are 482,257 people in Surrey who are married or in a civil partnership 1,602 of whom are in same-sex civil partnerships ⁸⁰ .
Carers ⁸¹ **	As above	As above	In Surrey, 10% of Surrey residents were providing unpaid care. Of these, 2 % provided more than 50 hours unpaid care per week ⁸²

 ⁷⁹ 'As We Grow Older' – A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
 ⁸⁰ Surrey-i Census 2011 dataset

82 Surreyi (Jan 2014) Census 2011 σ

⁸¹ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

		There are 188,433 carers in Surrey who look after family, partners or friends in need of help because they are ill, frail or disabled - the care they provide is unpaid.
Page 331		There are believed to be about 14,000 young carers living in Surrey.
		In Surrey, in the first two quarters of 2013/14, there were about 18,700 adult carers getting some form of information advice or support from social care through services commissioned from the voluntary sector.
		This compares to over 29,000 people caring for more than 20 hours a week of whom over 18,000 are caring for more than 50 hours a week ⁸³
		Those caring for 50 hours a week or more are twice as likely to be in poor health as those not caring (21% against 11%). This can be due to a range of factors including stress related illness and physical injury ⁸⁴
		A total of 1 in 10 people are carers, and analysis of census data

 ⁸³ JSNA Chapter: Carers
 ⁸⁴ Carers UK's analysis of the 2001 Census findings, 'In Poor Health',

	shows that 1 in 5 carers providing over 50 hours of care a week say they are in poor health, compared with 1 in 9 non-carers ⁸⁵
	Headlines from the Carers Health Survey 2011 ⁸⁶
	Nearly 2000 responses were received in total.
	 70% of respondents were woman and 30% men.
	60% said they were caring over 50 hours a week
	Almost 100% identified a health condition they suffered from.
	 35% said they thought their condition had worsened due to their caring role
Page 332	 Over half were caring for someone with a physical disability. 40% were caring for people with mental health issues including dementia.
332	 75% lived with the person they were caring for
	 45% had not registered with their GP as a carer although over 65% had told their GP they were caring
	 50% did not complete the section asking them what help their GP had provided
	 Over 30% had not had a carer's assessment and a further 20% were not sure.
	Open ASC carers as at 5 Jan 2015 ⁸⁷ 7,568

 ⁸⁵ The "Healthy Lives Healthy People 2010" report
 ⁸⁶ Carers Health Survey 2011

7b. Impact of the proposals on staff with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected	Potential positive	Potential negative	Evidence ⁸⁸
characteristic	impacts	impacts	
Page 334 Age**	 New opportunities, roles and responsibilities for some staff (Strategic review of Service Delivery) (Public Sector Transformation / Health Collaboration) 	 There may be some level of uncertainty for staff during any change process (Strategic review of Service Delivery) It may be challenging for staff to have difficult conversations with health colleagues to agree correct funding decisions (Correct application of National CHC framework) It may be challenging for staff to have difficult conversations with people and their families who may have a certain level of expectation around the Continuing Healthcare decision (Correct application of National CHC framework) The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change (Public 	 5.08% of the Surrey County Council workforce is aged 15 to 24-years, compared to 4.02% in Adult Social Care and 11.4% in the wider Surrey population. Adult Social Care has a higher profile of mature workers than the Surrey wide population, with 31.21% 45-54-years (compared to 14.68%) and 20.70% 55-64-years (compared to 11.92%). 52.41% of employees in Adult Social Care are part time compared with 54.05% in SCC. 46.34% of the Adult Social Care workforce are women working part-time

⁸⁸ SCC:HR - Workforce Planning Data Sheet Dec 2014 and 2011 Census

		Sector Transformation / Healt Collaboration)	th	
		5. There may be increasing demands placed upon staff working in the integrated loca health and social care service as the scope of their roles ma change (Public Sector Transformation / Health Collaboration)	es	
Disability**	As above	As above	•	The disability workforce profile in Adult Social Care is 3.04% and broadly the same as Surrey County Council, although at a senior level it is lower.
Gender reassignment**	As above	As above	-	
Pregnancy and D maternity** ດ ບ ເມ	As above	As above	-	
ယ္သ Race**	As above	As above	•	The Black, Minority, Ethnic (BME) profile of the Adult Social Care workforce (12.48%) is higher than the Surrey County Council workforce (7.82%) and the Surrey population (approx 8%). However, there is a significant drop from team leader (13.12%) to middle (9%) and senior (3.77%) managers compared with Surrey County Council.
Religion and belief**	As above	As above	•	Approximately 50% of staff in Adult Social Care did not state their religion and belief – in line with Surrey County Council. In Adult Social Care nearly 29% of staff said they were Christian, approximately 20% have no religion or belief, approximately 50% of staff did not state their religion and belief – all in line with Surrey County Council.
Sex**	As above	As above	•	There is a higher proportion of female workers in Adult

				Social Care (83%) than in Surrey County Council (73%) though both are higher than females in the Surrey population (51%).
			•	17% of the Adult Social Care workforce is male compared with 27% in the Council.
			•	46.34% of the Adult Social Care workforce are women working part-time.
			•	78.5% of middle managers in Adult Social Care are women and 69.8% at senior level again both higher than in SCC.
Sexual orientation**	As above	As above	•	60% of staff in ASC of staff undeclared compared to 57% in SCC
Marriage and civil partnerships**	As above	As above	-	
ບ ລ Carers** ອຸ	As above	As above	-	
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8. Amendments to the proposals

Change	Reason for change
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	-

9. Action plan

Р	otential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Po	tential positive impacts or	n residents, service users and care	ers	
1.	New models of delivering service will mean an improved quality of service which is more targeted at need	Co-design new models of delivery service with people who use services and their carers	2015/16	AD Service Delivery
2.	The growth of local community-based health and social care services will enable people to receive more care and support in their community and to remain independent in their own homes for longer	Ensure local community-based health and social care services are co-designed and implemented to meet the needs of local people	2015/16	Area Directors
3.	People will receive more joined up health and social care services	Ensure local community-based health and social care services are co-designed and implemented to meet the needs of local people	2015/16	Area Directors
4.	The growth of preventative services will enable people to stay fit and well for longer	Ensure local community-based health and social care services are co-designed and implemented to meet the needs of local people	2015/16	Area Directors
5.	Correct application of the CHC national framework will mean people with health needs will not contribute inappropriately towards funding their care and refunds can be	Continue to provide specialist Continuing Healthcare training to support members of staff to have difficult conversations	2015/16	Area Director Mid Surrey Principal Social Worker/Senior Practice

	made			Development Manager
6.	Renegotiation of the Surrey Choices contract will mean a focus upon delivering services which meet needs and offer value for money	Ensure the contract is outcome focussed	2015/16	Strategic Director
Ро	tential negative impacts o	on residents, service users and car	ers	
1.	Individuals and their families may experience uncertainty and anxiety with change	Ensure individuals, their families and user and carer led groups are engaged and consulted during the process of change	2015/16	Area Directors Assistant Director Service Delivery
2.	The Continuing Healthcare assessment process may cause the individual and their family some anxiety	Work with health partners to ensure Continuing Healthcare assessments are undertaken in an efficient manner in adherence with the National CHC framework	2015/16	Area Director Mid Surrey
3.	There may be some delay in discharge from hospital whilst people undergo the Continuing Healthcare assessment process	Work with health partners to ensure Continuing Healthcare assessments are undertaken in an efficient manner in adherence with the National CHC framework	2015/16	Area Director Mid Surrey
Ро	otential positive impacts o	n staff		·
1.	New opportunities, roles and responsibilities for some staff	Engaged staff in any workforce change	2015/16	Area Directors AD Service Delivery
Po	otential negative impacts of	on staff		
1.	There may be some level of uncertainty for staff during any change process	Work to ensure any changes is undertaken with pace and communicated regularly to staff	2015/16	Strategic Director
2.	It may be challenging for staff to have difficult conversations with health colleagues to agree correct funding decisions	Continue to provide specialist Continuing Healthcare training to support members of staff to have difficult conversations	2015/16	Area Director Mid Surrey Principal Social Worker/Senior

				Practice Development Manager
3.	It may be challenging for staff to have difficult conversations with people and their families who may have a certain level of expectation around the Continuing Healthcare decision	Specialist Continuing Healthcare training to support members of staff to have difficult conversations	2015/16	Area Director Mid Surrey Principal Social Worker/Senior Practice Development Manager
4.	The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change	An HR training representative has been included in work with front line teams A Senior HR Manager (Employment Strategy) has been appointed to support health and social care integration	2015/16	Area Directors
5.	There may be increasing demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change	An HR training representative has been included in work with front line teams A senior HR Manager (Employment Strategy) has been appointed to support health and social care integration	2015/16	Area Directors

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
There are no potential negative impacts that cannot be mitigated	-

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	 The Adult Social Care Implementation Programme Board reviewed the 2015/16 proposed saving and assessed their impact on the protected characteristics of residents, people who use services and their carers and our staff. A range of data was used to support the equalities analysis, including Surreyi, Workforce Fairness and Respect Data Pack, Employee Survey, independent research and literature, Surrey Carers' Health Survey etc.
	Carers Treatth Survey etc.
Key impacts (positive and/or negative) on	Potential positive impacts on residents, service users and carers
people with protected characteristics	 New models of delivering service will mean an improved quality of service which is more targeted at need
	 The growth of local community-based health and social care services will enable people to receive more care and support in their community and to remain independent in their own homes for longer
	 People will receive more joined up health and social care services The growth of preventative services will enable people to stay fit and well for longer Correct application of the CHC national framework will mean people with health needs will not contribute inappropriately towards funding their care and refunds can be made Renegotiation of the Surrey Choices contract will mean a focus upon delivering services which meet needs and offer value for money
	Potential negative impacts on residents, service users and carers
	 Individuals and their families may experience uncertainty and anxiety with change
	 The Continuing Healthcare assessment process may cause the individual and their family some anxiety
	 There may be some delay in discharge from hospital whilst people undergo the Continuing Healthcare assessment process
	Potential positive impacts on staff
	1. New opportunities, roles and responsibilities for some staff
	Potential negative impacts on staff
	 There may be some level of uncertainty for staff during any change process
	 It may be challenging for staff to have difficult conversations with health colleagues to agree correct funding decisions
	3. It may be challenging for staff to have difficult conversations with people and their families who may have a certain level of

	expectation around the Continuing Healthcare decision
	4. The shift towards more integrated local health and social care services may drive significant changes in operational processes, systems and the organisation structure. Some staff may struggle to adapt to the pace and scale of change
	5. There may be increasing demands placed upon staff working in the integrated local health and social care services as the scope of their roles may change
Changes you have made to the proposal as a result of the EIA	No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment
Key mitigating actions planned to address any	Potential positive impacts on residents, service users and carers
outstanding negative impacts	 Co-design new models of delivery service with people who use services and their carers Ensure local community-based health and social care services are co-designed and implemented to meet the needs of local people Continue to provide specialist Continuing Healthcare training to support members of staff to have difficult conversations Ensure the contract is outcome focussed
	Potential negative impacts on residents, service users and carers
	 Ensure individuals, their families and user and carer led groups are engaged and consulted during the process of change Work with health partners to ensure Continuing Healthcare assessments are undertaken in an efficient manner in adherence with the National CHC framework
	Potential positive impacts on staff
	 Engaged staff in any workforce change
	Potential negative impacts on staff
	 Work to ensure any changes is undertaken with pace and communicated regularly to staff Continue to provide specialist Continuing Healthcare training to support members of staff to have difficult conversations Specialist Continuing Healthcare training to support members of staff to have difficult conversations An HR training representative has been included in work with front line teams A Senior HR Manager (Employment Strategy) has been appointed to support health and social care integration
Potential negative impacts that cannot be mitigated	There are no potential negative impacts that cannot be mitigated

1. Topic of assessment

	Medium Term Financial Plan (MTFP) 2015-20 efficiency savings Establishment Management:
EIA title:	 Staff Turnover General Service Delivery Efficiencies Adult Social Care Realignment Reablement Service Improvements

MTFP efficiency saving (£000s)	15/16	16/17	17/18	18/19	19/20
Staff Turnover	4,000	0	0	0	0
General Service Delivery Efficiencies	400	0	0	0	0
Adult Social Care Realignment	200	0	0	0	0
Reablement Service Improvements	200	200	0	0	0
Total	4,800	200	0	0	0

EIA author:

2. Approval

	Name	Date approved
Approved by	Mel Few, Cabinet Member Adult Social Care, Surrey County Councillor	6 February 2015
Approved by	Dave Sargeant, Strategic Director, Adult Social Care	6 February 2015
Approved by	Will House, Strategic Finance Manager - Adult Social Care	6 February 2015
Approved by	Adult Social Care, Directorate Equality Group (DEG)	

3. Quality control

Version number	9	EIA completed	5 March 2015
Date saved	6 February 2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role
	(if applicable)		
Kathryn Pyper	Programme Manager	Surrey County Council	Business Planning
Lyndon Edwards	Communications and Engagement	Surrey County Council	Equality and Diversity
Andre Lotz	Information Analyst	Surrey County Council	Business Intelligence
Paul Goodwin	Senior Principal Accountant	Surrey County Council	Finance
Allan Wells	Lead Manager Legal Services	Surrey County Council	Legal advice

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	Managing the Adult Social Care staffing establishment to ensure the organisation structure is fit for the future and to ensure the efficient and effective deployment of staff at all levels.
What proposals are you assessing?	Staff Turnover - A combination of 'churn' (staff turnover) and difficulty in recruiting for certain grades of staff will result in expenditure at a lower level than budgeted. This has been the case in previous years, so the proposal merely formalises this position within the budget as an expectation. There may be aspects other than staffing costs which will contribute towards this area of saving
	General Service Delivery Efficiencies - Unplanned savings arising from expected Service Delivery staff vacancy levels
	Adult Social Care Realignment - Residual additional savings arising from the 'realignment' of Adult Social Care staffing establishment
	Reablement Service Improvements* - Further work to ensure the efficient and effective deployment of reablement staff
	* Planning is currently at an early stage - once clear plans are in place a

	more comprehensive Equality Impact Assessment will be completed
Who is affected by the proposals outlined above?	 The proposals will affect: People who use services and their carers Surrey County Council staff

The policy line table below shows how this group of savings have been budgeted across Adult Social Care. This merely represents the initial budgeted plan and whilst it gives some indication of the areas likely to be most affected, actual savings may be achieved differently in practice.

Establishment Management Savings	2015/16	2016/17	2017/18	2018/19	2019/20
	£'000	£'000	£'000	£'000	£'000
Older People					
Residential In-House Provision	-226	0	0	0	0
Reablement In-House Provision	-200	-200	0	0	0
Total Older People	-426	-200	0	0	0
People with Learning Disabilities					
Residential In-House Provision	-174	0	0	0	0
Total People with Learning Disabilities	-174	0	0	0	0
Other Expenditure					
Assessment & Care Management	-4,000	0	0	0	0
Management & Support	-200	0	0	0	0
Total Other Expenditure	-4,200	0	0	0	0
Gross Expenditure	-4,800	-200	0	0	0
Total Income	0	0	0	0	0
Net Expenditure	-4,800	-200	0	0	0

6. Sources of information

Engagement carried out

Adult Social Care Directorate Strategy makes a commitment to "...work with partners to co-design and deliver services which are local, universal and preventative ...". Co-design is at the heart of all we do in Adult Social Care and is part of the approach we have taken to shaping the Medium Term Financial Plan (MTFP) savings proposals.

The Adult Social Care Implementation Programme Board is a co-design Board, which oversees our change programme. The Board is attended by our strategic partners and chaired by the Cabinet Member for Adult Social Care and the Chair of the Surrey Coalition of Disabled People. As part of the budget setting process we asked the Board to help us undertake an equality assessment on our Medium Term Financial Plan (MTFP). The Board reviewed proposed savings on 21 January 2015 and assessed its impact on the protected characteristics of residents, people who use services and their carers and our staff.

Clinical Commissioning Groups were engaged in the realignment process as Adult Social Care has sought to respond to the new focus on locality based commissioning at Clinical Commissioning Group level as well as continuing with our co-location and operational delivery at borough and district level.

A 'best practice 30 days' staff consultation took place between 6 October – 6 November 2014. Two briefing sessions about the proposed re-alignment of senior management in Adult Social Care and a one day workshop for commissioning staff took place. Trade Unions (Unison and GMB) were briefed about the changes and realignment process.

Extensive engagement was undertaken with stakeholders to co-design the Adult Social joint workforce strategy.

Data used

- Projecting Older People Population Information (POPPI) 2014
- Projecting Adult Needs and Service Information (PANSI) 2015
- Referrals, Assessments and Packages of Care (RAP) 2013-14
- Adult Social Care Combined Activity Return (ASC-CAR) 2013-14
- Adults Integrated System (AIS) January 2015
- Gender Identity Research and Education Society (GIRES) literature
- Office for National Statistics (ONS) 2012
- 'As We Grow Older' A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)
- Surrey-i Census 2011 dataset
- Data from Surreyi (www.surreyi.gov.uk
- Census 2011
- Surrey Joint Strategic Needs Assessment (JSNA) Chapter: Carers
- Carers UK's analysis of the 2001 Census findings, 'In Poor Health'
- The "Healthy Lives Healthy People 2010" report
- Carers Health Survey 2011
- Surrey County Council R Workforce Planning Data Sheet Dec 2014
- ASC re-alignment consultant people

7a. Impact of the proposals on residents and service users with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic ⁸⁹	Potential positive impacts	Potential negative impacts	Evidence
Page 347	 Local social care staff and services will be more closely aligned with health to deliver more joined up and effective services for people (Realignment & Reablement) The more efficient and effective deployment of reablement services (Realignment & Reablement) 	 Some uncertainty for user and carer led groups as staff take on new roles and responsibilities and how this potentially impacts upon established relationships (Realignment) There may be a perception that staff will have less time to engage with people who use services (Reablement) Vacancies in front-line services may result in a slight delay in the assessment of some people and their carers and thus a delay in the provision of services. There is also a risk that the longer someone waits then 	In 2014, there were 214,300 people over 65 living in Surrey – approximately 18.45% of the county's population. Of these 14,842 (as at 5 Jan 2015) were in receipt of support from Adult Social Care. By 2020 the number of older people living in Surrey will rise to 238,600 - a project rise of 11%. The population of over 85 will increase by 62% by 2030. 18% of Surrey households consisted of only people over 65 years old. 7% were single person households over the age of 65. In 2014 51,308 people aged over 75 live alone ⁹⁰ . Open ASC cases as at 5 Jan 2015⁹¹ 18 to 54 6,706 55 to 64 2,100 65 to 74 2,721 75 to 84 4,918 85 to 99 7,000

 ⁸⁹ More information on the definitions of these groups can be found <u>here</u>.
 ⁹⁰ POPPI 2014, RAPP2S 2013-14 and ASCCAR 2013-14
 ⁹¹ AIS 01-2015

Page 348		 the more complex their needs may become. This may have a disproportionate impact upon older people and disabled people as they represent one of the largest client groups. However, it is important to understand that there is a balance between normal churn and effective recruitment, which means this efficiency saving should not have an adverse impact (Staff Turnover & SD Efficiencies) Vacancies filled by bank or agency staff may affect the quality of services provided as these staff may be less familiar with their roles, responsibilities and the people they support (Staff Turnover & SD Efficiencies) 	100+ 202 23,648
Disability**	As above	As above	In Surrey the predictions for the 18-64 years population in 2015 are as follows:

	18-64 ⁹²	2015
	Total population aged 18-64 predicted to have a learning disability	16,894
	Total population aged 18-64 predicted to have a moderate physical disability	55,442
	Total population aged 18-64 predicted to have a serious physical disability	16,550
	Total population aged 18-64 predicted to have a serious visual impairment	452
Page	Total population aged 18-64 predicted to have a moderate or severe hearing impairment	28,341
349	Total population aged 18-64 predicted to have a profound hearing impairment	247
	People aged 18-64 predicted to have a borderline personality disorder	3,140
	People aged 18-64 predicted to have an antisocial personality disorder	2,419
	People aged 18-64 predicted to have psychotic disorder	2,789

		Total people aged 30-64 predicted to have early onset dementia	29
		Open ASC cases as at 5 Jan 2015 ⁹³	
		AD: Access and Mobility Only	89
		AD: Dual Sensory Loss	76
		AD: Frailty and/or Temporary Illness 6,	329
		AD: Hearing Impairment	408
		AD: Learning Disability 4,	356
	AD: Mental Health - Dementia 1,	764	
		AD: Mental Health - Non Dementia 2,	143
а Л О		AD: Other Vulnerable People	572
		AD: Physical Personal Care 5,	595
		AD: Substance Misuse	52
		AD: Support for Social Isolation/Other	10
		AD: Visual Impairment	207
		Asylum Seekers	1
		Physical & Sensory Disability & Frailty 2,	045
		23,	648

⁹³ AIS 01-2015

Gender reassignment** Page 351	As above	As above	 The report "Gender Variance In the UK: Prevalence, Incidence, Growth and Geographic Distribution (June 2009)" includes information on the geographical distribution of the transsexual community. This distribution is based on an estimation of the implied prevalence of people who have presented with gender dysphoria (a condition where a person feels that they are trapped within a body of the wrong sex) in individual police authorities. For Surrey, the estimation is 37 per 100,000 persons 16 and over. If this figure is applied to the current estimate of Surrey's 16+ population, then the estimated number is 338 (based on current population figures). On the matter of issues faced by trans people Gender Identity Research and Education Society (GIRES) state in their 2007 literature that:⁹⁴ Many find that their families reject them. Sometimes, despite being protected by employment law, they are made to feel very uncomfortable at work, as well as elsewhere. It takes great courage for trans people to reveal their true gender identities.
Pregnancy and maternity**	As above	As above	In Surrey, based on national data, we can expect between 900 and 2,000 mothers to experience postnatal mental health problems (PNMH) problems. In south east Surrey in 2007-8, health visitors identified 270 (15%) mothers with postnatal mental health problems and offered them support. Of these mothers, 150 accepted the offer. Surrey has a large proportion of women that give birth later in life. A few studies on the outcomes in pregnancy of healthy, older mothers suggest some health problems that increase with age. For instance, diabetes mellitus may increase the chances of

⁹⁴ <u>http://www.gires.org.uk/assets/supporting-families.pdf</u> (2007)

P			 complications in pregnancy. In addition, older women have a greater risk of endometriosis, pelvic infections, leiomyomas (fibroids), all of which may lead to decreased fertility. Therefore more women may be reliant on In Vitro Fertilisation (IVF). Teenage parents come from all social classes, religious backgrounds and ethnic groups. However, rates of teenage pregnancy are highest among deprived communities, so the negative consequences of teenage pregnancy are disproportionately concentrated among those who are already disadvantaged. ONS figures for teen pregnancy in 2012 in Surrey was 18/1,000 women aged 15-17, which is below the SE average of 23.2 and 27.7 for England. Spelthorne is the highest borough in Surrey at 34.2, and Mole Valley the lowest at 8.8⁹⁵
₽ ge 35 N Race**	As above	As above	In the 2011 census, the proportion of the Surrey population who do not describe themselves as white was 8.6%. This proportion is currently concentrated amongst those below the age of 65. 97.3% of the population in Surrey 65 years or over are classified as white - though this will inevitably change as the population ages. ⁹⁶ There are significant pockets of black and minority ethnic groups, for example in Elmbridge and Woking. Access to services for black and minority ethnic older people and their carers may be challenging. Barriers might include language, knowledge of what services are available, attitudes and practices of service providers and cultural factors in perceiving and understanding mental illness. Gypsies Roma and Travellers (GRT) are some of the most disadvantaged and excluded communities in our society.

⁹⁵ ONS data 2012
 ⁹⁶ POPPI/PANSI 2011

Page 353		 Historically, GRT needs have often not been full developing the services intended to support there effect of making universal services 'hard to reac community, compounding poor outcomes and pointergenerational patterns of exclusion and depred A number of barriers exist for the GRT communituriversal health provision. These include a lack sensitivity by service providers, for example use written communication. For some sectors of the difficulties in maintaining contact with health services to minority groups, such as Friends of to outreach, Friends with Dementia BME outreach Support. Open ASC cases as at 5 Jan 2015⁹⁷ 	m. This has the h' for the GRT erpetuating ivation. ity in accessing of cultural of inappropriate GRT population vices are someone is ed services. ey to bring support he Elderly BME
		Asian / Asian British	482
		Black / Black British	183
		Chinese	45
		Mixed	164
		Other	242
		Unknown / Not Recorded / Information Refused	642

⁹⁷ AIS 01-2015

			White British	20,919
			White Other	971
			Total	23,648
Page Religion and 35 belief**	As above	As above	Over the last decade the proportion of Christians in Su decreased from 74.6% in 2001 to 62.8% in 2011. The of people reporting "No religion" increased from 15.2% There was an increase in all other main religions. The Muslims increased the most from 1.3% in 2001 to 2.2%	proportion to 24.8%. number of
			Surrey County Council has compiled an online database over 250 places of worship in the county at www.surreyplacesofworship.org.uk.	se showing
			In Surrey there are 112 maintained primary schools wi Religious Character and 188 of No Religious Character there are 11 maintained secondary schools with a Reli Character and 42 of No Religious Character.	er, while
			Open ASC cases as at 5 Jan 2015 ⁹⁸	
			Christian (all types) 16,457	
			Other 1,503	
			Declined 1,626	

			Non-religious	4,061
				23,648
Sex** Page 355	As above	As above	49% of Surrey residents are male, while This is aligned with the UK as a whole. 80% of Surrey males are economically 68% of women. Open ASC cases as at 5 Jan 2015 ⁹⁹ Female Male	
Sexual orientation**	As above	As above	 The lesbian, gay and bisexual organisative report showing that many of the issues lesbian, gay and bisexual people are built heterosexual people¹⁰⁰: There is a desire to stay in one's or possible, with support provided in at a recognition that help and and should be available, as an inditional there is recognition that suitable at the suitable	and concerns of older roadly similar to older wn home as long as a 'home help' format. d support will be needed vidual ages.

⁹⁹ AIS 01-2015 ¹⁰⁰ 'As We Grow Older' – A Study of the Housing and Support Needs of Older Lesbians and Gay Men (source Polari – 2005)

			 is important to an individual's health and wellbeing. However, more lesbian, gay and bisexual-specific concerns were identified: Concerns about to having to 'come out' again or 'returning to the closet' in a care/ residential setting. Concerns about accessing the lesbian, gay and bisexual
			 Fears about being isolated in a 'heterosexual environment'.
Marriage and civil partnerships**	As above	As above	According to census data from 2011 there are 482,257 people in Surrey who are married or in a civil partnership 1,602 of whom are in same-sex civil partnerships ¹⁰¹ .
Page 3			In Surrey, 10% of Surrey residents were providing unpaid care. Of these, 2 % provided more than 50 hours unpaid care per week ¹⁰³
ယ တ Carers ¹⁰² **	As above	As above	There are 188,433 carers in Surrey who look after family, partners or friends in need of help because they are ill, frail or disabled - the care they provide is unpaid.
			There are believed to be about 14,000 young carers living in Surrey.

¹⁰¹ Surrey-i Census 2011 dataset ¹⁰² Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that ¹⁰² Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

¹⁰³ Surreyi (Jan 2014) Census 2011

		In Surrey, in the first two quarters of 2013/14, there were about 18,700 adult carers getting some form of information advice or support from social care through services commissioned from the voluntary sector.
		This compares to over 29,000 people caring for more than 20 hours a week of whom over 18,000 are caring for more than 50 hours a week ¹⁰⁴
Page 357		Those caring for 50 hours a week or more are twice as likely to be in poor health as those not caring (21% against 11%). This can be due to a range of factors including stress related illness and physical injury ¹⁰⁵
57		A total of 1 in 10 people are carers, and analysis of census data shows that 1 in 5 carers providing over 50 hours of care a week say they are in poor health, compared with 1 in 9 non-carers ¹⁰⁶
		 Headlines from the Carers Health Survey 2011¹⁰⁷ Nearly 2000 responses were received in total.

 ¹⁰⁴ JSNA Chapter: Carers
 ¹⁰⁵ Carers UK's analysis of the 2001 Census findings, 'In Poor Health',
 ¹⁰⁶ The "Healthy Lives Healthy People 2010" report
 ¹⁰⁷ Carers Health Survey 2011

Page 358		 70% of respondents were woman and 30% men. 60% said they were caring over 50 hours a week Almost 100% identified a health condition they suffered from. 35% said they thought their condition had worsened due to their caring role Over half were caring for someone with a physical disability. 40% were caring for people with mental health issues including dementia. 75% lived with the person they were caring for 45% had not registered with their GP as a carer although over 65% had told their GP they were caring 50% did not complete the section asking them what help their GP had provided Over 30% had not had a carer's assessment and a further 20% were not sure.
		Open ASC carers as at 5 Jan 2015 ¹⁰⁸ 7,568

7b. Impact of the proposals on staff with protected characteristics

** Please note: Potential positive and negative impacts which relate to all protected characteristics are listed under age; those which then relate to each specific protected characteristic are then listed against that characteristic

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence ¹⁰⁹
Page 359 Age**	 New opportunities, roles and responsibilities for some staff (Realignment & Reablement) Staff will experience more joined up working with health colleagues to deliver more efficient and effective local services for people (Realignment & Reablement) Vacancies may have a potential positive impact for bank and agency staff with a protected characteristic as they have more opportunity to secure paid employment and work experience (Staff Turnover & SD Efficiencies) Operating with a lean workforce, means that staff across the Directorate will have to trust one another to deliver on their respective priorities and this will mean a 	 There may be some level of uncertainty for staff during any change process (Realignment & Reablement) A period of readjustment as staff take on new roles and responsibilities (Realignment & Reablement) Some staff may struggle to adapt to the pace and scale of change in operational processes, systems and the organisation structure (Realignment & Reablement) There may be increasing demands placed upon some staff as the scope of their roles may change (Realignment & Reablement) Vacancies may result in existing staff taking on additional work, which creates stress and has a negative 	 Care and 11.4% in the wider Surrey population. Adult Social Care has a higher profile of mature workers than the Surrey wide population, with 31.21% 45-54-years (compared to 14.68%) and 20.70% 55-64-years (compared to 11.92%). 52.41% of employees in Adult Social Care are part time compared with 54.05% in SCC. 46.34% of the Adult Social Care workforce are women

¹⁰⁹ SCC:HR - Workforce Planning Data Sheet Dec 2014 and 2011 Census

	change in culture (Staff Turnover & SD Efficiencies)	impact upon their wellbeing (Staff Turnover & SD Efficiencies)		
Disability**	As above	As above	•	The disability workforce profile in Adult Social Care is 3.04% and broadly the same as Surrey County Council, although at a senior level it is lower.
Gender reassignment**	As above	As above	-	
Pregnancy and maternity**	As above	As above	-	
P age 360 Race**	As above	As above	•	The Black, Minority, Ethnic (BME) profile of the Adult Social Care workforce (12.48%) is higher than the Surrey County Council workforce (7.82%) and the Surrey population (approx 8%). However, there is a significant drop from team leader (13.12%) to middle (9%) and senior (3.77%) managers compared with Surrey County Council.
Religion and belief**	As above	As above	•	Approximately 50% of staff in Adult Social Care did not state their religion and belief – in line with Surrey County Council. In Adult Social Care nearly 29% of staff said they were Christian, approximately 20% have no religion or belief, approximately 50% of staff did not state their religion and belief – all in line with Surrey County Council.
Sex**	As above	As above	•	There is a higher proportion of female workers in Adult Social Care (83%) than in Surrey County Council (73%) though both are higher than females in the Surrey

			 population (51%). 17% of the Adult Social Care workforce is male compared with 27% in the Council. 46.34% of the Adult Social Care workforce are women working part-time. 78.5% of middle managers in Adult Social Care are women and 69.8% at senior level again both higher than in SCC.
Sexual orientation**	As above	As above	 60% of staff in ASC of staff undeclared compared to 57% in SCC
Marriage and civil partnerships**	As above	As above	-
Page Carers** 361	As above	 It may be challenging for staff with caring responsibilities to adjust to changes in roles and responsibilities, new rotas etc (All) 	-

8. Amendments to the proposals

Change	Reason for change
No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	-

9. Action plan

F	Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Po	otential positive impacts on	residents, service users and carers	6	
1.	Local social care staff and services will be more closely aligned with health to deliver more joined up and effective services for people	Implement any residual 'realignment' of the Adult Social Care establishment	2015/16	Area Directors
2.	The more efficient and effective deployment of reablement services	Plan and implement opportunities for the more efficient and effective deployment of reablement staff	2015/16	Assistant Director Service Delivery
Pc	otential negative impacts or	n residents, service users and carer	S	
1.	Some uncertainty for user and carer led groups as staff take on new roles and responsibilities and how this potentially impacts upon established relationships	Ensure user and carer led groups are provided with regular briefings	2015/16	Strategic Director
2.	There may be a perception that staff will have less time to engage with people who use services	Any changes will be to ensure the efficient and effective deployment of reablement staff and will be explained to people who use services and their carers	2015/16	AD Service Delivery
3.	Vacancies in front-line services may result in a slight delay in the	It is recognised there will be on- going vacancies to deliver this efficiency saving. However, the	2015/16	Area Directors AD Service

	and an Calman and Card Control of 2011		Dellar	
assessment of some people and their carers and thus a delay in the provision of services. There is also a risk that the longer someone waits then the more complex their needs may become. This may have a disproportionate impact upon older people and disabled people as they represent one of the largest client groups. However, it is important to understand that there is a balance between normal churn and effective recruitment, which means this efficiency saving should not have an adverse impact	 potential negative impacts will be mitigated by targeted recruitment, including: Implementing an Adult Social Care attraction strategy Exploring opportunities to set up a central pool of bank staff, who can work flexibly to cover vacancies in teams for a short period of time Maximise the pace and flexibility of recruitment Adopt a range of options in partnership with HR, Recruitment and Manpower to identify and fill vacancies in Service Delivery to make staffing more stable in teams, to improve the quality of service and reduce agency costs Explore ways to attract back those experienced staff who have left the authority – perhaps offering a 1-term refresher course at a local college or 		Delivery	
4. Vacancies filled by bank or agency staff may affect the quality of services provided as these staff may be less familiar with their roles, responsibilities and the people they support	university Work to support bank and agency staff with a thorough induction process, allocating buddies to support them and monitoring their performance Training and development of staff to ensure continued resilience and ability to fill any gaps arising from vacancies	2015/16	Area Directors AD Service Delivery	
Potential positive impacts on staff				
 New opportunities, roles and responsibilities for some staff 	Continue to work as part of the Local Joint Commissioning Group to co-design local integrated community-based health and social care services Engaged staff in any workforce change	2015/16	Area Directors AD Service Delivery	
 Staff will experience more joined up working with 	Continue to work as part of the Local Joint Commissioning Group	2015/16	Area Directors	

	health colleagues to deliver more efficient and effective local services for people	to co-design local integrated community-based health and social care services Engaged staff in any workforce change		AD Service Delivery
3.	Vacancies may have a potential positive impact for bank and agency staff with a protected characteristic as they have more opportunity to secure paid employment and work experience	Have a clear strategy around the use of bank and agency staff and build relationships with strategic providers	2015/16	Area Directors AD Service Delivery
4.	Operating with a lean workforce, means that staff across the Directorate will have to trust one another to deliver on their respective priorities and this will mean a change in culture	Continue to build a 'one team' culture across Adult Social Care	2015/16	Area Directors AD Service Delivery
Ро	tential negative impacts of	n staff		
1.	There may be some level of uncertainty for staff during any change process	Work to ensure any changes is undertaken with pace and communicated regularly to staff	2015/16	Strategic Director
2.	A period of readjustment as staff take on new roles and responsibilities	Communicate 'its business as usual' message as staff take on their new roles and responsibilities	2015/16	Area Directors AD Service Delivery
3.	Some staff may struggle	An HR training representative has	2015/16	Area Directors
	to adapt to the pace and scale of change in operational processes, systems and the organisation structure	been included in work with front line teams		AD Service Delivery

5.	Vacancies may result in existing staff taking on additional work, which creates stress and has a negative impact upon their wellbeing	 Undertake a Health Check with all Adult Social Care staff Continue to support and promote: Staff survey Employee Assistance Programme Fairness & Dignity Champions 	2015/16	Area Directors AD Service Delivery
6.	It may be challenging for staff with caring responsibilities to adjust to changes in roles and responsibilities, new rotas etc	Take any caring responsibilities staff may have into account when undertaking any changes in roles and responsibilities	2015/16	Area Directors AD Service Delivery

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected		
There are no potential negative impacts that cannot be mitigated	-		

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	•	The Adult Social Care Implementation Programme Board reviewed the 2015/16 proposed saving and assessed their impact on the protected characteristics of residents, people who use services and their carers and our staff.
	•	A range of data was used to support the equalities analysis, including Surreyi, Workforce Fairness and Respect Data Pack, Employee Survey, independent research and literature, Surrey Carers' Health Survey etc
	•	Clinical Commissioning Groups were engaged in the realignment process.
	•	A 'best practice 30 days' staff consultation took place between 6 October – 6 November 2014.
	•	Extensive engagement was undertaken with stakeholders to co-design the Adult Social joint workforce strategy.

Key impacts (positive and/or negative) on	Potential positive impacts on residents, service users and carers		
eople with protected haracteristics	 Local social care staff and services will be more closely aligned with health to deliver more joined up and effective services for people 		
	2. The more efficient and effective deployment of reablement services		
	Potential negative impacts on residents, service users and carers		
	 Some uncertainty for user and carer led groups as staff take on new roles and responsibilities and how this potentially impacts upon established relationships 		
	2. There may be a perception that staff will have less time to engage with people who use services		
	 Vacancies in front-line services may result in a slight delay in the assessment of some people and their carers and thus a delay in the provision of services. There is also a risk that the longer someone waits then the more complex their needs ma become. This may have a disproportionate impact upon older people and disabled people as they represent one of the largest client groups. 		
	4. Vacancies filled by bank or agency staff may affect the quality of services provided as these staff may be less familiar with their roles, responsibilities and the people they support		
	Potential positive impacts on staff		
	1. New opportunities, roles and responsibilities for some staff		
	 Staff will experience more joined up working with health colleagues to deliver more efficient and effective local service for people 		
	 Vacancies may have a potential positive impact for bank and agency staff with a protected characteristic as they have more opportunity to secure paid employment and work experience 		
	 Operating with a lean workforce, means that staff across the Directorate will have to trust one another to deliver on their respective priorities and this will mean a change in culture 		
	Potential negative impacts on staff		
	1. There may be some level of uncertainty for staff during any change process		
	2. A period of readjustment as staff take on new roles and responsibilities		
	3. Some staff may struggle to adapt to the pace and scale of change in operational processes, systems and the		

	organisation structure	
	 There may be increasing demands placed upon some staff as the scope of their roles may change 	
	 Vacancies may result in existing staff taking on additional work, which creates stress and has a negative impact upon their wellbeing 	
	 It may be challenging for staff with caring responsibilities to adjust to changes in roles and responsibilities, new rotas etc 	
Changes you have made to the proposal as a result of the EIA	No amendments to the efficiency saving are proposed as a result of the Equality Impact Assessment	
Key mitigating actions planned to address any outstanding negative	Potential positive impacts on residents, service users and carers	
impacts	 Implement any residual 'realignment' of the Adult Social Care establishment Plan and implement opportunities for the more efficient and effective deployment of reablement staff 	
	Potential negative impacts on residents, service users and carers	
	 Ensure user and carer led groups are provided with regular briefings Any changes will be to ensure the efficient and effective deployment of reablement staff and will be explained to people who use services and their carers It is recognised there will be on-going vacancies to deliver this efficiency saving. However, the potential negative impacts will be mitigated by targeted recruitment, including: Implementing an Adult Social Care attraction strategy 	
	 Exploring opportunities to set up a central pool of bank staff, who can work flexibly to cover vacancies in teams for a short period of time 	
	Maximise the pace and flexibility of recruitment	
	• Adopt a range of options in partnership with HR, Recruitment and Manpower to identify and fill vacancies in Service Delivery to make staffing more stable in teams, to improve the quality of service and reduce agency costs	
	 Explore ways to attract back those experienced staff who have left the authority – perhaps offering a 1-term refresher course at a local college or university 	
	 Work to support bank and agency staff with a thorough induction process, allocating buddies to support them and monitoring their performance 	
	Potential positive impacts on staff	
	 Continue to work as part of the Local Joint Commissioning Group to co-design local integrated community-based health and social care services 	

	 Engaged staff in any workforce change Have a clear strategy around the use of bank and agency staff and build relationships with strategic providers Continue to build a 'one team' culture across Adult Social Care 	
	Potential negative impacts on staff	
	 Work to ensure any changes is undertaken with pace and communicated regularly to staff Communicate 'its business as usual' message as staff take on their new roles and responsibilities An HR training representative has been included in work with front line teams Undertake a Health Check with all Adult Social Care staff Continue to support and promote: Staff survey Employee Assistance Programme Fairness & Dignity Champions 	
	 Take any caring responsibilities staff may have into account when undertaking any changes in roles and responsibilities 	
Potential negative impacts that cannot be mitigated	There are no potential negative impacts that cannot be mitigated	

1. Topic of assessment

EIA title: One Team Communications Review – realising savings on communications spending across the council

EIA author:	Tim Edwards, Corporate Communications Manager
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2. Approval

	Name	Date approved
Approved by ¹¹⁰	Louise Footner	

3. Quality control

Version number	Version 5	EIA completed	
Date saved	13 January 2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role
	(if applicable)		
Siobhan Abernethy	Adult Social Care Communications and Stakeholder Engagement Manager	SCC	Information and Advice Forum
Katie Brennan	Superfast Broadband Project Engagement Manager	SCC	SFBB data
Rosalind Louth (2014)	Policy Manager	SCC	Corporate equalities
Andrew Evans	Strategic partnership Manager	SCC	Corporate equalities - reviewer

5. Explaining the matter being assessed

What policy,	A One Team Review of the communications function within the council was
function or	launched in 2012 with the aim of improving working arrangements,
service is being	effectiveness and efficiency through avoiding duplication and achieving
introduced or	greater consistency. The review has largely focused on promoting one team
reviewed?	working through joint planning and prioritisation, shared learning and
	expertise and how to make best use of resources.

	The communications function is split between a central Communications Service and communications posts in different directorates:	
	• The Communications (Comms) Service is responsible for communicating with the council's key audiences (including Surrey residents, elected Members, staff and partners) around the council's priorities for improving services, providing value for money and standing up for the interests of the county. In 2006 all external publicity spending was centralised in one budget managed by the Comms Service, although over the years separate directorate comms teams and budgets also emerged (see section below) at the same time as the central budget underwent a series of reductions in 2009, 2011 and 2014. Following a Communications Review, in 2014 a new single communications budget was created by pooling all the budgets, resulting in a 35% reduction in communications spend across the council. A further £100,000 reduction is planned for 2015-16.	
	 Until 2014 the directorate communications teams tended to operate independently, according to their service-specific needs, and had access to local funding from a variety of service budgets and externally-sourced grants to procure communications services separately from the central budget. 	
What proposals are you assessing?	Communications spending was reduced by around £500,000 in 2014-15, and the Communications service is to achieve a further £100,000 of savings in 2015-16.	
	The savings are being achieved through reducing spending on printed materials and traditional advertising (such as newspapers, radio, outdoor advertising) in favour of social media and other online solutions that enable more effective targeting, access 24/7 and instant updating of material.	
	 As a result, the central and directorate communications teams are: adopting a digital-by-default approach to communications (so that printed publicity and traditional advertising are only considered if digital solutions are not appropriate) working as one team 	
	 working as one team working to one common communications budget and forward plan and promoting wider behaviour change across the council to reduce the demand for print and advertising spend. 	
	The proposals recognise that although the proportion of people using the internet continues to increase (Office of National Statistics), printed publicity will continue to be the most effective way of reaching some audiences for some years. Because of this, information will continue to be made available in paper or other format as appropriate, reducing the impact on groups who may be less able to access online resources. Although the council intends to reduce the volume of printed material, this does not mean that it will cease to print all material. Print will continue to be considered when it	

	provides the most appropriate way of reaching target audiences. The council will continue to meet its statutory duties to provide accessible material, including those expected to be introduced by the Care Act. However, the proposals will require any printing and advertising to be justified by a business case based on evidence, value for money and compliance with council financial regulations.
	Translation and interpreting services are not in scope. They have historically been, and will remain the responsibility of services to provide as necessary.
	A key part of the shift to more digital communications will be to integrate with the council's digital inclusion programme. This is currently developing plans to support the estimated 9% of Surrey residents who have not been online to help overcome their barriers to access (these include inadequate broadband infrastructure, and issues of affordability, skills and motivation/preference).
Who is affected by the proposals outlined above?	The proposals have the potential to affect how all Surrey residents and Surrey County Council staff receive and provide information and publicity. In particular, service users who are most likely to require information will be affected. Unemployed or other disadvantaged groups are also likely to be affected. Staff involved in the provision of communications and those who are less able to access online resources may be affected. As a county, Surrey has the lowest number of non-Internet users (6%) compared to a national average of 14%. ¹¹¹

6. Sources of information

Engagement carried out

Adult Social Care Information and Advice Forum

Feedback was sought from this group and has been incorporated in this assessment.

One Team approach

The central Comms Service and directorate teams have undertaken the review of spending together, as part of a collaborative approach to understanding and tackling the issues,

¹¹¹ ONS Internet Quarterly Update 2013 Q3 <u>http://www.ons.gov.uk/ons/rel/rdit2/internet-access-quarterly-update/q3-2013/stb-ia-q3-2013.html</u>

identifying key risks and possible mitigating actions.

Strategic Director briefings

The Head of Communications has met with all Strategic Directors to explain the review and get their feedback. In addition she has secured the approval of the Corporate Leadership Team to come back with recommendations.

Digital inclusion project

Adult Social Care will use the evidence from a needs analysis carried out by the council's Superfast Broadband Programme, focused on digitally excluded groups – including 12,000 carers, 9,000 jobseekers and more than 2,000 households on social housing tenancies. The results are being used to develop an action plan to help people get access to the benefits of digital platforms and identify solutions to address gaps.

Parish and town council partners

Feedback suggests online publicity material is the preferred method for a number of parish and town councils when distributing county council information to their communities.

Data used

- Social Media Revolution by Erik Qualman quantifies growth in social media
- Surrey social network footprint data and JSNA data on Surreyi
- Superfast Surrey broadband data on Surrey post codes identifying gaps in provision of high-speed broadband infrastructure by the commercial market
- Bespoke evaluation of key publicity campaigns to test the effectiveness of advertising, printed material and other communications activity
- Feedback from Adult Social Care Information and Advice Forum (attached)
- 2011 Census
- User feedback and/or complaints data

7. Impact of the new/amended policy, service or function

Protected characteristic ¹¹²	Potential positive impacts	Potential negative impacts	Evidence
Page Age 373	 All groups may benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	Older people may be less able or willing to access online information, meaning that they could be impacted by any increase in use of digital communications by the Council. There is therefore the potential for digital exclusion of older age groups: • without access to reliable broadband connections • without computers and mobile devices • without digital skills or experience	The ONS have found that age is a key factor as to whether an individual has used the internet. Almost all adults aged 16 to 24 years (99%) had ever used the internet (7.1 million people). In contrast, only 33% of adults aged 75 years and over had ever used the internet, representing 1.6 million people. Of the 7.0 million adults who had never used the internet at Q3 2013, 46% (3.2 million) were aged 75 years and over. ¹¹³ In Surrey, there are nearly 97,000 people aged 75 years and over representing 8.5% of the population ¹¹⁴ . Because of the older age profile of the 22,000 Surrey people receiving Adult Social Care support (nearly two- thirds are over 65, half are over 75 and a third over 85), the council is likely to invest more in face-to-face support. Anecdotal feedback from the Council's Contact Centre suggests that older people are more likely to request information in printed format. This was particularly the case for enquiries about Telecare or Care Homes. Concerns were also raised during consultation about the availability of internet access in the Council's care homes which may affect some residents.

7a. Impact of the proposals on residents and service users with protected characteristics

¹¹² More information on the definitions of these groups can be found <u>here</u>. ¹¹³ ONS Internet Quarterly Update 2013 Q3 <u>http://www.ons.gov.uk/ons/rel/rdit2/internet-access-quarterly-update/q3-2013/stb-ia-q3-2013.html</u> ¹¹⁴ 2011 Census <u>http://www.surreyi.gov.uk/Viewdata.aspx?P=Data&referer=%2fViewpage.aspx%3fC%3dbasket%26BasketID%3d224</u>

Page 374	All groups may benefit from: • Access to information 24/7 • Reduce need for travel • Easier to search and link to additional information • More effective signposting to information • Easier to keep information current • Increasingly in line with lifestyle trends and expectations All groups may benefit from:	There are a greater proportion of disabled people who are able to access online information, meaning that they could be impacted by any increase in use of digital communications by the Council. This could include people with disabilities in households without reliable internet access and appropriate technology.	 Evaluation of the council's "dementia-friendly" public information campaign found that there is greater awareness among the public through traditional advertising media rather than online. At Q3 2013, there were 3.8 million disabled adults, as defined by the Disability Discrimination Act (DDA), who had never used the Internet. This represents 33% of those who were disabled and over half (54%) of the 7.0 million adults who had never used the Internet. 61% of people with disabilities live in households with internet access (compared with 86% of non-disabled people). It is estimated that in 2010 there will be 33,000 people with moderate or severe personal care disabilities in Surrey or 4.8% of the population¹¹⁵ Feedback from the Surrey Disabled People's Partnership indicates about 25% of their members request information in printed form.
Gender reassignment	Access to information	No specific negative impacts relating to this group	

¹¹⁵ JSNA 2010 <u>http://www.surreyi.gov.uk/ViewPage1.aspx?C=Resource&ResourceID=482</u>

	 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 		
Page 375 Pregnancy and maternity	 All groups may benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	No specific negative impacts relating to this group	
Race	All groups may benefit from: • Access to information 24/7	No specific negative impacts relating to this group	

	 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 		
Page 3 Religion and belief	 All groups may benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	No specific negative impacts relating to this group	
Sex	 All groups may benefit from: Access to information 24/7 	There is a slightly lower percentage of women in comparison to men who are Internet users meaning they may be less able to access online	The ONS reported that in Q3 of 2013 men (88%) were more likely to be Internet users than women (84%). However, males in the older age groups are more likely to use the Internet than females of the same age. At Q3 2013, four in ten (42%) males aged 75 years and over had

	 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	resources.	ever used the Internet, compared with fewer than three in ten (26%) females ¹¹⁶ .
Page ge 37 ≸exual orientation	 All groups may benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	No specific negative impacts relating to this group	
Marriage and civil partnerships	All groups may benefit from:Access to information	No specific negative impacts relating to this group	

¹¹⁶ ONS Internet Quarterly Update 2013 Q3 <u>http://www.ons.gov.uk/ons/rel/rdit2/internet-access-quarterly-update/q3-2013/stb-ia-q3-2013.html</u>

	 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 		
Page 378 Carers ¹¹⁷	 All groups may benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations 	If caring responsibilities result in financial disadvantage to the extent that they cannot gain access to broadband services, computers or mobile devices then there is the risk of digital exclusion.	 Feedback from the Adult Social Care Information and Advice Forum identified three distinct groups of carers young carers under 18 parents caring for disabled children adults caring for adults (34%-40% of whom are over 65 years – Census 2011) While the first two groups of carers are not expected to have negative impacts, the group of older carers are likely to require multiple information channels. Data from the council's Superfast Broadband programme indicates around 70% of Surrey's carers are already online (based on a 10% sample of carers surveyed in November- December 2013).

¹¹⁷ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age Disability Gender reassignment Pregnancy and maternity 370 Race Religion and belief Sex	 All staff should benefit from: Access to information 24/7 Reduce need for travel Easier to search and link to additional information More effective signposting to information Easier to keep information current Increasingly in line with lifestyle trends and expectations The digital-by-default approach is being developed across the board, driven by the Council's Channel Strategy, the evolving Digital Strategy and the Communications and	There is the potential for some staff to be more affected by the shift towards digital communications. This will reflect the groups identified above in the general population, notably older people and people with disabilities. There is evidence that some staff do not have ready access to digital technology which would potentially impact on all groups.	Feedback from the Adult Social Care Communications and Stakeholder team suggested that approximately 800 Adult Social Care staff do not have ready access to digital technology. These staff rely on local briefings, printed information circulated from management and phones as they either work in the community with people who use services or are in SCC care homes.
Sexual orientation	Engagement Strategy, and as a result of modernising work practices and technology upgrades which are providing greater online and digital capacity and capability.	ngagement Strategy, and as a sult of modernising work ractices and technology ogrades which are providing reater online and digital	
Marriage and civil partnerships			
Carers			

7b. Impact of the proposals on staff with protected characteristics

8. Amendments to the proposals

Change	Reason for change
N/A	

9. Action plan

Page 380	Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
30	Potential for staff to find adapting to digital communications rather than traditional methods difficult. Where staff are not desk- based, such as in day centres, and may lack immediate access to a	An internal staff communications and engagement campaign will be launched once recommendations have been approved to support the wider organisational behaviour change necessary to achieve the shift from traditional to digital communications solutions.		
	computer or laptop, they could be disadvantaged if all communications are only available online	In 2015/16 this campaign will be relaunched once the roll-out of the multi functional printing devices (MFDs) commences for the larger		

	sites across the council.	
	The council will also continue to support them with core printed information.	
Where people have issues with access to online information – for example older people or those with hearing, sight or learning disabilities – and may be disadvantaged if communications are only available online	The council's Adult Social Care directorate will be investing more in face-to-face engagement.	
Potential for older people, disabled people, women and carers to be more at risk of digital exclusion and less able to access online resources	The rollout of the extended fibre optic network looked to increase accessibility to faster and more reliable broadband speed throughout 2013 and 2014, while the development of the council's Digital Strategy will make recommendations about widening the delivery of digital services which will then link to information provision (supported by core printed material where necessary) Information on reach and take-up of Super Fast Broadband will be	

Page 382		forthcoming in 2015/16. Alongside development of the Digital Strategy, once there is further information available then the service will plan comms around key milestones and activities. There is support available through Surrey Libraries' "computer buddies" programme to assist older people with developing their online skills, while there is also a communications campaign signposting people to how to get access to important information and advice about care services, for example through Surrey Information Point.	
82	Potential for older people, disabled people, women and carers to be more at risk of digital exclusion and less able to access online resources	Information will continue to be provided in accessible formats where appropriate, in particular information and advice about care and support.	

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that
Potential negative impact	Protected characteristic(s)

	could be affected
None identified	

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	Briefings for strategic directors have been carried out. Joint planning of comms activity across the council directorates has now been adopted. Key information on changes is available on S-Net.
Key impacts (positive and/or negative) on people with protected characteristics	Some staff and older audiences or people with learning disabilities are less likely to have access to digital channels, although the percentage is reducing with lifestyle and technological developments.
Changes you have made to the proposal as a result of the EIA	Made provision to maintain key printed channels.
Key mitigating actions planned to address any outstanding negative impacts	As above and also plan to promote council's wider digital agenda as more services are made available digitally. There is support available through Surrey Libraries' "computer buddies" programme to assist older people with developing their online skills. There is also a communications campaign signposting people to how to get access to important information and advice about care
Potential negative impacts that cannot be mitigated	services n/a

1. Topic of assessment

EIA title:	A Review of the Surrey Library Service	
EIA author:	John Case – Libraries' Property Environment and Stock Manager, Chair of EDAG Gillian Youngman – Team Coordinator Virtual Content Team	

2. Approval

	Name	Date approved
Approved by ¹¹⁸	Peter Milton	16 February 2015

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3. Quality control

2	Version number	V7	EIA completed	17 November 2014
2	Date saved	16 February 2015	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Review Group	n/a	Surrey Libraries	Working party for the Review (selected for the varied experience they could contribute - members were representative of different aspects of the service).
The Library services internal Equality & Diversity Action	n/a	Surrey Libraries	Consultation, advice

¹¹⁸ Refer to earlier guidance for details on getting approval for your EIA.

Group (EDAG)			
SCC's Human Resources	n/a	Surrey County Council	Advice and guidance
UNISON	n/a	Surrey Branch	Ensure fairness and compliance
LSMT	n/a	Surrey Libraries	Libraries' Senior Management Team

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	Whole Service Review Surrey Libraries has had to respond to changing patterns of usage and customer demand, and the main outcome of the service review is to deliver its services in a comprehensive efficient and economically viable way. The political and social environment in which libraries operate is rapidly changing, and we need to look at new and innovative ways to deliver services,
	The library service has not reviewed staffing levels and roles since the last Review in 2008 despite a decline in the number of visits and book issues in each library over the past 6 years– Overall, in SCC libraries, there has been a 12% decrease in the number of issues and a 25% decrease in the number of visits since 2008.
	The Library Service has also been required to make spending reductions in response to the significantly challenging financial climate. Whilst the initial project brief did not require any reduction to the staffing budget, a requirement to reduce it by £227,000 for 2014/15 was subsequently introduced, and a further expectation of budget cuts is anticipated for 2015/16.
What proposals are you assessing?	The Review proposes a number of key changes to service delivery and structure. The main proposal To find greater efficiencies within the service. A 'Cluster Model' is being used whereby libraries can be joined together as a group or cluster to achieve greater efficiencies by sharing skills, knowledge, practices and staff amongst a pool of libraries.

The further aims are: -

- To provide a better career ladder more achievable steps and easier movement around the Library Service.
- A structure to enable a 'one service, one team working approach' and build better understanding across the Library Service.
- To ensure we have sufficient frontline staff cover across libraries, with relevant staff in the right place at the right time.
- To group libraries into 'clusters' to giver better coverage and flexibility across libraries.
- To free up the Sector Lead roles to have more time to be proactive in supporting the development and continuous improvement of high quality services.
- A key proposal is the introduction of a Library Liaison Assistant whose role will be 50% frontline and 50% delivering activities within development teams. This will include communicating, liaising, and sharing feedback. They will be the bridge between frontline service and the development teams.
- Within the new team structure, posts have been designed to enable staff to share knowledge and skills and job rotate more freely around the teams than they do at present. This will help build individual skills and knowledge that can be shared across the whole service.
- A new team, 'Project Innovation, Design and Delivery Team' (PIDD) will be formed to deal with major capital programmes and new initiatives within the library service. A primary role for this team will be to deliver innovative changes to services. They will take a lead from the Senior Management Team and horizon scan to keep the service abreast of new developments and be innovative. They will take a lead in developing commissioned work, business planning and performance management.
- A new team to support Learning and Development for staff and public will be created. This will also provide increased opportunities for all staff and volunteers to complete relevant Vocational Qualifications (VQs).
- The Service will continue to develop roles of volunteers in libraries, supporting value added activities and services.

	 Across all the new posts, irrespective of where they are in the service, there will be an increased emphasis on consulting with customers and increasing the use of libraries, particularly working with communities and partners from all backgrounds.
Who is affected	All library staff will be affected by the proposals as a result of :-
by the proposals outlined above?	 A new staffing structure, new job profiles, new work timetables, a reduction in posts at certain grades, increased travel as a result of staff rotation and new work basis
	SCC's Contact Centre – changes to the whole service will require familiarisation by Contact Centre staff
	Customers: - some changes to the opening hours of the Group C (small) libraries
	 Upgrading -Reigate and Sunbury to increase opening hours and stock and core service offer as a result of moving from a Group C to a Group B. Cobham will move to a Group B as it opens in a new building

6. Sources of information

Engagement carried out

- A Review Group was formed in April 2013, made up from a representative group of library staff, the aim being to carry out an internal review of the libraries' staffing structure and the service that it provides.
- The first task of the group was to carry out a significant engagement strategy with all library staff, to understand their views on the services' strengths and weaknesses. 149 library staff attended one of the engagement sessions to discuss the service, and an additional 100 staff surveys were completed.
- A further sub group was formed who visited the Group C library managers to gain feedback and inform a subsequent report.
- Library Managers and Assistant Library Managers completed a questionnaire about their library.
- A HR representative is working with the Review Group to provide appropriate professional advice.
- Revised job profiles have been produced and approved by the HAY panel.
- Representatives from the Review Group have met with UNISON three meetings, one every three weeks, are scheduled for the Review Group and UNISON.
- Three workshops were held in October 2014 with UNISON representatives and groups of library staff covering all staff grades.
- A Consultation document was sent to all staff in November 2014, which gave staff the opportunity to comment on the proposals and a generic email address to the Review Group was created to enable staff to comment directly. To date over 400 comments and feedback have been received..

Data used

In order to assess the impact of this proposal, Surrey Libraries have used overarching management information to inform the direction of the Review as well as information from a variety of different sources including:-

Consultation:

- Via engagement sessions open to all staff, an online and paper survey and a dedicated email inbox for any staff member to contact the Review Group
- · Senior Management visited all teams and met with other senior colleagues individually

Questionnaires:

- Library Managers and Assistant Library Managers about their library
- Library Managers and Teams 360 degree survey on all teams
- Teams about their work, base etc
- On-line survey 2014

Statistics:

- A suite of statistics from the Library Management System 2008/9 2013
- A week's sample of Plescon visitor readings by the half hour
- SCC Internal employment data
- 2011 Census data
- Data from the Surreyi website

Group C libraries:

• Three library managers visited Group C Library Managers and compiled a report

Travel information:

- Mileage chart of distances between libraries
- Chart of public transport times between libraries

Insight into what the teams do:

• Three group members gave presentations to the Group on the work of their teams

Looking at other authorities:

- Visit to Westcroft Leisure Centre and the Circle Library (Sutton Libraries)
- Look at structure charts of other authorities
- National research was also undertaken to look at opening hour patterns and library structures in other authorities
- · Look at similar job descriptions on adverts on LIS-PUB-LIBS mailing list

Surrey Libraries Community Profiles using Surreyi data

From the engagement carried out with staff, over 1,500 comments were received which were broken down into 51 themes.

These shaped the Group's focus and highlighted areas of concern. The key issues identified were:

- Lack of vision for the service
- Divide between sector and teams
- Lack of career progression
- Lack of opportunity to attend training
- Unfair/uneven grading & responsibilities of some roles across the service
- Communication
- Difficulties around staffing branches adequately, including obtaining relief
- Library opening hours

7. Impact of the new/amended policy, service or function

Protected characteristic ¹¹⁹	Potential positive impacts	Potential negative impacts	Evidence
Age Page 391	Additional opening hours at 3 libraries during the daytime may impact on the social wellbeing of older people within these catchments.	Five libraries are opening 0.5 or 1.5 hours less a week but there will always be a library open within the cluster.	Older people aged over 65 also make up a greater proportion of the population than 10 years ago. The population is growing faster than the number of households and average household size has increased, reversing the long established trend. Source: Surreyi
Disability	Libraries in a cluster will open complimentary hours - one library in a Cluster will always open. Additional daytime opening hours gives more opportunity for people reliant on care to access the service.	Limited impact -	The day to day activities of 13.5% of Surrey's population are limited by a long term health problem or disability. This proportion is unchanged since 2001 The activities of 88,600 residents (5.7%) are limited "a lot" 86% of Surrey residents are in good or very good health, with just 3.5% suffering bad or very bad health
	people reliant on care to access		108,400 (9.6%) Surrey residents are pro

7a. Impact of the proposals on residents and service users with protected characteristics

			care to a friend or relative
			Source: 2011 Census
Gender reassignme	EDAG training in gender reassignment will be provided, giving front-line staff a greater understanding of the issues.	None	10,000 people sought medical care for gender reassignment with 6,000 people undergoing surgery. Discussions with external trainer, John Vincent to provide gender reassignment training to library staff.
п	Toilets – unisex model for all new builds and modifications		Source: GIRES, 2011
Page 392	Dedicated breastfeeding areas in libraries to be identified.		Recent increase in birth rate is reflected in an increased number of under 5s, who now make up a greater proportion of the population than 10 years ago.
Pregnancy a maternity		None	Various User Survey comments undertaken over the past 5 years
			Source: Surreyi
Race	An opportunity to increase the ethnic mix of library staff over time will enable a greater feeling of inclusiveness with customers	Users may not find staff available whose race/ethnicity they feel comfortable with.	Over the last decade Surrey became more ethnically diverse. While White continued to be the majority ethnic group people identify with, it decreased over the last decade. In 2001, the White ethnic group accounted for 95.0 per cent of the population. This decreased between the 2001 and
	Customer Service training will		2011 Censuses to 90.4 per cent. Within the White ethnic group, White British had decreased from 89.3 per cent in

Page 393 Religion and belief	be implemented which recognises the diverse needs of people from a variety of ethnic backgrounds	Users may not find staff whose apparent religion or beliefs they feel comfortable with, especially in boroughs with a more diverse ethnic population, e.g. Woking.	 2001 to 83.5 per cent in 2011. There was an increase in all other minority ethnic groups with a big increase in people reporting their ethnicity in "Other Asian" groups. 1.7% of people living in Britain speak limited or no English (Census, 2011). Woking is the most diverse borough with 75% identified as White British and Waverley borough is the least diverse with 90.6% identified as White British Source: Surreyi website The majority of the population in Surrey is Christian (62.8%). Muslim is the next biggest religious group (2.2%). The proportion of Christians in Surrey fell from 74.6% in 2001 to 62.8% in 2011. The percentage of people that reported to have no religion has increased to a quarter of the population. Younger age groups are more likely to have no religion than older people
Sex	An opportunity to increase the gender mix of library staff will more accurately reflect the	The library service currently employs 70 men compared to	Source: Internal SCC employment data

	Surrey demographic	441 women	
Sexual orientation	None	None	
Marriage and civil partnerships	None	None	
Carers ¹²⁰	A change in opening times could impact on customers with caring responsibilities.		108,400 (9.6%) Surrey residents are providing unpaid to care to a friend or relative Source: 2011 Census

7b. Impact of the proposals on staff with protected characteristics

age Characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age	Greater flexibility in job roles and shift patterns help fit into the various life stages of staff i.e. the ability to reduce hours or to job share should be an option	An ageing workforce, with people remaining in posts for many years may make it difficult to recruit younger staff and provide a clearly defined career structure.	4.50% staff aged 0-20 10.76% staff aged 21-30 11.94% staff aged 31-40 17.22 staff aged 41-50 38.16% staff aged 51-60 16.24% staff aged 61-70 1.17% staff aged 70+ Source: Internal SCC employment data
Disability	Potential for greater opportunity		
	to employ staff with disabilities		

¹²⁰ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

		through job shares For disabled employees, reasonable adjustments would	The need to travel to work in different libraries within a cluster.	The day to day activities of 13.5% of Surrey's population are limited by a long term health problem or disability. This proportion is unchanged since 2001 The activities of 88,600 (5.7%) are limited "a lot"
	mechanisms.	be made through existing mechanisms.	Travel and parking implications.	86% of Surrey residents are in good or very good health, with just 3.5% suffering bad or very bad health
			Days and patterns of work may change – impact not known yet.	108,400 (9.6%) Surrey residents are providing unpaid to care to a friend or relative
			Ensure there is full staff consultation and all processes for redeployment/redundancy are followed.	Source: 2011 Census
Page 395				10,000 people sought medical care for gender reassignment with 6000 people undergoing surgery.
	Gender reassignment	Appropriate training for staff will enable them to support colleagues undergoing gender reassignment.	None	Discussions with external trainer, John Vincent to provide gender reassignment training to library staff.
				Source: GIRES, 2011
	Pregnancy and maternity	Greater opportunity for women returning to work after childbirth to take part-time or job share roles within the service. Senior roles should also enable part-	The change in shift patterns for employees could adversely affect employees with caring and childcare responsibilities.	25% of workforce with Surrey Libraries work full-time. The remaining 75% work part-time hours, but these are mostly employed on grades S4 (41%) and S5 (21%).
		time or job sharing		The percentage of part-time staff on higher grades is very

			Limited opportunities for staff to apply for higher grades on a part- time basis may remain in place following the review.	low, e.g., 1% on S11. Source: Internal SCC employment data
Page (Race	The outcomes of the review aims to encourage more effective recruitment of staff from diverse ethnic backgrounds	The service fails to attract staff from diverse ethnic backgrounds to apply for positions.	Over the last decade Surrey has become more ethnically diverse. While White continued to be the majority ethnic group people identify with, it decreased over the last decade. In 2001, the White ethnic group accounted for 95.0 per cent of the population. This decreased between the 2001 and 2011 Censuses to 90.4 per cent. Within the White ethnic group, White British had decreased from 89.3 per cent in 2001 to 83.5 per cent in 2011. Source: Surreyi website
396 R	eligion and belief	The EDAG training programme aims to make all staff aware of the many different religious requirements of staff and users	None	The majority of the population in Surrey is Christian (62.8%). Muslim is the next biggest religious group (2.2%). The proportion of Christians in Surrey fell from 74.6% in 2001 to 62.8% in 2011. The percentage of people that reported to have no religion has increased to a quarter of the population. Younger age groups are more likely to have no religion than older people Source: Surreyi

Sex	Potential to increase the male workforce. Men are currently under-represented in the library service with 70 males compared to 441 females currently employed.	None	Source: Internal SCC employment data
Sexual orientation	None	None	
Marriage and civil partnerships	None	None	
Page 397 Carers	The Review Group is aware of SCC's policies of flexible working and encourages this wherever possible.	The change in shift patterns for employees may adversely affect employees with caring responsibilities. The need to travel to work in different libraries within a Cluster may affect caring responsibilities Different timetabled rota – could result in longer hours .	108,400 (9.6%) Surrey residents are providing unpaid to care to a friend or relative Source: 2011 Census

EQUALITY IMPACT ASSESSMENT TEMPLATE

8. Amendments to the proposals

Change	Reason for change
	The EIA related comments received from staff concerned - caring responsibilities (see 1,4), increased travel (2), changes to timetables (see 3), one concern that the EIA highlighted the need to employ younger staff at the detriment of losing older, more experienced staff (see 5). There was also one comment that customers with a protected characteristic may be affected if staff worked across several libraries – i.e. the loss of a familiar member of staff in their local library (see 6).
This EIA will be reviewed following the period of staff consultation – Nov to early January. Update:	 LSMT Response 1. We recognise that a percentage of staff will have caring responsibilities and we will look at these on an individual basis, where staff choose to share their concerns with us, to ensure that we offer the best solutions for staff and the service.
The resulted in 443 comments and feedback on the Review proposal. This feedback was reviewed by LSMT in February 2015 and responses will be published on S-Net and on the shared staff L Drive. As a result of the feedback there are no major changes to the Review proposals. The EIA	 We have designed the library 'Clusters' to enable staff, where possible, to make short journeys between branches in a Cluster. However, some journey's by public transport may not be as direct and we will discuss this with individual members of staff and accommodate where this is possible. Clusters will be reviewed in December 2015.
originally stressed the need to engage with staff on a regular basis to ensure they had an opportunity to comment freely and this has been incorporated into the Review process.	 The availability of a variety of work timetables will be offered that could assist with school runs and caring responsibilities.
	 A 121 discussion for all S4, S5 and S6 staff will be held that will enable them to be slotted into a rota and role which best suits both SCC's business needs and an employee's caring responsibilities as defined by SCC policy
	5. Workforce data shows that 38.16% of staff are aged 51-60. The library service values the experience that staff in this age group bring to the organisation and we would not want to lose that, but LSMT also recognises the need for effective workforce planning to ensure we invest in a develop

staff across all age ranges.
 S4 staff will remain largely in place at their base libraries and the links between staff and customer will not be affected by the Review. Continuity will be maintained.

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
There is a concern that more rigid work patterns could be created, or greater distances to travel to a workplace are required of staff	Greater flexibility will be built into the staffing structure following the consultation period and review implementation.	May 2015	LSMT/ Sector
Race - staff from different ethnic groupings are underrepresented in the library service	Make a positive decision to recruit a more diverse workforce in the future	Ongoing	LSMT/ Sector
Disability - barriers to employing people with disabilities in libraries could remain.	Ensure roles for people with disabilities are embedded within the service.	Ongoing	LSMT/ Sector
Age – ageing workforce	orkforce Aim to employ staff from a wide variety of age groups to reflect the actual communities who use or could use our services and ensure effective workforce planning.		LSMT/ Sector/all staff who recruit
Sex Men are currently under represented in the library service with 70 males compared to 441 females currently employed.	Re-balance the proportions of male/female workforce through recruitment	Ongoing	LSMT/ Sector
Pregnancy and maternity - the change in shift patterns for employees could adversely	Design shift patterns to ensure staff with caring and child care responsibilities are not adversely	Ongoing	LSMT/ Sector

EQUALITY IMPACT ASSESSMENT TEMPLATE

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affect employees with caring and childcare responsibilities.	affected.		
Limited opportunities for staff to apply for higher grades on a part-time basis may remain in place following the review.	Ensure staff have the opportunity to apply for higher grade posts on a part-time or job share basis. Consider more creative and flexible ways to work.		
Carers The Review Group is aware of SCC's policies of flexible working and encourages this wherever possible.	We recognise that a percentage of staff will have caring responsibilities and we will look at these on an individual basis, where staff choose to share their concerns with us, to ensure that we offer the best solutions for staff and the service A 121 discussion for all S4, S5 and S6 staff will be held that will enable them to be slotted into a rota and role which best suits both business needs and their caring responsibilities as defined by SCC policy	By May 2015	LSMT/ Sector

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
Certain work patterns may not be able to be changed due to the operational needs of the service.	Pregnancy & maternity, Sex, Age, Disability, Religion and Belief,

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	 Staff consultation undertake – surveys, workshops, presentations, bulletins, generic email address made available to all staff to enable them to contact review group members for information/comments Following the launch of the review structure in November 204, staff were encouraged to give feedback to the Review Team. This resulted in 443 comments and feedback on the Review proposals.
	 Age - greater flexibility in job roles, shift patterns can fit into the various life stages of staff – the ability to reduce hours or job share a potential option Disability - potential for greater opportunity to employ staff with disabilities through job shares.
Key impacts (positive	Pregnancy and maternity - Greater opportunity for women returning to work after childbirth to take part-time or job share roles within the service.
and/or negative) on people with protected characteristics	Race - The outcomes of the review aim to encourage more effective recruitment of staff from diverse ethnic backgrounds
	Religion and Belief - the EDAG training programme will make all staff aware of the many different religious requirements of staff and users
	Sex – the potential to increase male workforce. Men are currently underrepresented in the library service with 70 males compared to 441 females working in the library service as of Oct 2014.
Changes you have made to the proposal as a result of the EIA	The need for greater flexibility in work patterns and job roles, offering the opportunity to job share and rotate jobs. The need to increase the diversity of the workforce through staff recruitment and use of volunteers.
Key mitigating actions planned to address any outstanding negative	Ensure there is full staff consultation and all processes for redeployment/redundancy are followed. The consultation process will involve staff briefings, workshops, 121s and

EQUALITY IMPACT ASSESSMENT TEMPLATE

impacts	written feedback. The consultation ended in January 2015. The results of the consultation were reviewed by LSMT and this EIA has been amended accordingly see Section 8 above.
Potential negative impacts that cannot be mitigated	Certain work patterns may not be able to be changed due to the operational needs of the service.

EQUALITY IMPACT ASSESSMENT TEMPLATE

1. Topic of assessment

EIA title:	Democratic Services Team Budget Savings 2015/16

EIA author:	Liz Mills – Lead Manager for Democratic Services
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2. Approval

	Name	Date approved
Approved by ¹²¹		

3. Quality control

Version number	V0.1	EIA completed	
Date saved	08/01/2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role
	(if applicable)		
Liz Mills	Lead Manager for Democratic Services	SCC	Assessor
Bryan Searle	Senior Manager Cabinet, Committees and Appeals	SCC	Reviewer
Andrew Evans	Strategic Partnerships Manager	SCC	Reviewer

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	The by-election budget is held as a contingency in case up to two by- elections are called in any one financial year in respect of electing County Councillors. This would be a reduction of £15k.
What proposals are you assessing?	It is proposed to reduce this contingency to cover the cost of one by- election per annum. Should further by-elections be called in the same financial year this may cause a budget pressure that would have to be accommodated in year by the County Council. The financial risk is considered to be low based on previous trends and will not impact on the ability of the Council to run the by-election.

¹²¹ Refer to earlier guidance for details on getting approval for your EIA.

Who is affected by the proposals	There are no identified groups that will be affected by the above proposal. The proposal is one which sees the reduction of a
outlined above?	contingency based on previous years' experience. The running of by- elections will be unaffected. The budget proposals are not anticipated to affect the public, service users or staff of the County Council or Districts and Boroughs. The impact may be some in-year budgetary management with regard to short-term retention of vacancies (1-2 month extensions) or administrative budgets to accommodate any in year overspend. There will be no direct impact on any protected group.

6. Sources of information

Engagement carried out

Engagement was carried out with the Legal Department of the County Council, the Policy and Performance department of the County Council, the Corporate Improvement and Productivity Network of the County Council and the Democratic Services Senior Management Team. The engagement undertaken was considered proportionate to the issue and value of the reduction. The engagement was by verbal discussion and review of the draft EIA and proposal.

Data used

• Data used was the historic information relating to the number of by-elections run for Surrey County Councillors in previous years. Available on-line.

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹²²	Potential positive impacts	Potential negative impacts	Evidence
Age	None	None	Conclusions drawn from consultation and data sets used as described above.
Disability	None	None	Conclusions drawn from consultation and data sets used as described above.
Gender reassignment	None	None	Conclusions drawn from consultation and data sets used as described above.
Pregnancy and maternity	None	None	Conclusions drawn from consultation and data sets used as described above.
ନ୍ଦ୍ର ଅଭୁ	None	None	Conclusions drawn from consultation and data sets used as described above.
Religion and belief	None	None	Conclusions drawn from consultation and data sets used as described above.
Sex	None	None	Conclusions drawn from consultation and data sets used as described above.
Sexual orientation	None	None	Conclusions drawn from consultation and data sets used as described above.
Marriage and civil partnerships	None	None	Conclusions drawn from consultation and data sets used as described above.
Carers ¹²³	None	None	Conclusions drawn from consultation and data sets used as described above.

¹²² More information on the definitions of these groups can be found <u>here</u>. ¹²³ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age	None	None	Conclusions drawn from consultation and data sets used as described above.
Disability ອ Ge Gender	None	None	Conclusions drawn from consultation and data sets used as described above.
Ge Gender 40 60	None	None	Conclusions drawn from consultation and data sets used as described above.
Pregnancy and maternity	None	None	Conclusions drawn from consultation and data sets used as described above.
Race	None	None	Conclusions drawn from consultation and data sets used as described above.
Religion and belief	None	None	Conclusions drawn from consultation and data sets used as described above.
Sex	None	None	Conclusions drawn from consultation and data sets used as described above.
Sexual orientation	None	None	Conclusions drawn from consultation and data sets used as described above.

Marriage and civil partnerships	None	None	Conclusions drawn from consultation and data sets used as described above.
Carers	None	None	Conclusions drawn from consultation and data sets used as described above.

8. Amendments to the proposals

Change	Reason for change	
None.	N/A	

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
N/A			

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected	
None		

11. Summary of key impacts and actions

Information and	Engagement was carried out with the Legal Department of the
engagement underpinning equalities analysis	County Council, the Policy and Performance department of the county Council, the Corporate Improvement and Productivity Network of the County Council and the Democratic Services Senior

	Management Team. The engagement undertaken was considered proportionate to the issue and value of the reduction. The engagement was by verbal discussion and review of the draft EIA and proposal.
Key impacts (positive and/or negative) on people with protected characteristics	None
Changes you have made to the proposal as a result of the EIA	None
Key mitigating actions planned to address any outstanding negative impacts	None
Potential negative impacts that cannot be mitigated	None

1. Topic of assessment

EIA title: 5% budget reduction across the Policy and Performance Ser (planned utilisation of vacancies and cost reductions).	
EIA author:	Robert Cayzer (Senior Manager) Justin Newman (Lead Manager)

2. Approval

	Name	Date approved
Approved by	Liz Lawrence (Head of Service)	13.1.15

3. Quality control

Version number	1	EIA completed	13.1.15
Date saved	13.1.15	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Robert Cayzer	Senior Manager	SCC	Equalities lead for Policy and Performance
Justin Newman	Lead Manager	SCC	Budget lead for Policy and Performance

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	As part of the budget proposals for 2015/16, the Policy and Performance Service has set out proposals to make 5% savings across the Service – this equates to £135,000.
What proposals are you assessing?	The proposed savings come under two broad headings: - planned utilisation of vacancies; and - cost reductions.
	 Planned utilisation of vacancies: In light of the requirement to identify budget savings for 2015/16 and beyond, the Service has taken the opportunity to review staffing structures and in particular recently vacant posts, so the savings can be achieved by

	managing existing vacancies.
	- One vacant post (1FTE) will be deleted and another vacant post will be redesigned to work across the policy and performance teams. While this will result in reduced overall Service capacity rigorous prioritisation of work will help to mitigate the impact.
	- A reduction in the salary budget of the Internal Audit team will result in a reduction in the overall number of audit days to deliver the Internal Audit Plan. Prioritisation of activity in the Internal Audit Plan will help to mitigate the associated impact.
	Cost reductions:
	- A reduction in supplies and services budgets will result in reduced ability of the Service to meet in-year requests beyond day-to-day supplies and services requirements (e.g. staff development or contribution to 'corporate projects');
	 A reduction in the development budget for Surrey-i reduces the ability to make changes / improvements to the Surrey-i website;
	 A reduction in the 'corporate subscriptions' budget can be achieved by removing an unallocated part of the budget; and
	- the reduction in the budget allocated for the local Healthwatch and Independent NHS Complaints Advocacy services can be achieved by removing an unallocated part of the budget.
Who is affected by the proposals outlined above?	The proposals have been developed to minimise impact through the management of vacant posts and reductions in unallocated budgets where possible.
	The people or groups that are connected to the services (and budgets) associated with the savings proposals are:
	 users and potential users (Surrey residents) of the local Healthwatch / Independent NHS Complaints Advocacy service.
	 staff of the provider of the local Healthwatch / Independent NHS Complaints Advocacy service.
	- staff in the Policy and Performance Service.
	No significant impacts are expected for any of these groups.

6. Sources of information

6

Engagement carried out

The majority of the savings proposals relate to vacant posts and existing 'internal' supplies and services budgets.

Proposals have been agreed by the Policy and Performance Senior Management Team and specific proposals relating to the vacancies have been discussed with the leads/managers for the relevant areas.

In relation to the reduction to the local Healthwatch / Independent NHS Complaints Advocacy Service – a full retendering process was agreed by the Cabinet in December which included the co-design of the service specifications with a wide range of patient/service user/carers representative organisations and potential providers. A separate EIA has been completed on the service as part of that retendering process. The savings proposal put forward can be achieved by removing the unallocated part of the budget (i.e. it does not impact on the co-designed service specification / contract for the delivery of services).

Data used

In reviewing the services budgets and development of the savings proposals a range of data was used including:

- historic spend data for the Service
- the Service staffing structure (including consideration of the protected characteristics of staff)
- the views and feedback from those that the proposals were discussed with (see above section).

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹²⁴	Potential positive impacts	Potential negative impacts	Evidence
Age	No potential positive impacts have been identified.	No potential adverse impacts have been identified.	The evidence and engagement activity that were used to develop the proposals did not identify any positive or negative impacts on residents and service users with protected characteristics.
Disability	As above.	As above.	As above.
Gender reassignment	As above.	As above.	As above.
Pregnancy and T maternity	As above.	As above.	As above.
© Race	As above.	As above.	As above.
ິ Religion and belief	As above.	As above.	As above.
Sex	As above.	As above.	As above.
Sexual orientation	As above.	As above.	As above.
Marriage and civil partnerships	As above.	As above.	As above.

¹²⁴ More information on the definitions of these groups can be found <u>here</u>.

	Carers ¹²⁵ As above. As above. As above.
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7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age	No potential positive impacts have been identified.	No potential adverse impacts have been identified.	The evidence and engagement activity that were used to develop the proposals did not identify any positive or negative impacts on residents and service users with protected characteristics.
Disability ລ ອິ Gender	As above.	As above.	As above.
Gender 4 reassignment 4	As above.	As above.	As above.
Pregnancy and maternity	As above.	As above.	As above.
Race	As above.	As above.	As above.
Religion and belief	As above.	As above.	As above.
Sex	As above.	As above.	As above.

¹²⁵ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

Sexual orientation	As above.	As above.	As above.
Marriage and civil partnerships	As above.	As above.	As above.
Carers	As above.	As above.	As above.

8. Amendments to the proposals

Change	Reason for change
No changes to the original proposal have been made.	N/A

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
None identified.	None required	N/A	N/A

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
None identified.	N/A

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	In reviewing the services budgets and development of the savings proposals a range of data was used including: - historic spend data for the Service - the Service staffing structure (including consideration of the protected characteristics of staff) - the views and feedback from those that the proposals were discussed with and shaped by. Proposals have been agreed by the Policy and Performance Senior Management Team and specific proposals relating to the vacancies have been discussed and designed with the leads/managers for the relevant areas.
Key impacts (positive and/or negative) on people with protected characteristics	None identified.

Changes you have made to the proposal as a result of the EIA	None.
Key mitigating actions planned to address any outstanding negative impacts	None required.
Potential negative impacts that cannot be mitigated	None identified.

1. Topic of assessment

EIA title: Services for Young People Budget 2014-15

EIA author:	Nikki Parkhill: Equalities Development Officer
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2. Approval

	Name	Date approved
Approved by ¹²⁶	Garath Symonds, Assistant Director, Services for Young People	

3. Quality control

Version number	2.0	EIA completed	11.3.15
Date saved	11.3.15	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role

¹²⁶ Refer to earlier guidance for details on getting approval for your EIA.

5. Explaining the matter being assessed

What policy,	This EIA considers the impact of how the budget for Services for
function or service is being	Young People will be allocated for 2015-16, including savings of
introduced or	£2.66 million (a net budget reduction of 16%).
reviewed?	
	In order to achieve its overarching aims (employability for all young
	people and to prevent offending and anti-social behaviour), Services
	for Young People offers a range of intervention including the Youth
	Support Service, the Pathways Team (provision for young people
	who have learning disabilities and/ or learning difficulties), alternative
	education programmes, centre based youth work, Skills Centres, the
	Year 11-12 Transition contract, the Local Prevention Framework, a
	web-based universal offer, Youth Small Grants funding, drug and
	alcohol and sexual health services. A large proportion of the functions
	of SYP are delivered by the Voluntary, Community and Faith and
	private sectors through outcomes based commissions and contracts.
	The Youth Support Service houses the youth justice function which is
	a statutory requirement. SYP works with young people aged 10-25,
	focussing mainly on those who are aged 13-19. The document 'One
	in Ten' suggests that 10% of the youth population of Surrey are in
	need of additional support to make a successful transition to
	adulthood (Surrey County Council, 2010).
	The most recent needs assessment undertaken to inform the
	commissioning of provision for 2015- 2020 has identified that whilst
	progress has been made, the issues raised in One in Ten are still
	relevant. In particular it highlights that:
	There are individuals in Surrey who face multiple and complex
	barriers to participation and are at risk of becoming NEET; there
	are families that have a number of support needs; and there are
	neighbourhoods where young people are more likely to
	experience a range of negative outcomes
	A range of negative experiences before and during teenage
	1

years can have a big impact on young people's outcomes later in life

- The number of young people with Special Educational Needs and Disabilities (SEND) is increasing, as is the complexity of need within this group
- Young people who are looked after, on child protection plans and children in need are more likely to experience a range of negative outcomes than many of their peers
- There are growing unmet emotional and mental health needs amongst young people
- Young people face practical, physical barriers to participation that stop them from participating, in particular transport, lack of income and homelessness
- Some vulnerable young people choose to hide their particular needs and circumstances for fear of discrimination, alienation or bullying, whilst others may not see themselves as facing barriers to participation
- Young people need to develop the skills and experience that meet the needs of local employers and make them ready for work
- Young people are all different and need to access information, advice and guidance in a way that is right for them, so that they can make informed choices about their future participation

Young people access Services for Young People via referrals from parents/ carers, courts, the police, health and social care professionals and schools. Young people can refer themselves to many of the strands of the organisation. Many of the young people supported by the Youth Support Service are identified through partnership with other organisations and are targeted for intervention. Currently, approximately 10,000 vulnerable and at risk young people are supported by SYP per year in addition to those who access the universal, web based offer.

What proposals	There will be a disproportionate impact on some aspects of Services for			
are you	Young People as it holds a number of statutory functions which limit the			
assessing?	options when considering savings. The reduction comes at a time when			
	Services for Young People are at the 'do' phase of the commissioning cycle			
	for provision that will be delivered from for 2015-2020. This timing provides			
	an opportunity to make savings before contracts with providers are set			
	however it forces the Service to review plans as the original solutions may			
	not now be viable.			
	It is proposed that the budget reduction of £2.66 million for 2015-16 will be			
	achieved through:			
	The deletion of 5 front line full time Youth and Community Worker			
	posts (a 16% reduction of the professionally qualified workforce			
	within the Community and Youth Work Service);			
	Freezing and removing vacant posts within the Youth Support			
	Service;			
	provides finance for essential equipment, travel and other provision			
	that removes barriers to participation for young people;			
	A reduction of £235,000 from the community grant paid to VCFS			
	organisations;			
	A reduction in the sum available for preventative activities delivered			
	by the VCFS;			
	• £300,000 saving allocated to Commissioning & Development which			
	will result in fewer posts;			
	A £490,000 reduction in the funding available to deliver the			
	Community Skills commission which incorporates a number of			
	initiatives including Ready for Work and the Duke of Edinburgh			
	Award. The decision has already been undertaken to close Gypsy			
	Skills as a result of existing budget pressures (a separate EIA has			
	been undertaken regarding this).			
	Removal of the Youth Small Grants programme.			
	Additional income will be secured from external bodies, including the			
	Educational Funding Agency (EFA).			

	Alongside the above proposals, a 'hub and spoke' approach and Resource Allocation System (RAS) have been developed which will inform the way in which funding and staffing will be deployed in accordance with need in each borough and district within the Community Youth Work Service. Youth work hubs would be identified in areas of highest need and would be linked to youth work spokes where there would be greater collaboration with voluntary, community and faith sector partners to deliver a broader offer.
	The RAS draws together data on a range of indicators of young people's need including the number of young people who are NEET; the number of young people who are at risk of becoming NEET (or 'RONI'); the number of young people who have received substantive outcomes as a result of offending; the number of young people who received Youth Restorative Interventions (YRIs); the number of Children in Need (CiN); the level of deprivation; and the 10-19 population. The data gathered about the needs of each area will be used to allocate resources.
	The reduced budget and smaller professionally qualified workforce are likely to reduce the effectiveness of this approach and to have an adverse impact on the quality and breadth of the provision available.
Who is affected by the proposals outlined above?	Over the last 3 years, Services for Young People has proved it can deliver more provision and outcomes for young people with less resource. The proposed savings, however, will have a significant impact on staff, current and potential service users and their families and external organisations who deliver services on the behalf of, and in partnership with, the Service. Looking forward, the impact of a growing population of children in Surrey and Welfare Reform are likely to increase the demand for SYP Services. There is a limit to how lean SYP can become before the impact of efficiency savings, rising demand and economic stagnation

start to bite at the front line. Young people between the ages of 16-24
have been amongst the hardest hit and are 1.5 times more likely to
be claiming JSA (2.4%) compared to the population overall (1.6%).
The remit for Services for Young People also continues to expand to
fulfil responsibilities related to the Early Help agenda and an
extended age range for young people in need of Targeted Youth
Support.

Data is currently being analysed for the current financial year however during 2013-14:

- Approximately 10,000 young people participated preventative provision through youth centres and the Local Prevention Framework
- 69,000 were engaged through the Youth Engagement Contract (Surge and U Explore)
- 2032 young people were provided with support through the Youth Support Service
- 117 organisations received Youth Small Grants including sports clubs, uniformed organisations, faith groups and provision for young disabled people.

Between April 2014 and October 2014 439 grants were awarded to young people through the Individual Prevention Grant scheme. The funding provided work boots, travel passes, chef knives and other course-related equipment which prevented them from dropping out of college or leaving employment.

A range of opportunities are available for raising additional income to offset the savings needed within the Youth Support Service. The EFA, for example, could provide resources for the Ready for Work programme. There are risks associated with income generation as a strategy for meeting the shortfall; applications may be unsuccessful and the terms and conditions of the EFA, for example, mean that payments are only paid once a learner achieves an accredited educational outcome. Whilst it is desirable for young people to achieve qualifications, it might be that there is pressure

to retain young people on Ready for Work programmes rather than encouraging them into more formal education settings that will provide them with more relevant qualifications or result in a more rigorous selection process where only young people who are likely to achieve the desired outcomes are recruited. The focus of Services for Young People may become more fluid as it responds to the agendas of funders rather than the identified needs of young people and the strategy that has been developed to improve outcomes.

The reduction in resources and increased demand described above will increase the work load of a reduced workforce across SYP, and/ or limit the amount of support and activities available for young people. The proposed approach to making the savings will impact on partner organisations and those who have been commissioned to deliver services on our behalf. The intention to reduce the grants provided to Voluntary, Community and Faith sector organisations is likely to have a negative impact on those organisations and the young people who access their provision including those who have protected characteristics e.g. religion and belief and disability.

In summary, despite the desire to minimise the impact on young people the proposals considered in this EIA for achieving the £2.66 million savings identified for 2015-16 it will not be possible to fully mitigate the negative impact on young people, their families and staff.

6. Sources of information

Engagement carried out

Extensive engagement was undertaken with young people, staff and stakeholders to develop the new model for Services for Young People that will be established from 1st April 2015. Staff within Commissioning and Development and what will be the Community Youth Work Service (currently Centre Based Youth Work) are currently engaged in a period of formal consultation about changes in the organisational structure and job roles. It was always intended that there would be changes to job roles and to the structure of the teams in order to implement the new commissioning intentions effectively. The allocated budget reduction has compounded the need for change and will reduce the number of posts available. They are officially vulnerable to redundancy. The feedback received from the earlier engagement events was instrumental in the development of the commissioning intentions and similarly feedback received during the current consultation period will be considered and influence final decisions made.

Further engagement and equality impact assessments will be undertaken at a later stage when the Resource Allocation System (RAS) is implemented as this will involve Local Committees and Youth Task Groups allocating resource to address identified need which will improve the services available to some young people but will also mean that resources may be taken away from existing users. Staff will also be affected as a result of this approach as their delivery base and type of work required of them may change.

Data used

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- JSNA (2011) Sexual Orientation chapter
- JSNA (2011) Special Educational Needs chapter (NOT YET PUBLISHED)
- JSNA (2011) Parenting chapter
- JSNA (2011) Teenage Pregnancy chapter
- JSNA (2011) Unaccompanied (and former unaccompanied) Asylum Seeking Children chapter
- JSNA (2011) Young Carers chapter
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- Services for Young People performance reports
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- SCC (2013) Services for Young People Needs Assessment
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thirteen to nineteen in Surrey.

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7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹²⁷	Potential positive impacts	Potential negative impacts	Evidence
Page 428 Age	The extended provision for Targeted Youth Support and Early Help will benefit younger young people.	A constraint on staffing levels across Services for Young People will result in the number of young people supported and the range and depth of opportunities for personal development available may be reduced despite demand increasing. This will have the greatest impact on the most vulnerable young people. A reduction of full time youth work posts within the Community Youth Work Service which require a professional JNC qualification will result in a less qualified and experienced staff team who will be less equipped to deal with complex issues	 There are 272,800 children and young people aged 0-19 in Surrey, 67,300 are 10-14 years old; and 69,000 are 15-19 years old. (ONS: Surreyi) In 2012 there were approximately 22,640 children and young people aged 0-19 living in poverty in Surrey or 9.2% of the 0-19 population. 0-10's make up 67% (15,160) of the children living in poverty in the county. (Children living in poverty data accessed on Surreyi) Services for Young People has secured significant achievements since 2012: 59% reduction in young people who were NEET between January 2009 and January 2014 Interim data shows Surrey had the joint lowest numbers in England of young people who were NEET between November 2013 and January 2014, when last year Surrey ranked joint-25th. 90% reduction in first time entrants of young people to criminal justice system from 2009 to

 $^{^{\}rm 127}$ More information on the definitions of these groups can be found <u>here</u>.

		presented by the targeted cohort		2013, when we had the lowest rate of first time
		of young people.		entrants in England
			•	Lower rate of youth custody per 1000 population in
				England.
		Workers may be limited on the	•	4% increase in young people aged 16-18 starting
		amount of time they are able to		apprenticeships since 2011 – in contrast to a
		allocate to each young person		decrease of 14% in England during the same
		due to increased case loads.		period.
		Young people are likely to be	•	There were 124 fewer NEET young people in
		affected through the reduction of		2012-13 compared to 2011-12, which based on
		grants available to the Voluntary,		research analysis by York University, results in a
		Community and Faith Sector and		£7 million saving to public purse
ag		Individual Prevention.	•	Demonstrable positive impact on school
Page 429		individual i revention.		attendance and fixed term exclusions for young
29		There is a risk that young people		people taking part in Centre Based Youth Work
		who live in boroughs/ districts		and Local Prevention Framework activity – and in
		where teams are carrying		particular for those with SEND.
		vacancies will have restricted	٠	High proportion of young people engaged in youth
		access to intervention.		centre activities are in higher need groups - of the
				7,017 in 2012/13, 37% had SEND, 20% were
				NEET or re-engaging, 17% were identified at risk
		The Resource Allocation System		of NEET, 16% were Children in Need, and 200
		proposed within the Community		were young people who had offended.
		Youth Work Service is likely to	•	89.8% successful progression to education,
		have an adverse impact on young		training or employment from young people at risk

	people who live outside of	of becoming NEET who received support from the
	prioritised areas but still have	Year 11/12 Transition commission
	high levels of need.	Twenty six youth centres have achieved the NYA
		(National Youth Agency) Quality Mark Level 1,
		demonstrating a standard equivalent to Ofsted
		rating of good – no Surrey youth centre had
		secured this rating before.
		• £2 million in expenditure on placements for young
		people with SEND offset as young people have
		local provision rather than being placed in
		Independent Specialist Colleges since 2011/12,
σ		meaning more young people are being educated
age		closer to home. This fits with the strategic service
Page 430		planning for post 16 placements.
0		 290 young people who presented as homeless
		have been placed in safe accommodation since
		November 2012.
		(SYP Cabinet Paper, April 2014)
		(The) young carers services give some form of support to
		1,200 young carers a year. However evidence suggests
		that this could be as low as just 10% of young carers in
		the county. The average age of a Surrey young carer is
		12. (JSNA Chapter: Young Carers)

		There are 94 Unaccompanied (or former unaccompanied)
		asylum seeking children (UASC) in Surrey that mostly fall
		between the ages of 16 and 21. (JSNA Chapter:
		Unaccompanied (or former unaccompanied) Asylum
		Seeking Children and Children's Performance and
		Knowledge Management Team)
		Surrey County Council's Race Equality and Minority
		Achievement Service estimates that currently (May 2011)
P		there are about 1100 GRT pupils receiving mainstream
Page 431		education in Surrey and a further 120 children of school
431		age (2-16) in the county who are receiving Elective Home
		Education. (Needs Analysis for Gypsy, Roma and
		Traveller Children and Young People in Surrey 2013)
		According to School Census and Traveller Education
		Support data (which includes both self-ascribed and non-
		ascribed children) there were an estimated 2203 children
		aged 0-19 in 2009. Guildford had the highest number with
		300, followed by Runnymede with 104 children. In all other
		boroughs and districts there were less than 100 GRT
		children. (Needs Analysis for Gypsy, Roma and Traveller

σ

	Children and Young People in Surrey 2013)
	There is a tendency among GRT children and young
	people to marry and have children at a younger age. A
	significant number of GRT children leave mainstream
	schooling by the age of 13. The law permits parents to
	educate their children at home, although GRT parents are
	not always able to support their children effectively in
	home education.
	(Needs Analysis for Gypsy, Roma and Traveller Children
P	and Young People in Surrey 2013)
Page 432	
432	
	GRT children and young people often see vocational
	training and skills as more relevant in preparing them for
	adult life. Young men in particular have ambitions to go to
	college and obtain certification for trades, but current law
	restricts their access to college until the age of 16, by
	which time many are working fulltime and may be reluctant
	to return to education. Although some GRT children return
	to formal education at 16+ to take vocational college
	courses, local GRT parents have stated that having to wait
	until their children reach 16 before they can access
	vocational training acts as a barrier to educational

			Funding pressures might limit the	achievement. (Needs Analysis for Gypsy, Roma and Traveller Children and Young People in Surrey 2013) In 2013/14 the Pathways Team in SYP completed over
		Disability Services provided by the Pathways Team for young people who have Special Educational Needs and/ or Disabilities will be protected from the budget savings as this	range of opportunities available for young disabled people.	2,000 statutory learning difficulty assessments for young people in years 9-13 with SEND (the vast majority of whom have Statements of Special Educational Need), to help them to prepare for their transition to post-compulsory
Page 433	Page Disability		Bespoke provision within the Community Youth Work Service may be reduced. This might mean their needs are not fully met or that they, and their families, have to limit their aspirations.	 provision. 87% of young people with SEND who progressed into year 12 in September 2013 were in positive destinations in January 2014. 50% of the Youth Support Service cohort have Special Educational Needs/ Disabilities and the number of learners with special educational needs is set to increase over the next 10 to 20 years.
		is a statutory function.	Young disabled people might be affected through the reduction of grants available to the Voluntary, Community and Faith Sector. Young carers may be impacted by a reduction of resource within the Community Youth Work	Young people have said one of their key concerns is mental health and emotional wellbeing. They have highlighted that poor emotional wellbeing can impact on their ability to engage in learning or work. They have said that it would help to have people to talk to. They said in particular that long term relationships with people who they trust and understand what they are going through are

	Service as there may not be	really important. (Young People's Perspectives, 2014).
	capacity to run targeted projects.	
		There are approximately 8,500 children and young people
		aged 0-19 that may have a long-term illness, disability or
		a medical condition affecting their day-to-day activities.
		(JSNA Chapter: Children with disabilities)
		As of March 1 2015 there are 805 open cases across the
		Children with Disabilities Teams. (Children's Services
σ		Performance Team)
Page 434		
4 3		
4		Children with disabilities are more likely to have Special
		Educational Needs (SEN). (JSNA Chapter: Children with
		disabilities)
		Deeple with a physical illness are sightimed more likely to
		People with a physical illness are six times more likely to have a mental illness than people without physical illness.
		(JSNA Chapter: Mental Health)
		80% of young people who are NEET in Surrey have

	additional learning needs (Surrey County Council, 2013).
	A study has suggested that of all people with mental
	health problems at age 26, 50% had first met psychiatric
	diagnosis criteria by age 15 and nearly 75% by their late
	teens. (JSNA Chapter: Mental Health)
	It is estimated that nationally 29% of families with disabled
	children are in poverty and 55% of families with children
	with disabilities are living in or at the margins of poverty.
P	(Families in Poverty Needs Assessment)
Page 435	
43	Young carers are typically children or young people living
C1	in families with a parent or sibling with an illness or
	disability for whom they provide care for. They are more at
	risk of possible mental-health disorders including stress,
	anxiety, low self-esteem, depression, eating disorders,
	difficulty in sleeping, and self-harm. (JSNA Chapter:
	Young Carers)
	Our young carers services give some form of support to
	1,200 young carers a year. However evidence suggests
	that this could be as low as just 10% of young carers in

	the county. The average age of a Surrey young carer is
	12. (JSNA Chapter: Young Carers)
	'There are some other issues we have experienced that
	potentially hinder the outcomes for young people with
	sensory impairment. We have a particular concern about
	students being required to attend the college offering the
	course selected which is nearest to their home. For a
	variety of reasons, that nearest college might not best suit
	the needs of that student, and by attending the nearest
ס	college the student forfeits the ability to have transport
age	provided. We are also concerned about the wider issue of
Page 436	transport limitations, as it is a significant issue for all our
ດ	young people. As we all know, Surrey has areas that are
	poorly served by public transport, and young people with
	vision impairment will never be able to drive themselves.
	This makes the problem of social isolation very significant,
	in that it severely limits their opportunities to engage with
	the community and their peers, and of course impacts on
	their education, learning and employment. These young
	people are already disadvantaged when it comes to
	meeting and engaging with new people. The impact of
	mobility and transport issues exacerbates the problems
	faced by these young people in relation to their emotional

			wellbeing, resilience and mental health.' Feedback from
			Sight for Surrey
Page 437 Gender reassignment	None	There may be a negative impact on young people who are trans or are questioning their gender identity if staffing is constrained within projects which are accessed particularly by this group. Through previous experience of commissioning on a borough/ district basis it has become clear that some priority groups of young people, especially young transgender people, may miss out as the population is spread out across the county, rather than being located in on particular place.	Current prevalence of people experiencing gender variance in the UK is estimated at 600 per 100,000 people, with those with gender dysphoria presenting for treatment estimated at 20 per 100,000 people. There is a currently a rapid growth rate of 15% per annum. These figures do not take account of those who are questioning their gender identity or who have not made their gender dysphoria known. The median age of people presenting for treatment is 42. "Few younger people present for treatment despite the fact that most gender dysphoric adults report experiencing gender variance from a very early age. Social pressure, in the family and at school inhibit the early revelation of their gender variance." (GIRES, 2009: 4). Many young transgender people leave school with level 2 qualifications and 34% go on to achieve a degree, or higher degree in comparison with 27% of the wider UK population (Engendered Penalties, 2007). This might indicate that they are at less risk of becoming NEET, however, this largely hidden group are highly likely to

Pget 30 a negative higher incide bisexual arryouth populimpact on a education a and feel consituation. and feel consistuation. Access to ralso key issolve also key issolve (Whittle et the text of the text of the text of t	s of this group are unlikely to be identified on a ugh/ district level and therefore will not be n the service specification.
Pregnancy and	ately 200 babies are born to teenage mothers
maternity Young parents and young	ad 280 teenagers have terminations in Surrey
people who are expecting a on young parents if staffing is and aroung	(JSNA Chapter: Teenage Pregnancy)

	a priority group for SYP	group. The frequency and depth	
Page 439	Young parents who fit the criteria of SYP will continue to have the opportunity to engage in personal development opportunities which will equip them for the workplace and parenthood. This will reduce risk factors and increase protective factors for both them and their child(ren).	of support might be limited.	In 2010, 11% of the young people who were NEET in Surrey were teenage parents or were pregnant young women (One in Ten, 2010) About 40% of teenage mothers suffer from postnatal depression and mothers living in deprived communities or who are subject to domestic violence also experience above average rates. GRT mothers are more likely to have complications during pregnancy. (JSNA Chapter: Maternity)
Race	Young People from GRT communities have been highlighted as a priority group for SYP.	A constraint on staffing levels within teams who provide services accessed particularly by young people who are from the BAME community, including Gypsy, Roma and Traveller young people, may have a negative impact on them.	 White British people make up 83% of the resident population in Surrey. Other White is the second largest ethnic group with the largest ethnic minority group in Surrey being Indian, at 2.3% of the population. (JSNA Chapter: Ethnicity) The 2011 Census shows that: Surrey has become more ethnically diverse with

Page 440	GRT young people will lose their bespoke educational programme. Until systemic issues within education are addressed as part of the SCC GRT Strategy, there is a risk that the young people who would ordinarily benefit from participating in Gypsy Skills may miss out on educational opportunities.	 rising numbers of people identifying with minority ethnic groups in 2011. White was the majority ethnic group at 1,023,700 in 2011 (90.4 per cent). Within this ethnic group, White British was the largest group at 945,700 (83.5 per cent). The White ethnic group accounted for 90.4 per cent of the usual resident population in 2011, a decrease from 95.0 per cent in 2001 and 97.2 per cent in 1991. White British and White Irish decreased between 2001 and 2011. The remaining ethnic groups increased, Any Other White background had the largest increase of 16,600 (1.2 percentage points). Across the districts in Surrey, Woking was the most ethnically diverse area and Waverley the least.
	Young BAME people might be affected through the reduction of grants available to the Voluntary, Community and Faith Sector.	 SCC Education Performance 2014: The percentage of pupils with statements of SEN/EHCPs from White European and mixed ethnic groups has increased in the past three years. In 2014 those who performed better than the Surrey average in achieving KS2 % L4+ in Reading, Writing & Maths and KS4 % 5+ A*-C including English &Maths GCSE include: Chinese,

	Mixed White/Asian and Indian children and young
	people.
	Those performing below the Surrey average
	include Mixed White/Black Caribbean and
	Pakistani.
	 In 2014, GRT children and young people
	performed 50-60% below the Surrey average for
	both achieving KS2 % L4+ n Reading, Writing &
	Maths and KS4 % 5+ A*-C including English
	&Maths GCSE.
	All ethnic minority groups in the UK have a higher
	proportions of poverty compared to the majority white
Dag	population (Families in Poverty Needs Assessment)
Page 441	
41	
	Independent research suggests that a higher proportion of
	people from BME communities in the UK experience
	mental health problems compared to White British people.
	(JSNA Chapter: Mental Health)
	59% of children in the Surrey GRT community have
	special needs compared with 19% in the whole population.
	(Needs Analysis for Gypsy, Roma and Traveller Children
	and Young People in Surrey 2013)

		Many members of the GRT population are reluctant to
		reveal their ethnic identity and this, together with the
		travelling lifestyle of some communities, makes it is
		difficult to determine the exact size of Surrey's GRT
		population. (Needs Analysis for Gypsy, Roma and
		Traveller Children and Young People in Surrey 2013)
		A significant number of GRT children leave mainstream
		schooling by the age of 13. The law permits parents to
σ		educate their children at home, although GRT parents are
Page 442		not always able to support their children effectively in
44		home education. (Needs Analysis for Gypsy, Roma and
N		Traveller Children and Young People in Surrey 2013)
		GRT children and young people often see vocational
		training and skills as more relevant in preparing them for
		adult life. Young males in particular have ambitions to go
		to college and obtain certification for trades, but current
		law restricts their access to college until the age of 16, by
		which time many are working fulltime and may be reluctant
		to return to education. Although some GRT children return
		to formal education at 16+ to take vocational college
		courses, local GRT parents have stated that having to wait

	until their children reach 16 before they can access
	vocational training acts as a barrier to educational
	achievement. The withdrawal of the Education
	Maintenance Allowance in 2011 may prove to be a further
	barrier, given that many GRT young people come from
	low-income families. (Needs Analysis for Gypsy, Roma
	and Traveller Children and Young People in Surrey 2013)
	Children and young people in GRT communities are often
	expected to assume caring responsibilities for siblings or
	relatives (Needs Analysis for Gypsy, Roma and Traveller
	Children and Young People in Surrey 2013).
Page 443	
44	Most UASC and former UASC under Surrey County
ώ	Council care are from Afghanistan, Iraq, Iran, Eritrea and
	Vietnam. With the exception of those from Vietnam,
	Surrey has limited local communities to draw on to support
	these children. (JSNA Chapter: Unaccompanied (or former
	unaccompanied) Asylum Seeking Children)
	Recent research has shown that students from ethnic
	minorities are less likely to receive offers of university
	places than their white peers.

			http://www.bbc.co.uk/news/education-28424556
		Through previous experience of	In the 2011 Census, 62.8% of Surrey's population
		commissioning on a borough/	identified themselves as Christian. The next largest group
		district basis it has become clear	was that which reported no religion, at 24.8% of the
		that some priority groups of	population. Those reporting all other religions together,
		young people may miss out as	other than Christian, formed 5% of the Surrey population,
_		the population is spread out	of which the next largest religious group after Christian
Page		across the county, rather than	was Muslim (2.2% of the population). 7.4% of the
e 4		being located in on particular	population did not state their religion.
444	None.	place.	
Religion and belief			Between the 2001 and 2011 Censuses, the proportion of
			Christians in Surrey decreased by 11.8 percentage points
		Loss of funding available to the	from 74.6% to 62.8%. The proportion reporting no religion
		VCFS may lead to a reduced	rose in the same period from 15.2% in 2001 to 24.8% in
		provision for young people who	2011. (JSNA Chapter: Religion)
		access provision outside of that	
		commissioned by SCC as it may	
		reduce the resources available.	In Surrey there are 112 maintained primary schools with a
			Religious Character and 188 of No Religious Character,
			while there are 11 maintained secondary schools with a

			Religious Character and 42 of No Religious Character.
			Services can be 'hard to reach' for GRT families, for
			reasons including expectations around literacy; issues of
			trust and discrimination; and the isolated location of many
			GRT sites. (Needs Analysis for Gypsy, Roma and
			Traveller Children and Young People in Surrey 2013)
			Cultural and religious sensitivity is paramount in
			developing and delivering services to ensure that they are
			appropriate and accessible to people who have, or do not
Page 445			have, a faith or religion.
le 4			
45			
			There are 132,900 girls aged 0-19 in Surrey and there are
			139,900 boys aged 0-19 in Surrey. (ONS Surreyi)
Sex	None	None	In 2014 the difference in educational attainment between
			boys and girls ranges from 17.5 percentage points at the
			EYFS to 9% at GCSE. (this is compared gender from
			those obtaining 5+ A*-C inc Eng & Math at KS4). (SCC
			Education Performance 2011)

			Boys are nearly three times more likely than girls to have statements in Surrey. (JSNA Chapter: SEN) There were 84 males and 10 females under the care of the Surrey Children's Service, as of February 2015. (Children's Performance and Knowledge Management Team)
Page 446 Sexual orientation	None	Through previous experience of commissioning on a borough/ district basis it has become clear that some priority groups of young people may miss out as the population is spread out across the county, rather than being located in on particular place.	JSNA Chapter: Sexual Orientation: Using mid-2009 population estimates, there are an estimated 5,700 young people aged 11-16 that are lesbian, gay, bisexual, transgender or questioning (LGBTQ). Identity-related stigma contributes to in increased risk of Bullying and social exclusion – 34% of LGBTQ young people are estimated to have experienced homophobia whilst in school and domestic abuse – a third of LGBTQ young people are estimated to have experienced bullying at home by a parent.
		on young people who are lesbian, gay, bisexual or are questioning	negative impact on mental health and that there is a

		their gender identity if staffing is	higher incidence of self harm sucidality amongst lesbian,
		constrained within projects which	gay, bisexual and transgender young people than the
		are accessed particularly by this	wider youth population (Council of Europe).
		group.	A fear of homophobia and the issues listed above can impact on a young person's ability to participate freely in education, training, employment and other activities.
Marriage and civil partnerships	None	None	

age 447

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Page 448 Age	None	Older workers may feel pressure to leave the service now that offers of voluntary severance have been made as part of the developments within Youth Work. Younger workers who may not hold professional qualifications and are currently employed by VCFS providers may be more at risk of redundancy now that the model is moving away from the Retained Employment Model. People who have more limited experience may experience greater difficulty in obtaining a post through the re-deployment pool.	Workforce data for Services for Young People (SCC, August 2014) shows that: 13.2% are aged 15- 24 38.7% are aged 25- 39 45.3% are aged 40- 64 2.41% are aged 65- 75. The impact on people who work for organisations currently commissioned to deliver services and the implication of TUPE arrangements are currently being explored.

		There may be a negative impact	Stress and other mental health issues are now among the
		on the emotional wellbeing of staff	main causes of employee absence (CIPD, 2007).
		if staffing constraints results in an	
		increased workload	
			Workforce data for Services for Young People (SCC,
			August 2014) shows that only 2.79% of staff have
		Increased workload, broadened	identified that they are disabled. By type of role, this
	None	scoped and work related pressure	equates to:
Disability	INOTICE	may result in increased levels of	1.64% of those working in frontline roles
		stress and poor emotional	5.1% of those working in team leader roles
		wellbeing. The increased	5% of those who are in middle manager roles.
		workloads and change of role/	
Pa		location may reduce the level of	No senior managers have stated that they are disabled.
Page 449		flexibility available in working	The impact on directly employed staff and those who work
149		which could adversely impact on	for organisations currently commissioned to deliver
		carers.	services will become clear as the project progresses.
		Unknown at this stage, although	
Gender reassignment	Unknown at this stage	moving teams may cause anxiety.	
reassignment		moving teams may cause anxiety.	
		There is the potential that it will be	
Pregnancy and		more difficult to offer flexible	
	None	working opportunities in line with	
maternity		SCC policy if staffing is	
		constrained.	

		People may choose not to have children due to concern about what is happening in the workplace. Workers on parental leave may feel out of touch with what is	
Page 450		happening in the workplace, feel deskilled/ left behind if they are away during the period when changes are made, miss out on opportunities to apply for their preferred roles (if this process is	
		needed) and experience less flexibility when they return to work with working patterns.	
Race	Unknown at this stage	Unknown at this stage	Data has shown of those employed within SYP 4.19% have identified themselves as being BME. (SCC, 2014)
Religion and belief	Unknown at this stage	Unknown at this stage, although people who work in VCFS organisations and may be more likely to have a faith may	Workforce data (2014) has shown that nearly 25% of the SYP staff have said they are Christian, 22% have no religion/ faith and 52% have not disclosed their religion/ faith. The remainder have identified as Buddhist, Hindu,

		experience greater impact due to the funding available to those organisations being reduced.	Jewish and Muslim. The impact on directly employed staff and those who work for organisations currently commissioned to deliver services will become clear as the project progresses.
Page 451 Sex	None	Female staff in front line roles are more likely to be impacted by the recruitment freeze in the YSS and reduction of posts in the Community Youth Work Service.	 68% of the SYP workforce is female. Statistics show that of the workforce: 23.35% are female who work full time 44.8% are female who work part time 12.31% are male who work full time 19.54% are male who work part time. Gender analysis by position within SYP: Female front line staff: 68.21% Female team leaders: 73.98% Female middle managers: 50%

			Female senior managers: 27.7% The impact on directly employed staff and those who work for organisations currently commissioned to deliver services will become clear as the project progresses.
Sexual orientation Page 452	Unknown at this stage	Unknown at this stage	 69.29% of the workforce in SYP have not stated or said that they would not prefer to identify their sexual orientation. Of those who have provided this information 29.7% have said they are heterosexual and 1.01% have identified as Lesbian, Gay or Bisexual. The impact on directly employed staff and those who work for organisations currently commissioned to deliver services will become clear as the project progresses.
Marriage and civil partnerships	Unknown at this stage	Unknown at this stage	

8. Amendments to the proposals

Change	Reason for change
None as yet.	n/a

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Potential negative impact on services being affected for specific groups/ geographical areas should there be an unplanned approach to making savings through the freezing of recruitment.	Undertake an analysis of need and allocate resources accordingly within the YSS to ensure that young people who live in boroughs/ districts with existing vacancies are able to access services. Develop a strategic approach to making savings alongside the freezing of vacancies to ensure that there is a back-up plan should applications for external funding be unsuccessful.	1.4.15	Frank Offer and Ben Byrne
external funding be unsuccessful.Undertake an analysis of need and allocate resources accordingly within the YSS to ensure that boroughs/ districts with existing vacancies are not penalised by the strategy whilst fully staffed teams are unaffected.That staff and/ or young people will experience negative impact through a reduction in staffing.Develop a strategic approach to making savings alongside the freezing of vacancies to ensure that there is a back-up plan should applications for external funding be unsuccessful.		1.4.15	Frank Offer and Ben Byrne

6	Young people who have		
Ť	protected characteristics and		
	access grant- funded		
	provision through the	Ensure that all young people who are	
	Voluntary Community and	identified as being at risk of not	
	Faith Sector and Individual	participating post 16 or who are not in	
	Prevention Grants may	education, employment or training are	
	experience greater barriers to	identified and actively encouraged to	
	participating in personal	engage in SYP provision. This is likely	
	development opportunities/	to involve identifying particular	
	required support, especially	barriers to participation and building	
	those who do not currently	trust with families.	
	access local authority		
	provision/ commissioned		
	services.		
		-	
		Ensure that there is a clear	
		understanding of the impact of	
	Some Voluntary, Community	reducing grants paid to the VCFS and	
	and Faith Sector	if there are particular organisations	
	organisations may no longer	may be vulnerable should the grants	
	be able to run the services	be unavailable. Ensure that these	
	currently funded with grants	organisations are signposted to	
	from SYP. There is a chance	alternative sources of funding and	
	that some may fold.	informed about the re-commissioning	
		process that is currently underway for	
		SYP in 2015.	

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
A reduction of grants to the VCFS will reduce the range of	Age, disability, race, sex, sexual
activities available to young people unless alternative sources	orientation, gender reassignment,
are identified.	religion and belief.

A reduction in posts will reduce the amount of provision available to young people and increase the workloads of the workforce.	Age, disability, race, gender reassignment, sex, religion and belief, sexual orientation, pregnancy and maternity.
Young people will continue to experience barriers to participation as the result of the withdrawal of the Individual Prevention Grants.	Age, disability, race, gender reassignment, sex, religion and belief, sexual orientation, pregnancy and maternity.

Information and engagement underpinning equalities analysis	Staff, managers, partner organisations, young people and stakeholders have been engaged regarding the new structure and delivery of Services for Young People from 2015-2020. Staff within Commissioning and Development and Centre Based Youth Work (what will be the Community Youth Work Service) are currently engaged in a formal consultation process and are vulnerable to redundancy. Once feedback has been received, this will be incorporated into the EIA where appropriate.
Key impacts (positive and/or negative) on people with protected characteristics	Young people will be adversely affected by the £2.66 million saving allocated to Services for Young People which will be achieved through a reduction in qualified and experienced frontline posts, the withdrawal of Individual Prevention Grants and funding allocated to the VCFS. There is a risk that bespoke provision for groups who have protected characteristics will also be reduced.
Changes you have made to the proposal as a result of the EIA	No changes have been made to date.
Key mitigating actions planned to address any outstanding negative impacts	To ensure that the impacts of the savings are actively monitored through management information, engagement with staff, partner organisations, service users, potential service users and their families. Any feedback which shows that individuals and groups who possess protected characteristics are experiencing negative impacts will be used to inform potential changes to the plan.
Potential negative impacts that cannot be mitigated	A reduction of grants to the VCFS will reduce the range of activities available to young people unless alternative sources are identified. A reduction in posts will reduce the amount of provision available to vulnerable young people and increase the workloads of staff. Barriers to participation will remain for young people who would have benefitted from Individual Prevention Grants.

1. Topic of assessment

EIA title:	Proposed budget changes for 2015-16: reduction of commissioned services by local authority (School Commissioning)
EIA author:	Joanna Woodward – School Commissioning Team

2. Approval

	Name	Date approved
Approved by ¹²⁸		

3. Quality control

Version number	3	EIA completed	12 March 2015
Date saved	12 March 2015	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Julie Stockdale	Head of Schools Commissioning & Admissions	Surrey County Council	Head of service responsible for commissioned services
P-J Wilkinson	Assistant Director for Schools & Learning	Surrey County Council	Budget holder
Melanie Harris	School Commissioning Officer	Surrey County Council	Officer responsible for commissioned services

¹²⁸ Refer to earlier guidance for details on getting approval for your EIA.

6 5. Explaining the matter being assessed

What policy,	The Children, Schools and Families directorate is facing a proposal to
function or	reduce its budget for 2015-6.
service is being	
introduced or	
reviewed?	The proposed budget for 2015-16 includes a reduction of commissioned services for Surrey schools which are currently contracted to a provider organisation to deliver (contracted provider). The proposal would reduce the budget for school support services in 2015-16. School support services faced a similar budget reduction in 2014-15, but it was not considered necessary to conduct an EIA at the time that the proposals were announced.
	The contracted provider is currently delivering tasks for programmes previously financed by government grants that have since been discontinued; some tasks can be delivered 'in-house' by SCC.
What proposals are you assessing?	Many Surrey schools are converting to academies. As at 1 February 2015, 74 schools have already converted (44 primary, 29 secondary and 3 special), and a further 9 are undergoing conversion (3 primary, 1 all age, 2 secondary, 3 special). In addition there are 2 free schools. The decision a school makes to convert to an academy is made by the school and the Department for Education (DfE), and is outside SCC's control.
	Academies receive funding direct from the government and are free to purchase support from different providers, including the same organisation that is contracted to deliver services to Surrey's maintained schools. The reduction of the contract with SCC reflects this - i.e. academies would purchase services direct from the organisation (rather than from SCC for a service). Academies might choose not to purchase the service, or to purchase from a different service provider.
	There are approximately 393 schools in Surrey, and academies and free schools currently represent around 20% of the total school picture (although this percentage is likely to grow during 2015-16). The organisation's contract value has been cut by around 17%, so represents a fairly close reflection of the academy vs SCC maintained position.
	The contracted provider's consultants work across a number of LAs, and are not specifically employed to support Surrey schools. If academies purchase support services from the contracted provider, the consultants' workload in providing support for Surrey schools would remain at a similar level. If academies decide not to purchase services from the same

	provider, this is outside SCC's control.
Who is affected	
by the proposals outlined above?	The contracted provider contracted to deliver services to Surrey's schools is contracted to continue to deliver the same outcomes for schools, so there is no identified impact for school pupils, staff in SCC maintained schools, residents or contracted staff.
	Potentially there is an increased workload for SCC employees for services brought in-house at SCC. It is not known whether any of these employees have protected characteristics.

6. Sources of information

Engagement carried out

Engagement activities were not considered necessary.

Data used

- Academies Tracker January 2015

- Contracted Provider's Output Specification 2014-15 Surrey County Council Service Delivery Agreement with contracted provider

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

No specific impact identified for any residents and school pupils with protected characteristics

7b. Impact of the proposals on Surrey County Council staff with protected characteristics

No specific impact identified for any Surrey County Council staff with protected characteristics

7c. Impact of the proposals on staff with protected characteristics at Surrey

County Council maintained schools

No specific impact identified for any Surrey County Council maintained school staff who have protected characteristics

7d. Impact of the proposals on academy school staff with protected characteristics

No specific impact identified for any academy school staff with protected characteristics

7e. Impact of the proposals on the contracted provider's staff with protected characteristics

No specific impact identified for any contracted staff with protected characteristics

8. Amendments to the proposals

No changes identified

6

9. Action plan

Monitor every 6 months and amend assessment where necessary.

Review workload of Surrey County Council staff where services are brought 'in house'.

10. Potential negative impacts that cannot be mitigated

No potential negative impacts identified.

11. Summary of key impacts and actions

	Analysis of:
Information and engagement	- Academies Tracker January 2015
underpinning equalities analysis	(published on snet)
······ · ·····························	- Contracted Provider's Output Specification 2014-15 Surrey

	County Council Service Delivery Agreement with contracted provider (commercially sensitive, therefore not published)
Key impacts (positive and/or negative) on people with protected characteristics	None identified
Changes you have made to the proposal as a result of the EIA	None identified
Key mitigating actions planned to address any outstanding negative impacts	None identified
Potential negative impacts that cannot be mitigated	None identified

6 1. Topic of assessment

EIA title: Customer and Communities Directorate Support Budget Savings 2015/16	;
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EIA author:	Tracy Waters Senior Manager Customer and Communities
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2. Approval

	Name	Date approved
Approved by	Mark Irons	4/2/2015

3. Quality control

Version number	Version 2	EIA completed	4/2/2015
Date saved		EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Mark Irons	Head of Customer and Communities Directorate Support	SCC	Head of Service

5. Explaining the matter being assessed

What policy,	The Directorate Support Team	
function or service is being introduced or reviewed?	The work of the Directorate Support Team supports the Customer and Communities Directorate to deliver key projects. The team also provides high quality and cost effective administrative support.	
	Key tasks the team is working on include:	
	 Moving the Coroners Service into a specialist Coroners Court in Woking. Managing the administration of Flood Repair and Resilience grants. Providing project support for the launch of a new joint Trading Standards Service with Buckinghamshire County Council Supporting the implementation of the domestic abuse strategy through research and project support. 	
	This is not a statutory service.	
What proposals are you assessing?	 The budget savings for 2015/16 will reduce the revenue budget in 2015/16 by £200,000. This reduction will be achieved through a continued focus on more efficient ways of working. matching projects to directorate priorities and available resource. Elimination of unnecessary work. This means that the savings can be largely achieved by careful management of vacancies as they arise. 	
Who is affected by the proposals outlined above?	outcomes, effectiveness or quality of the work of the Directorate	
	The Service is made up of two teams. A team largely carrying out data analysis and project support consisting of 9 people and a team of dedicated and specialist administrative support consisting of 13 people. There are a number of vacancies that will not be filled.	

6. Sources of information

Engagement carried out

The proposal is required due to directorate budget reductions, savings will largely be achieved through the deletion of vacant posts. Engagement days with the teams affected are due to take place in February and May. As detailed plans are developed there will be engagement with staff

Data used

Workforce monitoring information and budget constraints.

Protected characteristic ¹²⁹	Potential positive impacts	Potential negative impacts	Evidence
Age			
Disability			
ତ Gender ଥି ଦ ତ			
A Pregnancy and			
Race		There are no identified impacts on residents and service users arising from this proposed budget reduction.	
Religion and belief			
Sex			

Impact of the proposals on residents and service users with protected characteristics

¹²⁹ More information on the definitions of these groups can be found <u>here</u>.

Sexual orientation		
Marriage and civil partnerships		
Carers ¹³⁰		

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Page 466 Age		Not applicable	
Disability		Yes	Changed work locations may present access issues: transport, parking as well as suitable buildings.

¹³⁰ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

Gender reassignment	Not applicable	
Pregnancy and maternity	Yes	The team includes women. Women on maternity leave are protected in selection procedures.
Race	Not applicable	
Religion and belief age 4 4 5 7	Not applicable	
4 Sex 467	Not applicable	
Sexual orientation	Not applicable	
Marriage and civil partnerships	Not applicable	
Carers	Not applicable	It is unknown whether any of the team has caring responsibilities but changes to their employment may affect this if their employment status changes.

Change	Reason for change
No amendments to date	

9. Action plan

6

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
The team includes women. Women on maternity leave are protected in selection procedures.	Following correct selection and HR procedures		
It is not known whether any of the team has caring responsibilities	Consideration of flexible working arrangements on a case by case basis.		Tracy Waters
Disability	Consideration of a full range of reasonable adjustments and application of flexible working arrangements.		

10. Potential negative impacts that cannot be mitigated

	Protected characteristic(s) that could be affected
11. Summary of key impacts and actions	1

Information and		
engagement underpinning	Workforce information data.	
equalities analysis		
Key impacts (positive	Loss of employment could have negative affects for women on	
and/or negative) on	maternity leave.	
people with protected	Changes of work location, or hours could adversely affect those	

characteristics	with caring responsibilities, parents and disability.
Changes you have made	
to the proposal as a result	
of the EIA	
Key mitigating actions planned to address any outstanding negative impacts	Following SCC policies for selection, access and flexible working arrangements.
Potential negative impacts that cannot be mitigated	

1. Topic of assessment

EIA title:	Impacts of removal of Local Committee Capital Allocations

EIA author:	Tracy Waters Senior Manager Policy and Performance Customers & Communities
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2. Approval

	Name	Date approved
Approved by ¹³¹	Jane Last	4 February 2015

3. Quality control

Version number	V2	EIA completed	
Date saved	January 2015	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Jane Last	Programme Manager and Lead Manager for Community Safety and Partnership	SCC	Head of Service
James Painter	Community Partnership Manager	SCC	Lead Manager

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¹³¹ Refer to earlier guidance for details on getting approval for your EIA.

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	This proposal relates to the removal of Local Committee capital allocations. In 2014/15 a total of £385,000 was available for the public to suggest suitable projects for inclusion in the programme. Bids are typically for less than £5,000 and many are below £1,000.
	This proposal does not affect the Member Allocations fund which each county councillor receives for award in their Division to local organisations and groups can apply for funds for projects that promote the social, economic and environmental well-being of the local community. The current allocation per councillor is £10,300, creating a countywide fund of £834, 000.
	The proposal does not affect the Community Improvement Fund, currently £ 500,000 which gives local groups the chance to improve their areas, make a real difference to people's lives and strengthen the ability of residents to independently enhance where they live. Bids are invited for between £10,000 and £30,000 for one- off capital schemes for community improvements (in exceptional circumstances bids for start up revenue projects will be considered).
	Contributions from all these funds typically provide a significant gearing effect for communities and groups in attracting funding from other sources, increasing the net value of the resource supporting local projects. There is no direct evidence of the gearing effects of these funds in Surrey, but evidence presented to the House Of Commons Public Administration Select Committee in 2011, suggests that the ratio of funding generated from other sources arsing from public funding to the local voluntary and community sector is at least 3;1. There is also research evidence that suggests considerable social value in reduced demand for other services from investment in the third sector. A potential ratio of at least \pounds 4 social return for each \pounds 1 invested is quoted in "Social Return on investment – an introduction Cabinet Office 2009).
What proposals are you assessing?	As part of the Budget review for 2015/16, undertaken from November 2014, it is proposed that the local committee capital allocation funding of £385,000 is removed. The purpose of this EIA is to assess the potential dis-benefits this may create. This is not a "service" reduction – more the reduction of an opportunity to enhance community assets.

Who is affected	As noted above, this does not constitute a service reduction as such so at
by the proposals	the primary level there is no direct impact.
· · ·	
outlined above?	
	The fund summaries lead an announce when a sold valetingly encelling at some firms
	The fund supports local groups who need relatively small injections of cash
	to provide or enhance local facilities and equipment.
	Analysis of successful bids to date in 2014/15 shows that the largest single
	areas of spend are on Community assets including grit bins, benches, IT
	and Community buildings.
	A reduction in the capital fund may affect the match funding arrangement
	with Guildford Borough Council, who have introduced 4 cluster areas who
	agree the funding for local projects.
	Projects not funded by CIF are sometimes considered for the Local
	Committee Allocations fund, this would no longer happen.

6. Sources of information

Engagement carried out

The Service processes all applications for funding and maintains continuous monitoring of the successful applications. Reports are provided to the Cabinet Member for Community Services who shares with Cabinet and Local Committee Chairs for dissemination. Information on funds and spend is also available on the public website.

Data used

The analysis of the spend of Local Committee Capital Allocations shows that the money is used for a variety of physical assets within Surreys' communities such as aiding community building refurbishment or providing items that support local events, ceremonies, community groups or the local environment.

County Wide – Local Committee Allocations Spend as at 5 January 2015

C&YP Events and Award Ceremonies	£2,203.00
Christmas Lights	£4,500.00
Community Assets (Benches/Grit Bins/IT etc.)	£34,737.00

Community Building Refurbishments	£46,557.96
Community Group Support	£16,283.60
Community Safety/ Local Priorities	£750.00
Health and Wellbeing	£5,833.00
Highways - Schemes (Speed Limits etc.)	£10,650.00
Schools Equipment & Events	£17,263.00
Streetlighting	£7,442.78

Total Spend as at 5 January 2015 is £146,220 Total Budget 2014/15 is £385,000

2014/15 UPDATE:

Data is also available for the period from April to December 2014. As at 5 January 2015 around 38 % of the fund has been spent so this does not necessarily represent the full range of uses expected over a full year. However the overall pattern across the spending categories is broadly similar.

Specific projects of note in 2014/15 so far have included:

- a defibrillator for Mole Valley
- protective equipment for flood volunteers, Spelthorne and Sunbury
- mobile hoist and specialist play equipment for disabled children, Runnymede
- heritage lighting, Frimley Green
- funds towards a swimming pool, Farnborough Fins

Measures already taken

Following the Public Value Review of Community Partnerships, a number of recommendations were made for improvements to support to members and Communities. Among these was a Process Review of the local grant process with a view to making it easier to use, more widely known and quicker to approve and issue funding.

The review, conducted during December 2012, achieved all of these goals and has resulted in:

• Much wider awareness of the availability for funding and the process by

which it can be accessed

- Active advocacy for the funds by members and Officers, including training for both in more effective community engagement and working with less advantaged communities
- On-line and simpler application processes, including paper-based and other alternatives, which make it easier for people with disability and access or literacy challenges to apply. Officers are available to support in defining and making applications when necessary
- Much improved processing and decision making processes and times, with potential turnaround from receipt to decision of under two weeks for many applications
- Improved guidance for the scheme that takes into account equalities considerations

Joint training for Officers with Surrey Community Foundation and others that enhances their ability to advise and signpost potential applicants on other funding sources as contributory or alternative solutions

7. Impact of the new/amended policy, service or function

	otected	Potential positive impacts	Potential negative impacts	Evidence				
	Age	No identified positive impacts	Older and younger people are more likely to be disadvantaged if less funding is invested in community projects as a result of the budget reduction. This has the potential to impact through loss of facilities, less opportunities for volunteering and social interaction, and less active leisure opportunities for young people.	Census 2011				
				Surrey shows an increased number of under 5s and increase of older people over 65.				
				Population Increases by Age Group in Surrey between 2001 and 2011 Census				
				Age Group	Surrey			
Pa				Oloup	Population	% Inc.		
Page 475				Under 5s	71,300	13.5%		
				Over 65s	194,500	13%		
				Over 85s	30,000	25.5%		
				http://www	.surreyi.gov.uk	Resource.	aspx?GroupID=55&ResourceID=928	
					•	-	mong the greatest beneficiaries of ties and assets, including buildings, park	

7a. Impact of the proposals on residents and service users with protected characteristics

¹³² More information on the definitions of these groups can be found <u>here</u>.

			that are s	•	ng commun	likely to be active within the gr hity projects, encouraging	oups
			Census 2011 Proportion of people reporting a health problem or disability				
				Category	Surrey]	
Page 476		As for the age-related comments above, the provision of community facilities will often be of		Day to day activities limited a little	7.8%		
476 Disability	No identified positive impacts	significant benefit to people with disabilities. though the direct spend		Day to day activities limited a lot	5.7%		
		on health and wellbeing projects is comparatively low.		All with activities limited	13.5%		
				In bad or very poor health	3.5%		
				All people providing unpaid care	9.6%		
			http://www.	surreyi.gov.uk/ViewPage	e1.aspx?C=Re	esource&ResourceID=1002	

			See comments in Age, above.			
Gender reassignment	No identified positive impacts	No identified negative impacts	2009, the gender v	e prevalence	of transge 6%, but th	ty research organisation (GIRES) report ender people experiencing some degree of ere is no validated estimate of the le in the UK
Page 477 Pregnancy and	comments above, t provision of commu facilities will often b significant benefit to	As for the age-related comments above, the provision of community facilities will often be of significant benefit to pregnant and nursing	and a 15 Age Group	s been a 17.	n E&E sin	ase in the 0-4 year old population in R&B ce the 2001 census.
maternity	impacts	mothers, though the direct spend on health and wellbeing projects is comparatively low.	during 20 facilities	014 /15 this b	out, as wit clubs, and	cally supporting pregnant or nursing mothers th age and disability, the use of community I other health related activities is an his group.

Race	No identified positive impacts	No identified negative impacts	Area	White British	Othor	Indian	Pakista	Other Asian Ethnic Grps	Carb/	All Non White Ethnic Grps
			Surrey	83.5%	6.9%	1.86%	1.0%	2.9%	1.1%	9.6%
Pac		http://www.surreyi.gov.uk/Resource.aspx?GroupID=55&Resource						<u>⇒ID=999</u>		
Page 478			Region Christian Buddhist I		Hindu	Jewish	Muslim	Sikh		
යි Religion and belief	No identified positive impacts		110 6	6,019	15,018	3,055	24,378	3,783		
					ov.uk/Resou	irce.aspx?	GroupID=	55&Resource	9 <u>ID=1000</u>	
			Census							
Sex	No identified positive impacts	No identified negative impacts		b	Population by sex - lales	Popula by sex male	(-% b	opulation y sex - emales	Population by sex - % female	
			Surrey (County)		554665	48.9	98	577725	51.02	

			http://www.surreyi.gov.uk/Viewpage.aspx?C=basket&BasketID=224
Sexual orientation	No identified positive impacts	No identified negative impacts	There is a lack of data on this group.
Marriage and civil partnerships	No identified positive impacts	No identified negative impacts	There is a lack of data on this group.

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age			
Disability			
Gender reassignment	proposed	e no identified impacts on staff arising budget reduction. The team that ac	dministers the
Pregnancy and യ maternity ഗ്ര	the Com	es so as part of a wider business sup munity Partnership Team and there is consequent savings as a result of an	s no intention
4 Race	the fundio		
Religion and belief			
Sex			
Sexual orientation			
Marriage and civil partnerships			

8. Amendments to the proposals

Change	Reason for change
No amendments are proposed as a result of the	assessment

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Removal of capital allocation means less funding reaching communities, especially those that are less advantaged	Joint training with Surrey Community Foundation and others, enhancing the skills of Officers in advising and signposting potential applicants on other sources of funding	Initial training delivered. Continuous refresh	James Painter

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
None identified	

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	Public value Review and Process review engagement, Census data, analysis of fund activity April – Jan 2014/15
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Key impacts (positive and/or negative) on people with protected characteristics	Reduced opportunity for investment in more disadvantaged communities, with particular potential for impact on Age and Disability characteristics
Changes you have made to the proposal as a result of the EIA	None
Key mitigating actions planned to address any outstanding negative impacts	Actions to address issues already implemented and continuous improving
Potential negative impacts that cannot be mitigated	None

Surrey County Council Equality Impact Assessment Template Stage one – initial screening

What is being assessed?	E&I Future staff restructure
Service	Environment and Infrastructure Directorate
Name of assessor/s	Finance, Change & Performance
Head of service	Ian Boast, Assistant Director Environment
Date	Original version: Updated:
Is this a new or existing function or policy?	Existing

Write a brief description of your service, policy or function. It is important to focus on the service or policy the project aims to review or improve.

Reason for Restructure

6

1. The removal of the Assistant Director (Economy, Transport and Planning) post in November 2013 with interim reporting arrangements introduced for groups previously reporting to that post. This change has assisted moves to integrate highways and transport infrastructure activities.

2. The E&I Future Review Phase 1 have assisted the Directorate in defining and reviewing the issues and proposed solutions. To improve our performance by:-

- a) Taking our One Team working further for example by bringing together our approaches to Highways and Transport improvement and maintenance into a longer-term single programme and end to end process and developing a more joined-up approach to our work with other partners to improve Places and merge Highways and Transport functions to work more closely.
- b) Implementing the recommendations of E&I Future reviews to improve efficiency and effectiveness, to be more innovative and focus more on the key requirements.
 To meet our commitments to cost savings in the Medium Term Financial Plan. To work "Smartly" cutting out waste and unproductive processes and activities and providing innovative solutions.

3. The Directorate faces budget reductions and cost containment pressures over future years, and this must be considered when planning for change. The Medium Term Financial Plan includes a savings requirement in Environment and Infrastructure of £1.2m in 2014/15, and £5.4m by 2018/19. In addition, Waste must contain cost pressures of £7.2m per annum by 2018/19

Key Changes

- A new "Place and Sustainability" Group is proposed as one of the cross directorate Groups, including elements of the functions and activities currently met within the Strategy Group and the Sustainability Group.
- The Transport Studies and Transport Policy Teams will transfer to the Networks and Asset Management Group on the 1 September 2014.
- The Economic Development function will transfer to the Chief Executive Office.
- The impact of the changes described above has an impact on the Strategy Group, whereby its functions are proposed to be covered within the new structure.
- The existing Highways & Transport Group Manager posts will be deleted and replaced by three new Groups. Interim management arrangements will continue until 1 September 2014.
- There will be two Waste Groups, Development and Operations. This finalises interim arrangements already in place.
- Asset Planning functions will be incorporated within the new Highway Network and Asset Management Group.
- It is proposed that Surrey Connects will transfer to the Chief Executive Office.

The new structure is due to be implemented by 1 September 2014, and aims to deliver the following benefits:-

- Take the Directorate's 'One Team' working forward to the next stage
- Achieve staff establishment cost savings to fulfill commitments in the medium-term financial plan
- Maintain priority services
- Improve performance by facilitating new ways of working and planning and delivering services in a more integrated way
- Implement some recommendations from recent E&I Future reviews of services

Key proposed changes are:-

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- Reducing E&I Assistant Director posts and Services from three to two
- Greater integration of highways and transport functions
- The Head of Planning and the Chief Executive of Surrey Connects reports to the E&I Director rather than to an Assistant Director
- Changes to group structures

Indicate for each equality group whether there may be a positive impact, negative impact, or no impact.

Equality Group	Positive	Negative	No impact	Reason
Age	x	X		 Positive impacts could result from improved training and performance management for all staff, and job profiles that consider both experience and qualifications Negative impacts could result from a structure that limits progression or does not have the appropriate entry level roles The implementation phase will ensure that any recruitment or progression will be based on merit and not age-related criteria
Gender	x	X		 Positive impacts could result from continuing with flexible working practices for part-time staff, the majority of which are female. Negative impacts could result from a structure that does not reflect the current composition of full-time and part-time staff. The implementation phase will ensure that recruitment or progression is based on merit, and is not gender-related.
Disability	X	X		 Negative impacts could result from staff being unable to fully transfer their reasonable adjustments into new roles, offices, and ways of working. Negative impacts could result if information used in the restructure is inaccessible to people with disabilities and if reasonable adjustments are not made available throughout the restructure process. Positive impacts could result if the current two ticks recruitment policy is applied in the restructuring process Positive impacts could arise if essential criteria is the only factor in recruitment decisions, and decisions are made objectively Negative impacts could result from the introduction of systems/or processes that are inaccessible for staff with disabilities. Positive impacts could result where if staff are required to work flexibly, the access needs of disabled staff are prioritised

Belief / Faith	x	x	The implementation phase will ensure that any recruitment or progression will be based on merit, and not criteria related to belief or faith
Sexual Orientation	X	Х	The implementation phase will ensure that any recruitment or progression will be based on merit, and not criteria related to sexual orientation
Race	x	X	 Negative impacts could result from a structure that limits progression or does not have the appropriate entry level roles. The implementation phase will ensure that any recruitment or progression is based on merit and not race-related criteria
Carers	x	X	 Negative impacts could result from a structure that does not reflect the current composition of full-time and part-time staff in the E&I Directorate Positive impacts could result from continuing with flexible working practices for part-time staff.
Other equalit	y issues -	- please st	ate
HR and workforce issues	x	X	 There may be changes to ways of working that will need to be assessed for impact (potentially positive or negative) against the equality strands There could be different effects between people on different grades, and between full and part-time staff
Recruitment and Progression	x	X	Panels and assessment centres should be robust, well audited and fully transparent

6

If you find a negative impact on any equality group you will need to complete stage one and move onto stage two and carry out a full EIA.

A full EIA will also need to be carried out if this is a high profile or major policy that will either effect many people or have a severe effect on some people

Is a full EIA required?

Yes

If no briefly summarise reasons why you have reached this conclusion, the evidence for this and the nature of any stakeholder verification of your conclusion.

N/A

6

Briefly describe any positive impacts identified that have resulted in improved access or services

At this stage, the new structure not been agreed so there have been improvements to access or services yet.

For screenings only:-

Review Date	
Person Responsible for Review	Colin Blunden
Head of Service Signed off	lan Boast
Date Completed	

- Signed off electronic version to be kept in your team for review
- Electronic copy to be forwarded to Equality and Diversity Manager for publishing

Stage 2 – Full Equality Impact Assessment - please refer to <u>equality impact assessment</u> guidance available on Snet

Using the information from your screening please describe your service or function. This should include:-

- The aims and scope of the EIA
- The main beneficiaries or users

The main equality, accessibility, social exclusion issues and barriers, and the equality groups they relate to (not all assessments will encounter issues relating to every strand) Aim and Scope

The EIA aims to:-

- Assess how the E&I Future staff restructure could impact positively or negatively on current E&I staff from the equality groups.
- Identify what can, will or has been done to reduce the effects of any negative impacts
- Identify further analysis that will be required once the draft new structure is known, and later when staff are in place in the new structure.

Main beneficiaries or users

- E&I Directorate Management Team
- E&I Directorate Leadership Team
- Restructure Project Team
- Other staff in the Environment & Infrastructure Directorate
- Unions

Main equality, accessibility and social exclusion issues

Age

At present, people under 25 are significantly underrepresented in the E&I workforce and there are potential negative impacts for younger people who wish to access employment.

Disability

E&I has a greater proportion of staff with a disability than SCC as a whole. We are legally required to consider their needs at all stages of the restructure.

Female staff and Carers

The percentage of E&I staff that are part-time is much lower than the parentage for the council as a whole. There are potential negative impacts for existing staff who are female or carers and for people from these groups who wish to access employment.

Fairness and Transparency

To ensure as far as possible that:-

- The restructure process is inclusive, objective, robust and transparent
- New systems/processes/ways of working are accessible

All staff have progression opportunities and access to the training they need

Now describe how this fits into 'the bigger picture' including other council or local plans and priorities.

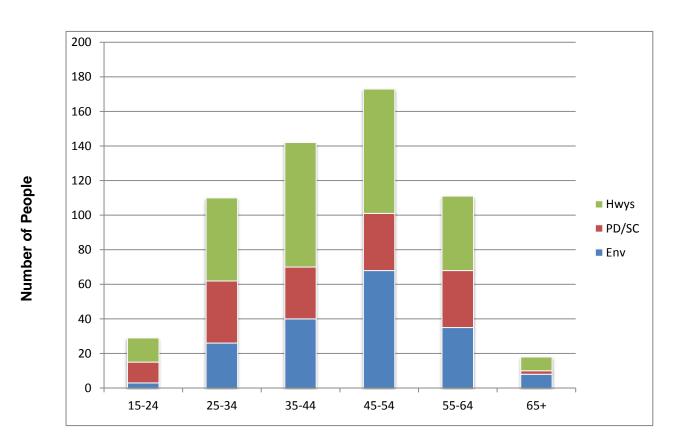
Environment and Infrastructure (E&I) Directorate provides essential services that benefit all of Surrey's residents, businesses and visitors. To do this most effectively E&I needs to get several things right. The first essential criterion is that we meet our statutory and other regulatory duties. The second is to ensure that we continue to drive improvements in our day to day work and secure best value for money for our residents. The third is to develop innovative responses to the inexorable growth in demand that key services face over the foreseeable future. The fourth is that we fulfil our responsibilities to ensure that Surrey remains a prosperous and competitive economy. Finally we have to be assured that we have the resources and capability to deliver each of these four in a sustainable way.

Over the past year, we have been working together on all of these elements, focusing our efforts through the E&I Future programme. Most recently, from February through to April this year, we have undertaken a staff engagement process which covered emerging proposals on a wide range of areas.

Evidence gathering and fact-finding

What evidence is available to support your views above? Please include a summary of the available evidence including identifying where there are gaps to be included in the action plan.

Remember to consider accessibility alongside the equality groups



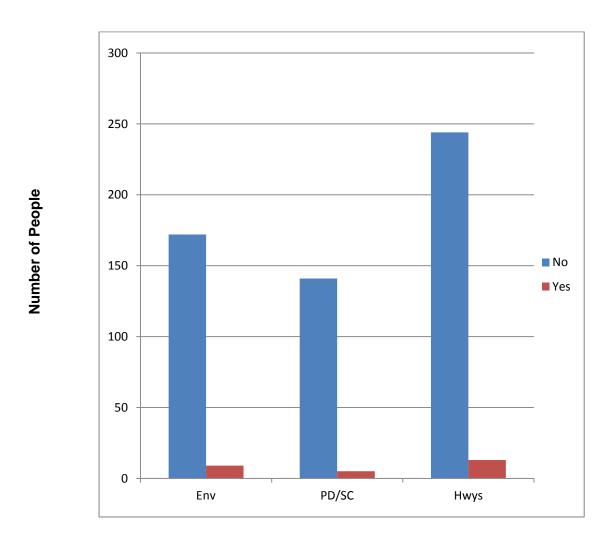
Age

Percentage of Staff

Age %	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
15 – 29	10.3%	8.4%	16.5%
30 – 39	12.0%	20.4%	20.5%
40 – 49	60.3%	16%	29.1%
50 – 59	13.7%	16.4%	22.1%
60+	5.1%	5.2%	11.9%

People aged under age 25 are significantly under represented. The restructure process will consider the number or potential "entry level" roles, to ensure that this age group is not disadvantaged, either now or in the future.

Disability



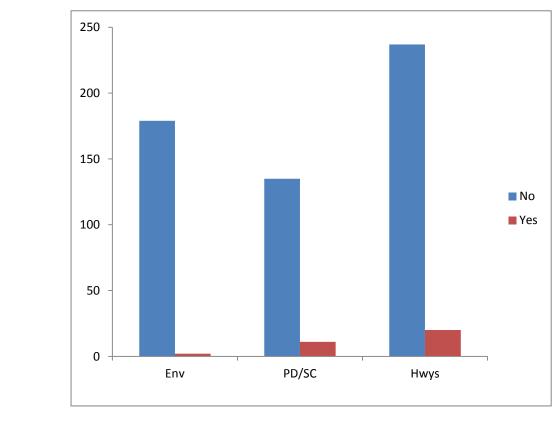
Percentage of Staff

Disability %	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
Yes	3.3%	4.4%	3.6%
No	94.9%	59.6%	91.3%
No Response	1.6%	2.4%	4.9%

Environment and Infrastructure has a greater proportion of people with disabilities **(4.5%)** than the County Council as a whole (3%). The restructure will consider the needs of staff with disabilities at all stages of the process.

Ethnicity

Number of People



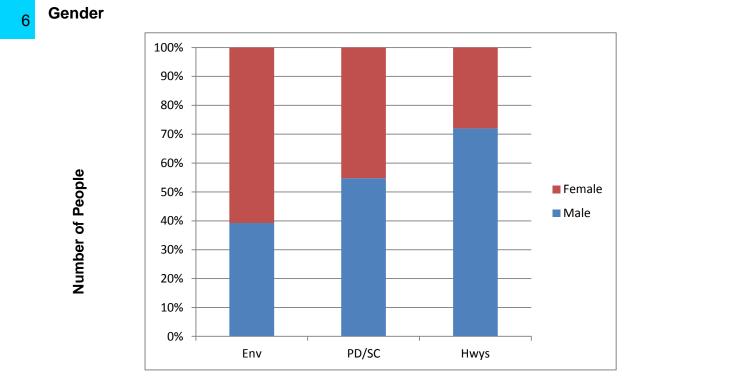
BME

Percentage of Staff

BME %	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
White	93.2%	60.4%	73.2%
BME	3.4%	1.6%	13.9%
No Response	3.4%	4.4%	12.9%

The proportion of staff in the Directorate from a minority ethnic group (**9.09%**) is slightly **higher** than that in the County Council as a whole (7.9%).

The restructure process will give equal opportunities to staff from minority ethnic groups at all stages of the process.



Percentage of Staff

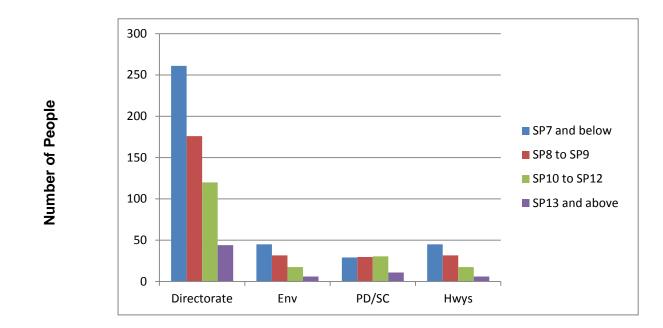
Gender %	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
Male	76.3%	26.8%	65.2%
Female	22.0%	39.6%	34.7%

The ratio of male and female staff across the Directorate is approximately 60:40, significantly different from the County Council's ratio of 29:71.

The ratio of male and female staff varies significantly across different services; Environment is majority female, whilst the two other services are both majority male.

The restructure will ensure that both men and women are given equal opportunities at all stages of the process.

Grade



Percentage of Employment

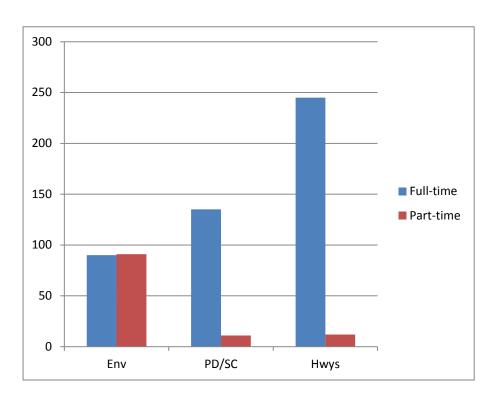
Grade %	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
SP7 & below	20.3%	18%	37.4%
SP8 – SP9	33.9%	27%	32.8%
SP10 – SP12	37.3%	15.6%	23.5%
SP13 & above	6.7%	5.6%	6.3%

Staff at SP10 and above (**31.9%**) are highly represented in the Directorate, compared with the County Council as a whole (figure TBC – was 15% in last EIA). There is also a **higher** proportion of staff on grades up to SP7 (**32.2%**) than the Council average **TBC**.

The restructure process will ensure that there are opportunities for staff at all levels. Particularly, the number of "entry level" posts will be monitored to ensure that there are sufficient opportunities for younger staff to join the Directorate when possible.

6 Hours

Number of People



Percentage of Staff

Hours	Planning & Development & Surrey Connects	Environment (including Travel & Transport)	Highways (including Strategy Group)
Full Time	91.5%	92.2%	97%
Part Time	13.5%	15.6%	29.8%

The percentage of part time staff in the Directorate (**7.4%**) is very significantly lower than the percentage for the Council as a whole (47%). In addition, Planning & Development and Surrey Connects & Highways have a very low percentage of part time staff.

The restructure will ensure that both men and women are given equal opportunities at all stages of the process. Particularly, consideration will be given to offering job share and part time opportunities.

How have stakeholders been involved in this assessment? Who are they, and what is their view?

Care has been taken to ensure that the restructure is an objective process. Each Group Manager, in consultation with their Assistant Director / Head of Service, was tasked with developing proposals for their Group's future structure. They have each provided a rationale for their proposals.

A project team, led by the Finance Change and Performance Group Manager, was formed, consisting of:-

Kathryn Torpey, Diane Grove, Joanna E Jones and Lee Arkell.

This team reported to the Assistant Director Environment and the Strategic Director for Environment and Infrastructure. It worked closely with all the Group Managers.

A project plan was developed, covering multiple work streams, and regular team meetings were held to maintain progress.

Analysis and Assessment

Given the available information, what is the actual or likely impact on minority, disadvantaged, vulnerable and socially excluded groups? Is this impact positive or negative or a mixture of both?

(Refer to the EIA guidance for full list of issues to consider when making your analysis)

The following key principles will be followed during the implementation phase:-

- 1. <u>Main equality, accessibility and social exclusion issues</u> The implementation phase will take account of the key issues identified on page 8 of this EIA.
- 2. <u>Objective and inclusive recruitment</u> the recruitment process will be objective and inclusive. Adjustments will be offered for people with disabilities and suitable materials will be provided. Two ticks recruitment practice will be adopted for disabled employees. In the consultation stage the needs of any staff on long-term leave or with flexible arrangements will be considered. The panels and assessment centres will be robust, well audited and fully transparent
- 3. <u>Progression</u> the implementation phase will make sure that the new structure of E&I offer progression and development opportunities for all staff, including those from the equality groups.
- 4. <u>Job profiles are fit for purpose</u> the implementation phase will make sure profiles are consistent, up-to-date, and consider experience, not only qualifications. Job design will be based on essential criteria and will remove references to qualifications that are not essential. When any job descriptions are out of date, addendums will be added reflecting current functions carried out, to ensure matching is done against actual work.
- 5. <u>Introduction of new systems/processes/ways of working</u> the implementation phase will aim to ensure that new ways of working are inclusive and new systems are compatible with equipment and software used by staff with particular requirements.
- 6. <u>Training</u> essential training will be available to all staff.

What can be done to reduce the effects of any negative impacts? Where negative impact cannot be completely

diminished, can this be justified, and is it lawful?

Potential negative impacts are outlined in Part 1 of this EIA. The above principles will be followed to ensure any potential negative impact is considered and reduced.

All staff will have a one-to-one meeting with a manager from their Group on the first morning of the consultation, where they find out the status of their post, along with the rationale of any proposed changes to their Group. Staff who are vulnerable to redundancy will have the opportunity to discuss options for future employment, and will receive the list of available posts.

All recruitment to posts will be open and transparent. All managers who write job profiles or make recruitment decisions will be appropriately trained. Adverts will be internal to Environment and Infrastructure staff, and appropriate priority will be given to those vulnerable to redundancy.

All staff will have access to a number of areas of support:-

- Employee assistance programme
- Meetings with senior Environment and Infrastructure managers
- Meeting with HR
- Training on CV and interview skills

All staff will be offered time off for interviews and the opportunity to take part in a redeployment process that gives them appropriate priority in competition for roles in other areas of Surrey County Council.

All staff will be given information on, and the opportunity to apply for, voluntary severance.

Where there are positive impacts, what changes have been or will be made, who are the beneficiaries and how have they benefited?

A number of positive impacts are identified in the Action Plan which is part of this EIA.

Recommendations

- **1.** The implementation phase of the E&I Future Restructure is based on the key principles listed above and the Action Plan.
- **2.** This EIA is updated once the new structure is known, and later when staff are in place in the new structure to assess the impact upon the equality strands
- 3. A detailed analysis of the impact of any new systems is undertaken once further details are known
- **4.** New ways of working are assessed for potential impact (positive or negative) on the equality groups.

Action Plan – Actions Needed to Implement the EIA Recommendations

Issue	Action	Expected Outcome	Who	Deadline for Action
Objective & Inclusive Recruitment & Selection	All E&I managers conducting interviews for PVR restructures complete either the STARS Recruitment & Selection training or refresher training prior to restructure commencement	Fair and equal recruitment with consideration of flexible working	All Group Managers	
	At the consultation stage, take into account the needs of staff on long-term leave and part-time workers		All Group Managers	
П	Make any testing that forms part of the recruitment process accessible, with reasonable adjustments, for staff with disabilities		All Group Managers	
தீம் Profiles ச 5000	Review all job profiles to ensure that they are up-to- date, balancing experience and qualifications. Remove references to qualifications that are not essential.	Fit for purpose job profiles, of greater use in the recruitment process	All Group Managers	
	Base all job matching on the actual work that staff currently do. Senior managers to approve matching.	Exact matching to current roles undertaken	All Group Managers	
Training and Development	Every member of staff in E&I to have an annual appraisal and a relevant training plan	All staff have an opportunity to develop	All Managers	Ongoing
Future Structure	Make sure any new structure takes into account the current level of part-time workers so there is proportionate recruitment	Part-time workers are not disadvantaged.	All Group Managers	
New Systems/ Processes	Make sure every effort is taken to ensure new systems/ processes and workplaces are accessible to all staff, including	New systems / processes / workplaces are accessible to all	All Group Managers	

Review date	
Person responsible for review	Colin Blunden
Head of Service signed off	
Date completed	
Date forwarded to EIA coordinator	
for publishing	

1. Topic of assessment

EIA title: Joint healthcare waste collection and disposal contract
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EIA author:	Sally Hunt, Interim Waste Improvement Team Manager
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2. Approval

	Name	Date approved
Approved by	Matt Smyth	20/02/2015

3. Quality control

Version number	1.0	EIA completed	13/02/2015
Date saved	13/02/2015	EIA published	

4. EIA team

Name	Job title (if applicable)	Organisation	Role
Grant Smith	Waste Improvement Officer	SCC	Project Manager
Helen Trew	Waste Programme Manager	SCC	Reviewer
Matt Smyth	Waste Development Group Manager	SCC	Approver

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	Each of Surrey's district and borough waste collection authorities, apart from one, currently provide a kerbside collection service to separately collect healthcare waste from residents' homes for safe disposal. The healthcare waste services provided by the district and boroughs are administered by the individual authorities, through their contact centre and waste teams with collection either carried out by their in- house collection services or by an appointed waste contractor. One authority, Tandridge, does not provide a healthcare waste collection service.
What proposals are you assessing?	This project will procure a joint healthcare collection and disposal contract which all Surrey waste collection authorities can choose to join.
	 The aims of procuring a joint contract are to: Achieve savings through gaining a better price from economies of scale. Ensure that only waste which is hazardous is collected through the healthcare waste collection service, to reduce unnecessary costs of disposing of non-hazardous waste using high temperature incineration. Ensure that local authorities only pay for the collection and disposal of healthcare waste which is created by householders and not healthcare waste which is generated by professionals providing community healthcare. It is the responsibility of the NHS to fund the disposal of this waste. Deliver a service which is consistent across the county, making it more straightforward for healthcare professionals and residents who move within the county.
	The procurement specification will require the selected service provider to carry out a review of existing healthcare waste collection service users, to check that they still require the service and that the waste they are disposing of is hazardous. If the waste is not hazardous e.g. non-infectious offensive waste, the service user will be advised to dispose of the waste with their general household waste. Where a service user may require additional general waste capacity the service provider will pass the request to the local authority.
	The project's scope includes working with NHS community healthcare providers to ensure they have necessary arrangements in place for the disposal of their waste. This will either be through entering into the joint contract with local authorities or separately contracting with the same provider – so that the same service is delivered but with the costs split appropriately. Or through the NHS community healthcare

	providers putting in place their own arrangements to dispose of this waste.
Who is affected	Residents, and in some cases their carers, who through their
by the proposals	healthcare needs are generating hazardous healthcare waste, such
outlined above?	as sharps, infectious dressings and cytostatic/cytotoxic medicines. Their service provider will change.
	Residents, and in some cases their carers, who have been receiving healthcare waste collections for non-hazardous healthcare waste such as non-infectious offensive waste. They will be advised to dispose of this in their general household waste.
	Residents, and in some cases their carers, and the healthcare professionals who are treating them at home through an NHS community healthcare service. The process for disposing of healthcare waste in this situation will likely change, depending upon the decisions taken by the NHS community healthcare providers.
	Other healthcare professionals, such as GPs, who advise patients on what to do with their healthcare waste. They will be provided with details of the new service to inform patients.
	Contact centre staff within district and boroughs will be briefed on the new service and how to refer residents to the service provider to arrange a new collection.

6. Sources of information

Engagement carried out

Details of the current services provided and the number of users have been collated from the district and boroughs.

The project working group made up of 5 of the district and boroughs will identify whether there will substantive enough changes to the service provided to residents to carry out further engagement and consultation activities.

Data used

Number of households served by current healthcare waste collections.

Elmbridge – 200 Epsom & Ewell – 366 Guildford – 18 Mole Valley – 60 Reigate & Banstead – 300 Runnymede – 60 Spelthorne – 58 Surrey Heath – 60 Tandridge – no service Waverley – 1000 Woking - 916

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹³³	Potential positive impacts	Potential negative impacts	Evidence
Age Disability	Residents who currently use a healthcare waste collection service to dispose of non- hazardous healthcare waste or incontinence waste will be	Where residents currently use a healthcare waste collection service to dispose of non-hazardous healthcare waste or	
P	advised that they can dispose of this with their general household waste, making their waste disposal more straightforward.	incontinence waste, when this project is implemented they may require additional general waste capacity to accommodate this waste.	
Page 506 Carers ¹³⁴	The consistent service across the county should be more straightforward for healthcare professionals to communicate to patients, resulting in better communication to residents on what they should do with their healthcare waste.	Residents who receive an existing healthcare waste collection may have changes to their service, such as a collection on a different day of the week or at different frequency and there may be difficulties in elderly residents receiving communication about changes and remembering them.	
	Outsourcing the customer		

¹³³ More information on the definitions of these groups can be found <u>here</u>. ¹³⁴ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

	service to professionals in healthcare waste will allow better assessments to be made of residents' healthcare waste collection needs.	
Gender reassignment	None anticipated	
Pregnancy and maternity	None anticipated	
Race	None anticipated	
Religion and belief	None anticipated	
P Sex	None anticipated	
ம ப Sexual orientation 7	None anticipated	
Marriage and civil partnerships	None anticipated	

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic	Potential positive impacts	Potential negative impacts	Evidence
Age	None anticipated	None anticipated	
Disability	None anticipated	None anticipated	
Gender reassignment	None anticipated	None anticipated	
Pregnancy and maternity	None anticipated	None anticipated	
P a Race ge	None anticipated	None anticipated	
Content of the second s	None anticipated	None anticipated	
Sex	None anticipated	None anticipated	
Sexual orientation	None anticipated	None anticipated	
Marriage and civil partnerships	None anticipated	None anticipated	
Carers	None anticipated	None anticipated	

8. Amendments to the proposals

Change	Reason for change
None	

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
	Communications from the service provider to notify residents about the changes will take into account the needs of elderly or disabled service users by providing accessible variants.		
Implementing changes to services received by existing service users.	Customer service provided by the service provider will also be sensitive to take account of residents who may have difficulty in remembering or understanding the changes to their collection service.	April 2015	Grant Smith – Project Manager
Service users.	The customer service will also allow carers to arrange a collection on behalf of the service user they are caring for.		Manager
	These requirements will be included in the procurement documentation.		
	Individual districts or boroughs will also follow their own equality		

	impact procedures for changes to their services.		
Where residents currently use a healthcare waste collection service to dispose of non- hazardous healthcare waste or incontinence waste, when this project is implemented they may require additional general waste capacity to accommodate this waste.	Processes will be put in place to provide residents with additional or larger general waste bins where required.	When contract is operational	Grant Smith – Project Manager

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected
Although some mitigation can be put in place to reduce the impact of implementing changes to services received by existing service users by communicating with them, there may still be some service users who have difficulty remembering or understanding the changes to their service.	Age, disability

11. Summary of key impacts and actions

Information and engagement underpinning equalities analysis	Number of service users identified. To be decided whether further engagement and consultation is required.
Key impacts (positive and/or negative) on people with protected	The new service will make it more straightforward for elderly residents, disabled residents and their carers to dispose of offensive waste.
characteristics	The new service consistent service will be easier for healthcare professionals to communicate to these residents.

	There are likely to be changes to the service that some existing service users receive which will need to be communicated to them.
Changes you have made to the proposal as a result of the EIA	None
	The requirements on a new service provider will include the need to communicate to people with protected characteristics and provide customer services tailored to their needs.
Key mitigating actions planned to address any outstanding negative impacts	Where residents will no longer have non-hazardous healthcare waste or offensive waste collected by a separate healthcare waste collection, where required they will be provided with an additional or larger general waste bin.
	Individual districts or boroughs will also follow their own equality impact procedures for changes to their services.
Potential negative impacts that cannot be mitigated	Some service users may have difficulty in understanding or remembering any changes to their healthcare waste collection service.

1. Topic of assessment

	EIA title:	Kerbside Improvement Programme
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EIA author:	Sally Hunt, Interim Waste Improvement Team Manager
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2. Approval

	Name	Date approved
Approved by	Matt Smyth	20/02/2015

3. Quality control

Version number	V1.0	EIA completed	13/02/2015
Date saved	13/02/2015	EIA published	

4. EIA team

Name	Job title	Organisation	Role
	(if applicable)		
Grant Smith	Waste Improvement Officer	SCC	Project Manager
Catherine Porter	Waste Improvement Officer	SCC	Project Manager
Ben Funning	SWP Communications Officer	SWP	Communications Lead
Helen Trew	Waste Programme Manager	SCC	Reviewer
Matt Smyth	Waste Development Group Manager	SCC	Approver

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	 Each of the district and borough councils in the Surrey Waste Partnership (SWP) provides services to collect waste from householders to be recycled in the form of kerbside collections from individual properties or from bring banks. The materials that each authority collects and the containers used varies, but on the whole all houses receive collections of mixed dry recycling (paper, card, metals, plastics and glass), a separate weekly collection of food waste and an opt-in chargeable separate collection of garden waste. Some authorities also collect textiles, small electricals and batteries. The services provided to flats or communal properties can vary. To reduce the cost of disposing of waste and in order to treat waste in the most environmentally sound way the SWP aims to encourage more waste to be recycled and the amount of waste disposed to be reduced.
What proposals are you assessing?	 The Kerbside Improvement Programme seeks to support residents to recycle more and reduce the amount of waste disposed through a programme of activity during 2015. The programme includes: Facilitating district and borough councils to develop their own action plans to deliver improvements to their services, policies or communications and providing co-ordination to ensure delivery is consistent across the county and learnings are shared. Establishing a communications team to deliver county-wide communications campaigns to encourage recycling and provide templates and guidance for the district and boroughs to use for communicating information about their local services. Establish and expand the base of Surrey Green Network volunteers who are trained and actively carrying out voluntary activities to spread household waste reduction and recycling messages within their communities. Engaging children in waste reduction and recycling through the Wastebuster online education programme, which provides teachers with resources and the ability to arrange fundraising collections of textiles. Carrying out a randomised experiment to test the impact of placing 'no food waste stickers' on general rubbish bins.

Who is affected	All Surrey residents have the opportunity to see or receive information
by the proposals	to encourage and help them to use their recycling service, through a
outlined above?	variety of channels.
	valiety of originalities.
	Residents who are interested in volunteering have the opportunity to become a Surrey Green Network volunteer.
	Teachers, other school staff and pupils have the opportunity to use education resources on waste reduction and recycling and hold textiles collections.
	Residents in a district or borough or a specific area such as a communal property may have a change to their service or the policy for their service if a district or borough council makes changes as part of their action plan.

6. Sources of information

Engagement carried out

Resident surveys have been used to gather opinions and information about resident's use of recycling services and about the particular topic of recycling textiles. This is then used to identify the target audience for communication campaigns and the barriers to recycling behaviour that communications and service improvements can tackle.

Data used

Data on waste arisings and recycling capture are used to identify the materials to target and will be used to target areas of low recycling performance.

Feedback from previous waste campaigns taken into account.

Accessible options and formats reviewed of communications materials, such as Surrey Matters.

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹³⁵	Potential positive impacts	Potential negative impacts	Evidence
Age	None anticipated	None anticipated	
Disability Page 516	None anticipated	Due to disabilities some residents may not have the same access to information provided to encourage recycling or to notify residents of changes to their service. Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.	
Gender reassignment	None anticipated	None anticipated	
Pregnancy and maternity	We have a real nappies promotion scheme which provides information, advice and trial kits to allow parents to try real nappies as an alternative to disposable nappies to reduce	None anticipated	

 $^{^{135}}$ More information on the definitions of these groups can be found <u>here</u>.

	waste.		
Race	None anticipated	Residents who do not have English as their first language may not have the same access to information provided by communications to encourage recycling or to notify residents of changes to their service.	
Religion and belief	None anticipated	None anticipated	
Sex	None anticipated	None anticipated	
Sexual orientation ບ	None anticipated	None anticipated	
∰ Marriage and civil S_ → partnerships →	None anticipated	None anticipated	
Carers ¹³⁶	None anticipated	None anticipated	

7b. Impact of the proposals on staff with protected characteristics

Protected characteristicPotential positive impactsPotential negative impactsEvidence

¹³⁶ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

Age	None anticipated	None anticipated	
Disability	None anticipated	None anticipated	
Gender reassignment	None anticipated	None anticipated	
Pregnancy and maternity	None anticipated	None anticipated	
Race ല Religion and belief	None anticipated	None anticipated	
Religion and belief	None anticipated	None anticipated	
Sex	None anticipated	None anticipated	
Sexual orientation	None anticipated	None anticipated	
Marriage and civil partnerships	None anticipated	None anticipated	
Carers	None anticipated	None anticipated	

8. Amendments to the proposals

Change	Reason for change
None	

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
	Communications will use accessible language.		
	Campaign creatives will be assessed for legibility for partially sighted residents.		
Due to disabilities some residents may not have the same access to information to encourage recycling or to notify residents of changes to their service.	Communications will be made as visual as possible, for example by using images of bins and of items and ticks and crosses to indicate whether they are accepted.	Ongoing	Ben Funning, SWP Communications Officer Relevant District or Borough
	Surrey Matters will continue to be used as a communication channel, which is available in an audio format, large print and other languages.		Council Officers
	The Surrey Waste Partnership website will continue to have an audio option.		

	Where a district or borough council makes a change to their service as part of this programme it is anticipated that they will follow their own internal equality impact assessments to take any necessary actions.		
Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.	Appropriate adjustments will be made where possible to allow residents with a disability to volunteer.	Ongoing	Catherine Porter, Waste Improvement Officer
Residents who do not have English as their first language may not have the same access to information provided by communications to encourage recycling or to notify residents of changes to their service.	Communications will be made as visual as possible, for example by using images of bins and of items and ticks and crosses to indicate whether they are accepted.	Ongoing	Ben Funning, SWP Communications Officer

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected

11. Summary of key impacts and actions

Information and	
engagement	Resident surveys have been used to gather opinions and
underpinning equalities	information about resident's use of recycling services, plus
analysis	feedback from previous campaigns.

Key impacts (positive and/or negative) on people with protected characteristics	Due to disabilities some residents may not have the same access to information to encourage recycling or to notify residents of changes to their service. Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.
Changes you have made to the proposal as a result of the EIA	None
Key mitigating actions planned to address any outstanding negative impacts	Where possible communications will be made as accessible and visual as practicable. Appropriate adjustments will be made where possible to allow residents with a disability to volunteer.
Potential negative impacts that cannot be mitigated	,

1. Topic of assessment

	EIA title:	Kerbside Improvement Programme
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EIA author:	Sally Hunt, Interim Waste Improvement Team Manager
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2. Approval

	Name	Date approved
Approved by	Matt Smyth	20/02/2015

3. Quality control

Version number	V1.0	EIA completed	13/02/2015
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4. EIA team

Name	Job title	Organisation	Role
	(if applicable)		
Grant Smith	Waste Improvement Officer	SCC	Project Manager
Catherine Porter	Waste Improvement Officer	SCC	Project Manager
Ben Funning	SWP Communications Officer	SWP	Communications Lead
Helen Trew	Waste Programme Manager	SCC	Reviewer
Matt Smyth	Waste Development Group Manager	SCC	Approver

5. Explaining the matter being assessed

What policy, function or service is being introduced or reviewed?	 Each of the district and borough councils in the Surrey Waste Partnership (SWP) provides services to collect waste from householders to be recycled in the form of kerbside collections from individual properties or from bring banks. The materials that each authority collects and the containers used varies, but on the whole all houses receive collections of mixed dry recycling (paper, card, metals, plastics and glass), a separate weekly collection of food waste and an opt-in chargeable separate collection of garden waste. Some authorities also collect textiles, small electricals and batteries. The services provided to flats or communal properties can vary. To reduce the cost of disposing of waste and in order to treat waste in the most environmentally sound way the SWP aims to encourage more waste to be recycled and the amount of waste disposed to be reduced.
What proposals are you assessing?	 The Kerbside Improvement Programme seeks to support residents to recycle more and reduce the amount of waste disposed through a programme of activity during 2015. The programme includes: Facilitating district and borough councils to develop their own action plans to deliver improvements to their services, policies or communications and providing co-ordination to ensure delivery is consistent across the county and learnings are shared. Establishing a communications team to deliver county-wide communications campaigns to encourage recycling and provide templates and guidance for the district and boroughs to use for communicating information about their local services. Establish and expand the base of Surrey Green Network volunteers who are trained and actively carrying out voluntary activities to spread household waste reduction and recycling messages within their communities. Engaging children in waste reduction and recycling through the Wastebuster online education programme, which provides teachers with resources and the ability to arrange fundraising collections of textiles. Carrying out a randomised experiment to test the impact of placing 'no food waste stickers' on general rubbish bins.

Who is affected	All Surrey residents have the opportunity to see or receive information
by the proposals	to encourage and help them to use their recycling service, through a
outlined above?	variety of channels.
	valiety of originalities.
	Residents who are interested in volunteering have the opportunity to become a Surrey Green Network volunteer.
	Teachers, other school staff and pupils have the opportunity to use education resources on waste reduction and recycling and hold textiles collections.
	Residents in a district or borough or a specific area such as a communal property may have a change to their service or the policy for their service if a district or borough council makes changes as part of their action plan.

6. Sources of information

Engagement carried out

Resident surveys have been used to gather opinions and information about resident's use of recycling services and about the particular topic of recycling textiles. This is then used to identify the target audience for communication campaigns and the barriers to recycling behaviour that communications and service improvements can tackle.

Data used

Data on waste arisings and recycling capture are used to identify the materials to target and will be used to target areas of low recycling performance.

Feedback from previous waste campaigns taken into account.

Accessible options and formats reviewed of communications materials, such as Surrey Matters.

7. Impact of the new/amended policy, service or function

7a. Impact of the proposals on residents and service users with protected characteristics

Protected characteristic ¹³⁷	Potential positive impacts	Potential negative impacts	Evidence
Age	None anticipated	None anticipated	
Disability Page 526	None anticipated	Due to disabilities some residents may not have the same access to information provided to encourage recycling or to notify residents of changes to their service. Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.	
Gender reassignment	None anticipated	None anticipated	
Pregnancy and maternity	We have a real nappies promotion scheme which provides information, advice and trial kits to allow parents to try real nappies as an alternative to disposable nappies to reduce	None anticipated	

 $^{^{137}}$ More information on the definitions of these groups can be found <u>here</u>.

	waste.		
Race	None anticipated	Residents who do not have English as their first language may not have the same access to information provided by communications to encourage recycling or to notify residents of changes to their service.	
Religion and belief	None anticipated	None anticipated	
Sex	None anticipated	None anticipated	
Sexual orientation	None anticipated	None anticipated	
Marriage and civil	None anticipated	None anticipated	
Carers ¹³⁸	None anticipated	None anticipated	

7b. Impact of the proposals on staff with protected characteristics

Protected characteristic Potential positive impacts	Potential negative impacts	Evidence
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¹³⁸ Carers are not a protected characteristic under the Public Sector Equality Duty, however we need to consider the potential impact on this group to ensure that there is no associative discrimination (i.e. discrimination against them because they are associated with people with protected characteristics). The definition of carers developed by Carers UK is that 'carers look after family, partners or friends in need of help because they are ill, frail or have a disability. The care they provide is unpaid. This includes adults looking after other adults, parent carers looking after disabled children and young carers under 18 years of age.'

Age	None anticipated	None anticipated	
Disability	None anticipated	None anticipated	
Gender reassignment	None anticipated	None anticipated	
Pregnancy and maternity	None anticipated	None anticipated	
Pace ନ୍	None anticipated	None anticipated	
ନ୍ଦ୍ର ଅ କ୍ରି C Religion and belief ଅ ଅ	None anticipated	None anticipated	
Sex	None anticipated	None anticipated	
Sexual orientation	None anticipated	None anticipated	
Marriage and civil partnerships	None anticipated	None anticipated	
Carers	None anticipated	None anticipated	

8. Amendments to the proposals

Change	Reason for change
None	

9. Action plan

Potential impact (positive or negative)	Action needed to maximise positive impact or mitigate negative impact	By when	Owner
Due to disabilities some residents may not have the same access to information to encourage recycling or to notify residents of changes to their service.	Communications will use accessible language.	Ongoing	
	Campaign creatives will be assessed for legibility for partially sighted residents.		
	Communications will be made as visual as possible, for example by using images of bins and of items and ticks and crosses to indicate whether they are accepted.		Ben Funning, SWP Communications Officer Relevant District or Borough Council Officers
	Surrey Matters will continue to be used as a communication channel, which is available in an audio format, large print and other languages.		
	The Surrey Waste Partnership website will continue to have an		

	audio option. Where a district or borough council makes a change to their service as part of this programme it is anticipated that they will follow their own internal equality impact assessments to take any necessary actions.		
Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.	Appropriate adjustments will be made where possible to allow residents with a disability to volunteer.	Ongoing	Catherine Porter, Waste Improvement Officer
Residents who do not have English as their first language may not have the same access to information provided by communications to encourage recycling or to notify residents of changes to their service.	Communications will be made as visual as possible, for example by using images of bins and of items and ticks and crosses to indicate whether they are accepted.	Ongoing	Ben Funning, SWP Communications Officer

10. Potential negative impacts that cannot be mitigated

Potential negative impact	Protected characteristic(s) that could be affected

11. Summary of key impacts and actions

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Information and engagement underpinning equalities analysis	Resident surveys have been used to gather opinions and information about resident's use of recycling services, plus feedback from previous campaigns.
Key impacts (positive and/or negative) on people with protected characteristics	Due to disabilities some residents may not have the same access to information to encourage recycling or to notify residents of changes to their service. Residents who wish to volunteer with the Surrey Green Network may be limited in the volunteering they would be able to carry out due to a disability.
Changes you have made to the proposal as a result of the EIA	None
Key mitigating actions planned to address any outstanding negative impacts	Where possible communications will be made as accessible and visual as practicable. Appropriate adjustments will be made where possible to allow residents with a disability to volunteer.
Potential negative impacts that cannot be mitigated	

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